# COUNTY ASSEMBLY OF BUNGOMA COUNTY ASSEMBLY DEBATES

# DAILY

# HANSARD

WEDNESDAY 2<sup>ND</sup> MARCH, 2022

**Afternoon Sitting** 

2nd County Assembly,

6th Session

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# COUNTY ASSEMBLY OF BUNGOMA HANSARD OFFICIAL REPORT WEDNESDAY 2<sup>ND</sup> MARCH, 2022

The House met at 2:30 p.m.

(Mr. Deputy Speaker [Hon. Stephen Wamalwa] in the Chair)

# PRAYER

### PAPERS

The following Paper was laid on the Table of the County Assembly:

A report by the Committee on Health on the established Intensive Care Unit (ICU) and High Dependency Unit (HDU) at the Bungoma County Referral Hospital laid by Hon. Sophie Marumbu (*Member, Health*)

# NOTICE OF MOTION

The following Notice of Motion was issued:

That this House adopts the report of the Sectorial Committee on Health on the established Intensive Care Unit and High Dependency Unit at the Bungoma County Referral Hospital issued Hon. Sophie Marumbu (*Member, Health*).

# MOTIONS

### REPORT BY SECTORIAL COMMITTEE ON HEALTH ON THE BUNGOMA COUNTY FIRST QUARTER FINANCIAL STATEMENTS FOR THE PERIOD ENDED 30TH SEPTEMBER 2021 IN RESPECT TO THE DEPARTMENT OF HEALTH

Mr. Deputy Speaker: Today is a day that Hon. Sophie is doing a lot.

**Hon. Sophie Marumbu:** Thank you, Mr. Speaker. I am privileged on behalf of the Health Committee chair and vice chair and the whole committee to be the one to read the report on the first quarter financial statements for FY 2021/22 for the period ended 30th September 2021.

On page three we have the committee mandate then the committee membership.

Mr. Speaker Sir, the committee currently comprises of the following members:

- 1. Hon. George Makari Chairperson
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2. Hon. Jerusa Aleu	Vice Chairperson
3. Hon. Meshack Simiyu	Member
4. Hon. Tony Barasa	Member
5. Hon. Jack Wambulwa	Member
6. Hon. Ali Machani	Member
7. Hon. Joseph Maguda	Member
8. Hon. Jane Chebet	Member
9. Hon. Joan Kirong'	Member
10. Hon. Eric Wapang'ana	Member
11. Hon. Sophia Marumbu	Member
12. Hon. Martin Pepela	Member
13. Hon. Jane Cheperenger	Member
14. Hon. Metrine Nangalama	Member
15. Hon. Luke Opwora	Member

#### Acknowledgement

Mr. Speaker Sir, may I take this opportunity to thank all members of the committee for their contributions and input during the deliberations on the quarterly financial statements and their active participation in the making of this report. On behalf of this committee, I wish to express appreciation to the offices of the Speaker and the Clerk of County Assembly for the support provided to the committee, similarly, the committee extends its thanks to the executive department of health and sanitation for appearing before the committee and offering clarification as requested for by the committee.

It is now my pleasure on behalf of the committee to present this report to this honorable House for adoption.

It is signed by Hon. Sophie on behalf of Hon. George Makari who is the Chairperson, Sectorial Committee on Health.

#### Background

Mr. Speaker Sir, Section 166(4) of the Public Finance Management Act stipulates that not later than one month after the end of each quarter the County Treasury shall consolidate the quarterly reports and submit them to the County Assembly. Section 163(2) of the Public Finance Management Act states that the financial statements submitted in accordance to section 166 (4) above shall include;

- 1. The appropriation accounts and statements prepared by accounting officer under Section 164.
- 2. A statement prepared by receivers of revenue under Section 165
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- 3. A statement of payments if any made out of the County exchequer account that are authorized by legislation other than an appropriation act
- 4. A statement of the total amount of debt of the County Government that is outstanding at the end of the financial year
- 5. A statement of the debt guaranteed by the National Government at the end of the financial year
- 6. Such other statements as the County Assembly may require
- 7. A statement of on the summary on the accounts from the County Assembly in fulfillment of the above requirements, the County Treasury submitted to the County Assembly the report on the Bungoma County quarterly financial reports for the first quarter for financial year 2020/2021 for the period ended 30<sup>th</sup> September, 2021 which was tabled and committed to the sectorial Committees for interrogation and reporting to the House.

#### First Quarter Releases

The department of Health and Sanitation had an annual approved budget of Ksh. 2,707,520,080 comprising of both recurrent and development. In the first quarter, the exchequer releases received by the department was Ks.572,115,245 whereby 522,996,365 was expended for salaries which is managed under payroll system and 49,118,880 was expended on the following vote lines:

There is a table given and I believe all us have it in our gadgets and can go through the same.

# Personnel Emolument Expenditure

The expenditures executed by the department of personnel expenditure for the first quarter 2021/2022 financial year was 522,996,365 which translated to 28.85% absorption rate of personal emolument budgets while the other recurrent votes on telephone, domestic accommodation, daily subsistence, boards attracted an expenditure of 29,598,880 and payment of Community Health volunteers under grants with an expenditure of 19,520,000.There was no exchequer release for development leading to accumulative release of 572,115,245 for the first quarter.

County own generated revenue public health facilities operations

During the reporting quarter, the department did not report on the own generated revenues across the facilities in the County.

#### Development votes

By the close of the reporting period, there was no expenditure incurred in respect to development vote. However, the development project status as at 30th September 2021, were all at bill of quantities preparation apart from the purchase of generators which was at sourcing level.

Outstanding Imprest

By the close of the financial quarter, the total imprest for the first quarter was Ksh.500, 000 which was cleared.

Pending Bills in the department as at 30th September, 2021

The department submitted a total pending Bills as at 30th September 2021 was 265,220,405.80 comprising of 178,507,892.80 for development and 86,712,513 recurrent. Attached is the list of pending Bills. This was a pending Bill brought forward from the financial year 2020/2021

Committee General Observations

- 1. The absorption rate of the current expenditure report in the first quarter was 21.1% as compared to the development expenditure which stood at 0%.
- 2. The department monthly/annual work plans and the budget implementation status reports were submitted to the Committee for perusal.
- 3. The report indicates that the department undertook very minimal transactions in the period under review.
- 4. The department did not report on the own generated revenues across the facilities in the County.

Committee's General Recommendations

- 1. The department should set realistic projects timelines to avoid projects spilling to the next financial year and unnecessary additional costs.
- 2. The department to submit within 7 days the report on own generated revenues across he facilities in the County.

Next is the adoption schedule which Members appended their signatures. We have annexure 1 and 2.

The report ends there and I wish to call my seconder and that will be Hon. Jack Wambulwa.

(Applause)

**Hon. Jack Wambulwa:** Thank you. As a member of the Health Committee, I wish to second the report.

Mr. Deputy Speaker: Thank you, Hon. Jack for seconding the report by the Committee on Health.

Hon. Members, the Motion having been moved and duly seconded, I now propose the question that this House adopts a report by the Sectoral Committee on Health on the Bungoma County

1st Quarter financial statements ended 30th September, 2021 in respect to the department of Health;

I propose.

# (Question proposed)

**Hon. Henry Majimbo:** Mr. Speaker, I rise to support the report as ably tabled and presented by Hon. Sophie Akoth Marumbu. The department of Health is fully devolved and being fully devolved it has to be run or operated on Chapter Six principles. My concern which is well captured here under observation 4; that the department did not report on the own generated revenues across the facilities in the county.

Mr. Speaker, this is a grey area in the management of public funds in the department of Health and would wish that moving forward we have to look at the Bungoma County Health Services Act which has some lapses which have given the Accounting Officer in the department a blank cheque. The reason why they don't report their generated revenues is as a result those lapses in the act.

I wish to appeal to my colleagues that moving forward as a way of ensuring that the reports from these facilities are reported we have to make some amendments in that act. I support the report with the submissions.

Thank you, Mr. Speaker.

**Hon. Joseph Nyongesa (Majority Leader):** Thank you Mr. Speaker. I rise also to support the report. I'm keen on observation 1 and recommendation 1; it appears like the department does not follow their work plans because spending 21% on recurrent and 4% on development means that we are not serious with the work plans.

Such committees should ensure that immediately we pass our budgets, we should reinforce on the issue of following the work plans to ensure that as they spend recurrent, development should also be realized.

As I sit, I want to applaud members who are always present to ensure the House transacts its businesses. Even though we are in the election mood, there is a challenge and members I request that some of us are committed when you check the registers all members are present but in reality they are not present. We should be all committed and ensure that we all attend sittings even if it is for only 20 minutes. Some of ours are sacrificing our time to be here yet we also have wards to look after. Otherwise, Mr. Speaker, I support the report.

**Hon. James Mukhongo:** Hon. Speaker, I rise to support the report. I only have one issue; that we have been coming up with good observations and recommendations but the implementation is wanting. How I wish the table clerks note my submission; that even though our days are numbered and we are almost exceeding but this is a House of rules and procedures. Please for those who will make it back with a new government, should pull up their socks as a House.

We have been observing and recommending, laud committees but there is little being done by the executive. That today even if we make whatever decision, the same government cannot change since their time in office is coming to an end. I'm praying that I should be one of the members who will make it back and many of us here with a new government and leadership; you are aware, don't ask me which one? That is the Kenya Kwanza Government. You mean you are not aware?

If indeed you stay in this county, you must be aware of the facts ahead of some people my brother.

As I support the report, that is what I had. I rest my case.

Mr. Deputy Speaker: Thank you, Hon. Mukhongo for resting your case.

**Hon. Elvis Abuka:** Thank you, Mr. Speaker. Sometimes when we raise concerns about the executive, I also look at the Assembly as well because this issue is supposed to be handled with two arms of Government.

I am yet to hear from the committee on implementation with regard with what we have been passing through this Assembly because that is also a committee which is supposed to help us in one way or another.

Therefore, I will reserve my comment as far as that is concerned so that I can hear from that committee as well.

**Mr. Deputy Speaker:** Very well Hon. Elvis. Although, you should not reserve your comment; you should bring them forth so that we digest together those comments that you may be having as we await the implementation committee but you have a right to reserve.

**Hon. Sospeter Nyongesa:** Thank you, Mr. Speaker. I also rise to ride on what Hon. Mukhongo has just said that normally we take our time, we interrogate reports here, we retreat, we write reports from observations, we make recommendations and normally we expect this to be taken to the consumers of this documents or recommendations and the consumers in this case are the executive but actually we fail to understand why we do make recommendations and these recommendations are never followed.

Mr. Speaker protect me maybe my friend can come later on.

# (Loud Consultations)

**Mr. Deputy Speaker:** Hon. Wamalwa you are not on HANSARD and if you disrupt without being on HANSARD but if your card is lost then you have to make yourself available by being on HANSARD because I cannot permit you to talk when you are not on HANSARD and you know that is the rule and procedure in this House.

# (Loud Consultations)

Hon. Sospeter Nyongesa: You are not being heard. Mr. Speaker, may I proceed!

Mr. Deputy Speaker: Order Hon. Paul, you are not on HANSARD; resume your seat!

Hon. Sospeter Nyongesa: Thank you, Mr. Speaker for that intervention.

Mr. Deputy Speaker: Be orderly Hon. Paul!

**Hon. Sospeter Nyongesa:** Mr. Speaker, thank you for that intervention because our colleague is not on HANSARD, he is not heard and he expects you to see and the Speaker does not have eyes.

I wish to continue that I was riding on what Hon. Mukhongo had just commented that we make recommendations here and we expect the executive to implement the recommendations.

I also happen to be a member of implementation Hon. Elvis and as a committee we have been following up only that these reports are too many maybe they cannot be followed up all by just Implementation Committee. But all in all, as Hon. Mukhongo was praying for the change in the National leadership please; I plead with this Honourable House that if it is the executive that have failed to implement the recommendations, then can we just pray that the current executive remain at home as the new government comes in.

**Mr. Deputy Speaker:** Well, those are contributions from Hon. Sospeter Erastus. I now call upon the mover of the motion to respond accordingly.

**Hon. Sophie Marumbu:** Thank you, Mr. Speaker. First, I want to thank the Honourable senior members of this House who have contributed to this report and from my senior Honourable Majimbo about the Health Services act I believe the health committee will start the amendments of the same and it will be brought to the House.

From the leader of majority, about the work plans, according to the reports, truly 21% has been used for the recurrent, development is zero. As a committee, we need to follow up that so that development bit and recurrent run concurrently and I wish to thank all the members who have contributed and ask that we pass this report with the recommendations here in.

**Mr. Deputy Speaker:** Thank you, Hon. Sophie. Honourable members, the motion having been moved and duly seconded, debate having ensued and response made by the mover of the motion, I now put a question that this House adopts the report by the Sectoral Committee on Health on the Bungoma County First Quarter Financial Statements ended 30<sup>th</sup> September, 2021 in respect to the Department of Health.

#### (Question put and agreed to)

The Ayes have it! The report is adopted!

#### (Applause)

Our table clerks will transmit the adopted report accordingly to the respective departments and personnel. There being no other business on the Order Paper, this House adjourns to  $3^{rd}$  which will be Thursday March 2022, 2:30 p.m.

We adjourn.

#### (House Adjourns)