

**COUNTY ASSEMBLY OF BUNGOMA**

**COUNTY ASSEMBLY DEBATES**

**DAILY HANSARD**

**THURSDAY 23<sup>RD</sup> FEBRUARY, 2023**

**Afternoon Sitting**

# COUNTY ASSEMBLY OF BUNGOMA

## HANSARD OFFICIAL REPORT

THURSDAY 23<sup>RD</sup> FEBRUARY, 2023

The House met at 2:30 p.m.

(Mr. Speaker [Hon. Emmanuel Situma] in the Chair)

### PRAYER

### STATEMENTS

### BUSINESS OF THE COMING WEEK

**Mr. Speaker:** Hon. Stephen Wafula, our Deputy Speaker.

**Hon. Stephen Wafula:** Thank you, Honourable Speaker. I stand to bring to the attention of the House the tentative programme for the week ending 2<sup>nd</sup> March of this year.

#### **Tuesday 28<sup>th</sup> February 2:30 p.m.**

The order of business will be;

#### **Petitions**

Petition on the new organogram in the department of Health and the Bungoma Health Act 2019

#### **Papers**

Report by the Liaison committee on the committee's activities in the first session 3<sup>rd</sup> County Assembly and committees retreat schedule for the period February to June 2023

#### **Notices of motion**

Report by the Liaison Committee on the committee's activities in the first session, 3<sup>rd</sup> County Assembly and committees retreat schedule for the period of February to June 2023

#### **Motions**

Report by the Sectorial Committee on Agriculture, Livestock, Fisheries, Irrigation and Cooperative development on the implementation status of farm input Support Programme

#### **Wednesday 1<sup>st</sup> March 9:30 a.m.**

The order of business will be;

#### **Papers**

1. Reports from the County Executive on the half year County Revenue Fund statements FY 2022/2023 for the period ended December 31, 2022
2. Report from the County Executive on the half year financial statements FY 2022 /2023 for the period ended December 31<sup>st</sup> 2022.

#### **Motions**

Report by the Liaison Committee on the committee's activities in the first session 3<sup>rd</sup> County Assembly and committees retreat schedule for the period February to June 2023

**Wednesday 1<sup>st</sup> March at 2:30 p.m.**

The order of business will be;

**Papers**

1. Report by Implementation Committee on the implementation status of the Bungoma County Industrialization and Bungoma County Drilling Rig policy
2. Memorandum submitted by Bungoma County Child Rights Network to the County Assembly on holistic skills development in Bungoma County.

**Notices of motion**

Report by implementation committee on the implementation status of the Bungoma County Industrialization in Bungoma County drilling rig policies

**Bills**

1. Bungoma County Cultural Heritage Bill 2022, a Bill of an Act of the County Assembly of Bungoma to promote and protect culture and cultural heritage in the County and for connected purposes.
2. Committee of the Whole House, that under Bills that we will have second reading, then Committee of the Whole House of the Bungoma County Cultural Heritage Bill 2022

**On Thursday, 2<sup>nd</sup> March at 2:30 p.m**

The order of business will be;

**Papers**

Report by the Sectoral Committee on Youth and Sports on the Status of Stadia in Bungoma County

**Notices of motion**

Report by Sectoral Committee on Youth Affairs and sports on the status of stadia in Bungoma County

**Motions**

Report by Implementation Committee on the implementation status of the Bungoma County Industrialization and Bungoma County Drilling Rig Policies

**Bills**

The Bungoma County Cultural Heritage Bill 2022- a Bill of an Act of the County Assembly of Bungoma to promote and protect culture and cultural heritage in the County and for connected purposes - 3<sup>rd</sup>Reading. That is the tentative programme for the coming week.

**Mr. Speaker:** Thank you, Hon. Stephen. I will urge members that at your own time, we will look at our website; you will have a weekly programme to prepare yourself for the business coming ahead of next week, if not get hold of that copy.

**MOTION**  
**EXPOSITION OF THE PUBLIC POLICY CONTAINED IN THE ADDRESS OF THE**  
**GOVERNOR DELIVERED ON TUESDAY 21<sup>ST</sup> FEBRUARY, 2023**

**Mr. Speaker:** Honourable Members, I will be invoking Standing Order No. 35 that is our resumption of the motion. Members, be aware that as we are doing this debate, we do have an ADP report ahead of us. By next week Tuesday CFSP will be tabled and passed before 15<sup>th</sup> of March. So in the course of your debate be aware that one more motion awaits you which must be passed before the end of the day to allow the treasury to prepare the requisite document for us to approve the same.

**Hon. Jack Wambulwa:** Mr. Speaker, before we went on recess, we had requested statements and you promised to be delivered this week. I'm seeing the week is ending; we have not seen any reply. I don't know what is the position?

**Mr. Speaker:** You go back to the same offices of the Clerk's, they will reprint it for you then you sign it and it will be put on the Order Paper by the HBC.

I think there was an Honorable member who came to my office and I told him to take it to the Secretariat and they will bring it out. Give it to the Clerk; we put the same on the Order Paper as a new statement because they lapsed with that term, that's the position. Hon. Jack, you are still on.

**Hon. Jack Wambulwa:** I am okay.

**Mr. Speaker:** When you leave here, just ask that copy in my office then sign it and it will be placed on next week's Order Paper. Statements are very short; we do the variation of the Order Paper. Yes, Hon. Kawa.

**Hon. Jack Kawa:** Mr. Speaker, mine was for last week and I have not seen it on the Order Paper.

**Mr. Speaker:** Did you bring it to the relevant officers? Whom did you give?

**Hon. Jack Kawa:** Office of the Clerk.

**Mr. Speaker:** I beg you follow up, because I had the HBC today and Clerk was not in. He was having a meeting with the staff and his Deputy had gone to defend his thesis, so sorry for that. I will follow up and report back to you in our next sitting. Hon. Nganga please.

**Hon. Everton Nganga:** Thank you, Mr. Speaker for giving me a chance to contribute towards the Governor's speech. First, I would like to appreciate our Governor. When you look at the Department of Agriculture, he mentioned in that on 27<sup>th</sup> he will be launching distribution of subsidized fertilizer. I would like to appreciate him because the procurement has been done in the right time and actually, if those farm inputs will be given to our farmers, they will be able to plant and get good harvest.

On Education, our Governor mentioned that they are doing streamlining of the scholarship beneficiaries in the County. Most parents were relying on scholarship; most students who had gone to school are already back in school. As they continue streamlining, this House has never gone against the executive budget from the education budget. In fact, we had ideas that we should actually increase, and we want to make some amendments. We also had some Honourable members who made amendments to increase the bursary and the scholarship. Let the Governor consider those students and let them stay at school.

Again, he also mentioned 4 million which is specific to secondary schools. He ended up by saying that around 36,000 students will benefit in our own 45 Wards. 30% normally go to VTC's when the remaining percentage goes to secondary schools and also we have administration costs. You discover that if students will be given 5000 each, then it means it will not convert to 36,000 but it will be lower.

On roads, I want to appreciate our Governor for mentioning Kaberwa, Chepkitale, Kisigon, Kubura roads in Mount Elgon; you discovered that Mt. Elgon is an area that produces goods that are normally sold at our local markets. Chwele and Kamukuywa markets are growing very fast to urban centers due to goods from Mt. Elgon. In fact, one Hon. Mukhongo always boosts that Chwele market generates a lot of revenue to the county government and it is because of Mt. Elgon.

*(Applause)*

So what is being collected from Chwele, Kamukuywa and even Bungoma town is from Mt. Elgon? So I appreciate him for considering to open roads in Mt. Elgon in order to increase accessibility and facilitate transportation of goods and in turn increase revenue collection in our County.

I also want to request our Governor, our sugar factories i.e. Naitiri, Nzoia, West Kenya Kabras they always remit revenue that is tax in form of Cess. Right now it is dry. Roads are passable, because it's not raining, it is also a request that the way he is doing in Mt. Elgon, he should have a programme to maintain roads in sugarcane zones.

*(Applause)*

I also want to appreciate our Governor by considering 179 health workers who are on contract, and he has actually employed them on permanent and pensionable basis. This will motivate our health workers and they provide proper services in their line of duty. A healthy nation is a nation that will have a very good economy. He also made some advertisements to employ 246 skilled professionals. It is also a noble idea. I appreciate our Governor.

Our Governor in his October speech also mentioned that procurement procedures will be decentralized to our Wards. I have waited to hear but nothing has happened. Right now procurement and tendering procedures have ended when it comes to CEF projects. I don't know why he did not mention that. A speech can only be of value if it is implemented but if it's not implemented, it is noise. Thank you for giving me time. I appreciate.

**Hon. Martin Cheseto:** Thank you, Mr. Speaker Sir for giving me this opportunity. I also want to commend the Governor of his wonderful speech that captured almost the entire sectors of our economy. And of course more so on the issue of governance because without good governance, we cannot deliver the services to our people who elected us. When the Governor came into the leadership, he came up with the various task forces to take care of issues that could have made him not deliver to the people of Bungoma. So as we look forward to seeing the various reports from the task forces, I think I stand here to support him so whenever the report will come in, we will interrogate and have maybe inputs that we can make in.

Secondly, he quoted the famous President Abraham Lincoln. He promised that he's going to walk slowly, but never backward and that is a good motto that slowly, he's going to deliver his mandate to the people of Bungoma.

On agriculture, I want also, want to congratulate him for the project that is taking over, the National Agricultural Growth Inclusivity Project (NAGRIP) that is nearing completion. So after negotiating this project with the national government and the World Bank, I think this new project that is coming in and it is going to increase the household income for the people of Bungoma. I believe that the steering committee and the various community driven development committees that are going to be put in place in our wards, are going to do the right thing as expected by our donors. I know my colleague from Chepyuk having worked with his people; those people occupy a very special place in any World Bank funded project. I hope that the Governor is going to fast track the inclusion of Chepyuk Ward, so that he can take care of the indigenous people there.

On the issue of expansion of Kanduyi- Chwele- Lwakhakha road, I want to congratulate him, the elected leaders that met with the President in Naivasha and wrote a letter to KenHA so that they

can expand to take care of the road users and even the trucks. I hope he is going to follow it up so that that project can be done within the shortest time possible.

I think in January or towards the end of December, there was a very serious accident in Lwakhakha involving a Uganda - Nairobi bound bus that killed so many people. And it was so unfortunate that the nearest hospitals that took care of the casualties was Cheptais. But unfortunately it has no basic facilities to handle the casualties. It is a frontline sub county hospital near the Kenya-Uganda border.

I think the County government can consider improving Cheptais sub county hospital by installing X-ray unit that can take care of accident victims and other people in need of such services. I think the Governor and his government can consider expanding that hospital to take care of such kind of emergencies and even Sirisia and Chwele are situated along the highway.

Another thing I want to also to appreciate him for having mentioned Cheptais in terms of garbage collection accumulation, being rated number 4 in the County. So if it is rated number 4, putting aside Bungoma town, Kimilili, Chwele and followed by Webuye. So having such kind of volume of garbage collection, it means that is the biggest market, which needs expansion. In fact, it should be considered to be a municipality not just being a township. I want to pray that our prayers are also going to be to be captured.

On the issue of promoting tourism; you know, this western circuit, I think initially the government wanted to increase investment in the western region, so that it can increase investment in tourism. I want to challenge the Committee on Tourism, to have a deliberate effort to make sure that the executive consider improvement or investment into tourism, even if it means going for bench marking to Narok County to learn on the issue of tourism investment.

In Mt. Elgon there is a very good place in Kaptama, where it's called Elephant maternity Hall, where elephants go and deliver and they are well protected. It is a good place to visit. So if such kind of thing can be made use of, I know tourism can generate income to the wonderful people of Bungoma County.

*(Applause)*

So for those few remarks, I beg to say thank you,

*(Applause)*

**Mr. Speaker:** Thank you, Hon. Cheseto. Honourable Members as I said earlier on, I will allow 2 speakers and they close that chapter and I ask that at most, spend two minutes on each. I am

being very flexible that at most two anybody else I will ask that when Governor address next time we will start with you so for today...

*(Laughter)*

**Hon. Franklyn Simotwo:** Thank you, Mr. Speaker, for giving me this opportunity to also comment about our speech from his Excellency, the Governor of Bungoma.

First of all, I want to appreciate that out of this speech of the governor most of these words, if you analyze some have already started being implemented, others are in the process immediately to be implemented and this is why I always say a leader becomes a leader when he knows every corner of his jurisdiction. Lusaka is one of the leaders who is well vast with the very senior administrator. At times, when we were in the last regime you could not hear some places, even in a small speech of two words, but I congratulate His Excellency, the Governor because he knows all corners. That's why we can have some few names which were not known at that time.

Secondly, I want to echo as the chairman of roads that this is a governor who has networking. That's why my colleague, Hon. Chemorion has alluded that this is a governor who has gone an extra mile having lobbied to national government for the expansion of Lwakhakha Bungoma Chwele road. It's a strategy, because that's how ...I don't know whichever way I've called it, but that is the message I'm going to put across.

*(Applause)*

That is why I'm with the Governor at the speech he delivered here. If that road can be made from the borderline to Kanduyi... Remember we had congestion of trucks when we were using our highway, it was causing a lot of problems because if you want to go to Kampala, you could take many hours to reach Malaba boarder but I thank the Governor for that initiative.

There are so many things in his speech that are not only focusing on county resources; I think this is a man who is trying to elevate his eyes to national government...

**Mr. Speaker:** Hon. Makhanu, you have 2 minutes.

**Hon. Cornelius Makhanu:** Thank you Mr. Speaker for giving me this time to also contribute. I want to commend the governor; he talked about all the sectors but I want to talk only about health and lands.

In his October address, he talked about putting up health centers in every Ward and the last address he has talked about improving our health infrastructures to level 1 and level 2. In this county, he may not achieve much because as I speak today, this county doesn't have some staff in the ministry of lands. If we want the Governor to succeed on the side of health, recently he



achieved by confirming people to permanent and pensionable positions and he has advertised for more positions.

I was waiting to see advertisement to employ a valuer and surveyor; we are relying on National government valuers and surveyors. As we speak today, there are some Wards that don't have government land. We identified land but to get these officers from National government to come and do their job is becoming difficult. So if this house can allocate the Ministry of lands enough money to employ these two officers, we shall move fast and get this land where the Governor can achieve his manifesto.

This is a legacy government and if we don't have government land, people in Khalaba will suffer. We shall not even get a single dispensary because of lack of land. I urge the Governor to employ those two officers.

**Mr. Speaker:** Hon. Christine.

**Hon. Christine Mukhongo:** Ahsante sana Mheshmiwa Spika. Mimi nitakuwa mfupi sana. Kwanza nataka niungane na wenzangu wote kwa kupongeza Gavana kwa mipangilio yake nzuri katika kaunti yetu ya Bungoma.

Ameangazia Elimu kwa wanafunzi wa kawaida kwa njia iliyo nzuri, lakini alisahau kitengo kimoja ambacho hatujaona kikiongelelewa zaidi. Wanafunzi ambao wanaishi na ulemavu. Tunaona kwamba shule zetu za msingi zina lile darasa ambalo tunaliita darasa shesheli. Kila shule unapata kuna hao wanafunzi na katika kaunti ya Bungoma, ni asilimia kumi wanaoishi na ulemavu wakiwemo wanafunzi wetu. Kwa hivyo ninaomba sana Bwana Gavana aweze kuangazia lile jambo maana kuna shule mbali mbali za watoto wanaoishi na ulemavu kama ile ya St. Antony, St. Teresa Kimilili DEB na Namawanga DEB. Hizo ni shule ambazo zina wanafunzi wetu ambao wanaishi na ulemavu mbalimbali. Kwa hivyo ninasihi Gavana aweze kuangazia hilo kwa maana hawa watoto wanahitaji sana hayo masomo na inabidi tusaidie wazazi wao.

**Mr. Speaker:** Thank you, Hon. Christine. Honourable Leader of Majority,

**Hon. Joseph Nyongesa:** Thank you, Honourable Speaker. First, I want to appreciate all members who had time from yesterday to contribute to the speech of the Governor. I know I was away but my Deputy has been briefing me on what members were contributing. Above all, what I could urge this House is that for us also to help the executive let us also be contained to our mandate. If we shall be contained within our mandate, most of the issues will be settled. Allow me respond on a few issues.

Hon. Chikati mentioned about the issues of Brigadier road, that they are also getting tired of words and no implementation. We are lucky because the initiator of the project is now in the office and from his speech, you find that they are doing some negotiations with the national government to take it up and we hope that if there is a regime that should be blamed is the last

regime. We used to have budgets for this road and in fact most members here can bear witness that in every financial year, we had almost 100 Million meant for that road and nothing was done and I think now that the initiator of the project is in the office things will work.

There is a challenge also with the issue of coolers but what I know these coolers were being given to groups and they were willing and ready to receive the coolers. The group should therefore be proactive to ensure that these coolers are working.

We are having a challenge whereby the government is allocating a lot of money to some projects especially in water, the issue of drilling but you find that members are still complaining that the project is not working. The community should also have a percentage in it to own it, so that at least we reduce the wastages of saying the government should come and maintain, because we should live on our policies and by doing so, we shall save a lot.

The issue of scholarship, we should handle this issue with a lot of care. I was listening from Hon. Nganga, that most of the parents were relying on that scholarship, but as leaders through our local media we should educate our people so that at least this issue of allow me use these words, this issue of maybe members being less and running away from their parental responsibilities should cease. A good parent should have proper planning for his child, not to blame the government over his child, so this issue because someone said that when banks are giving scholarships, they extent up to university level. Imagine you are having a burden of almost 11000 students with our budget of around 12 Billion, take 70% recurrent 30 % recurrent then that means we should leave everything and embark on scholarship. As leaders, we should also offer solutions and I want to urge members not to blame on this one, now that we are having complains and we are also having a few millions in our wards, why can't we settle on this 4 Million and ensure that there are no more cries. So Honourable members, let us also offer solutions to ensure that there are less cries in our community and move ahead.

Lastly, you know before you implement, you should have some thinking and some reasoning that is why you should come with a directive in terms of maybe giving a speech. A speech sometimes is a directive on what you intend to do and for us as a house, it also comes to us so that during our participation and handling of some issues, we also help the executive because we are two arms and through our committees, we ensure that what was said can also be implemented.

I am very grateful for the contribution from our members and it is now time for budget making process. Let us be keen to ensure that what was said is going to be done.

**Mr. Speaker:** Thank you Hon. Joseph Nyongesa for the reply. Honourable members, this is a special motion where no question is put for the House to make a decision. That will bring to an end to the recording for the exposition for public policy contained in the address of the Governor on Tuesday 21<sup>st</sup> February 2023.

The same can be extracted and forwarded to the executive for them to get Honourable member's reactions and thinking on the Governor's speech.

## **REPORT BY THE SECTORIAL COMMITTEE ON FINANCE AND ECONOMIC PLANNING ON THE BUNGOMA COUNTY ANNUAL DEVELOPMENT PLAN FOR FINANCIAL YEAR 2023/2024**

**Mr. Speaker:** Hon. James Barasa Mukhongo, Chair - Finance and Economic Planning,... it is hot so you require some sufficient water.

**Hon. James Mukhongo (Chair, Finance):** Thank you chair for the opportunity. I wish to move a motion on the report on Finance and Economic Planning Committee on the Bungoma County Annual Development Plan, F/Y 2023/2024.

Honourable Speaker, I will urge the members to be very keen because all of us here are members of sectorial committees. Allow me to start with chapter 1 that is introduction ...

**Mr. Speaker:** Before you proceed, we have chairs and vice chairs here of sector committees. This ADP is the basis for preparation of the County Fiscal Strategy Paper. If we get this document right, then what we are going to get from 1<sup>st</sup> to 15<sup>th</sup> of March is going to be easy. It says the ceilings of sector committees, so that is why we ask that we be keen. At any given day we will make a follow up to this document for guiding purposes. Proceed chair.

**Hon. James Mukhongo:** Thank you Mr. Speaker for that information.

### **INTRODUCTION**

The importance of an Annual Development Plan (ADP) during any financial year cannot be gainsaid. It's because of this that the Finance and Economic Planning Committee has been insistent and consistent in reminding this House that allocation and utilization of public resource should be a methodological process devoid of guesswork and miscalculations. Planning process in the County Government is underpinned in the provision of Section 104 of the County Governments Act, 2012 that decrees that planning is the penultimate activity that precedes budgeting and that no resources should be appropriated outside a planning framework developed by the County Executive Committee and approved by the County Assembly.

The ADP describes how the County Government is responding to changes in the financial and the prevailing economic environment. The ADP 2023/24 includes programs to be delivered and each program should inter alia have the following details:

- a) The strategic priorities to which the program will contribute,
- b) The services or goods to be provided,
- c) Measurable indicators of performance where feasible,
- d) The budget allocated to the program/projects.

This 2023/2024 ADP guides the implementation of projects and programs from each County Department as stipulated in the Bungoma County Integrated Development Plan.

Section 126 (2) of the PFM Act 2012, requires that the ADP spells out payments to be made on behalf of the County Government, including details of any grants, benefits and subsidies that are to be paid and to give a description of any significant capital development. The above section further requires the County Executive Committee Member (CEC-M) responsible for planning to submit the development plan to the County Assembly for its approval and thereafter send a copy to the Commission on Revenue Allocation (CRA) and the National Treasury. Section 126 (4) of the PFM Act also requires the County Executive Committee Member responsible for planning to publish and publicize the ADP within seven days after its submission to the County Assembly.

It is therefore, upon this basis and pursuant to the provisions of section 126 of the same Act that, the County Executive Committee Member for Finance and Economic Planning prepared and submitted the Bungoma County Annual Development Plan (ADP) for the financial year 2023/24 for approval by the County Assembly.

The ADP 2023/24 was tabled in this Honorable House vide a special sitting of Thursday 2<sup>nd</sup> February, 2023 and subsequently stood committed to the Committee on Finance and Economic Planning for consideration. While considering this ADP, the views of the public, relevant stakeholders and civil society and sector committees were considered and incorporated in this report.

In consideration of the ADP 2023/24, the committee took keen interest in the programs which are of priority to the common *Citizens* of Bungoma County. It is on this premise and pursuant to Article 196(b) of the Constitution of Kenya 2010 and Section 87 of the County Governments Act that requires that public participation and involvement of the public in the legislative and other business of the County Assembly and its Committees. A notification was placed in the Daily Nation newspaper of 4<sup>th</sup> February, 2023, inviting the stakeholders to the public hearing held on 13<sup>th</sup> February, 2023 at Santa Mara Hotel, Bungoma.

The committees' mandate is well known to members here and so there is no need of me going through it if you allow me

### **Committee Membership**

The examination of the ADP FY 2023/24 was stewarded by the following Honorable members-

- |                           |              |
|---------------------------|--------------|
| 1. Hon. James Mukhongo    | MCA Chairman |
| 2. Hon. Stephen Wamalwa   | MCA Member   |
| 3. Hon. Everlyne Mutiembu | MCA Member   |
| 4. Hon. George Makari     | MCA Member   |
| 5. Hon. Tony Barasa       | MCA Member   |
| 6. Hon. Jack Kawa         | MCA Member   |
| 7. Hon. Vitalis Juma      | MCA Member   |
| 8. Hon. Violet Makhanu    | MCA Member   |
| 9. Hon. Aggrey Mukhongo   | MCA Member   |

10. Hon. Francis Chemion	MCA Member
11. Hon. Godfrey Wanyama	MCA Member
12. Hon. Everton Nganga	MCA Member
13. Hon. Catherine Kituyi	MCA Member
14. Hon. Christine Mukhongo	MCA Member

### **Examination of the County Annual Development Plan for the FY 2023/24**

In reviewing the Annual Development Plan for the FY 2023/24, the committee received recommendations from Sectorial Committees, the County Executive, Civil Society and members of public on the positive aspects of the plan as well as areas that would require improvement by this County Assembly. The Committee shall use this report to point out the same for adoption by this House.

Public participation forum was organized and conducted at Santa Mara Hotel, Kanduyi on 13<sup>th</sup> February, 2023 in compliance with Article 196 of the Constitution of Kenya, 2010, Sections 87(a), (b) and 115 (1) (b) (ii) and (iv) of the County Governments Act 2012. The representatives from various Ward and Civil Society groups appeared during the exercise.

### **Acknowledgement**

The consideration of this ADP as is the case with any other budget related document has been engaging and this could not have been achieved without the dedication of various actors and stakeholders who individually and jointly made a contribution towards the successful completion of this exercise, specifically, the committee wishes to acknowledge:

- a. The Offices of the Speaker and the Clerk for having accorded members of the committee the resources and guidance throughout the process.
- b. The Sectorial Committees for the fruitful deliberation they had with their sectors and the informative reports they submitted to this Committee;
- c. The County Executive Committee and the County Executive Committee Member of Finance and Economic Planning for all support granted to the committee during the consideration of the ADP.
- d. The Civil Society and Members of public who honored the call of the County Assembly and submitted written memoranda on ADP. Their submissions have been integral towards the finalization of the report.

It is therefore my pleasant duty and honor, on behalf of the Finance and Economic Planning Committee to table this Report and recommend it to the Assembly for adoption.

The report is signed by the chair Honourable James Mukhongo

### **LEGAL FRAMEWORK TO PLAN BY THE COUNTY**

The preparation of Annual Development Plan is anchored in the Constitution and other enabling Acts. Article 220 (2) of the Constitution of Kenya 2010 which states that;

National legislation shall prescribe—

- (a) *The structure of the development plans and budgets of counties;*

- (b) When the plans and budgets of the counties shall be tabled in the county assemblies; and*
- (c) The form and manner of consultation between the national government and county governments in the process of preparing plans and budgets*

Section 104 (1) of the County Governments Act states that;

*“A County government shall plan for the county and no public funds shall be appropriated outside a planning framework developed by the county executive committee and approved by the county assembly.”*

Section 126 of the PFM Act, 2012 states as follows;- (1) Every County Government shall prepare a development plan in accordance with Article 220 (2) of the Constitution of Kenya 2010, that includes—

*(a) Strategic priorities for the medium term that reflect the county government's priorities and plans;*

*(b) A description of how the county government is responding to changes in the financial and economic environment;*

*(c) Programs to be delivered with details for each programme of—*

*(i) The strategic priorities to which the programme will contribute;*

*(ii) The services or goods to be provided;*

*(iii) Measurable indicators of performance where feasible; and*

*(iv) The budget allocated to the programme;*

*(d) Payments to be made on behalf of the county government, including details of any grants, benefits and subsidies that are to be paid;*

*(e) A description of significant capital developments;*

*(f) a detailed description of proposals with respect to the development of physical, intellectual, human and other resources of the county, including measurable indicators where those are feasible;*

*(g) A summary budget in the format required by regulations; and*

*(h) Such other matters as may be required by the Constitution or this Act.*

*(2) The County Executive Committee member responsible for planning shall prepare the development plan in accordance with the format prescribed by regulations.*

*(3) The County Executive Committee member responsible for planning shall, not later than the 1st September in each year, submit the development plan to the county assembly for its approval, and send a copy to the Commission on Revenue Allocation and the National Treasury.*

*(4) The County Executive Committee member responsible for planning shall publish and publicize the annual development plan within seven days after its submission to the County Assembly.*

This next chapter is talking about the review of implementation of previous ADP of which members have the achievements on their gadget if you will allow me because I will go very fast. It talks about Education and Vocational Training, we have Roads and Infrastructure, Finance and Economic Planning, we have Tourism, Environment, Water and Natural Resources, Health and Sanitation, Agriculture, Livestock, Fisheries, Irrigation and Cooperatives, Housing achievements and County Assembly achievements.

## **COUNTY STRATEGIC PRIORITIES, PROGRAMS AND PROJECTIONS IN FY 2023/2024 ADP**

This is a very crucial area and I need the attention of members because I am going to read sector by sector.

This chapter presents departments/sectors strategic priorities, programs and projects for the FY 2023/2024.

### **EDUCATION AND VOCATIONAL TRAINING**

The department endears the FY 2023/24 to implement the following programs and sub programs:

- i. Construct 95 ECDE centers and equip at least 20 with modern furniture and outside fixed play equipment.
- ii. Establish and equip two child care centers
- iii. Construct and equip 10 VTCs workshops, put up 10 Administration Blocks and Establish 5 VTCs boarding facilities
- iv. Renovate 5 existing VTCs workshops and facilitate at least 15 VTCs to establish income generating activities.
- v. Establish 1 home craft facility, recruit 150 members of staff under General administration to replace those that have left due to natural attrition and promote 2,470 staff
- vi. Formulate 5 policies and 2 Bills to be enacted by the County Assembly
- vii. Set aside Kshs. 550 Million for Scholarship and bursary program and Kshs. 60 Million for VTCs grants.

The department requires a total of Kshs 2.23 Billion to facilitate the successful completion of its projects and programs.

### **PUBLIC VIEWS**

In view of this, the public proposed the following:

- That there should be a clear demarcation of allocation for Bursaries and Scholarships for needy and bright students at the ward level.
- The proposed home craft center should tap and enhance skills and competencies obtained from VTCs and the community.

## **PUBLIC VIEWS**

In view of this, the public proposed the following:

- That there should be a clear demarcation of allocation for Bursaries and Scholarships for needy and bright students at the ward level.
- The proposed home craft center should tap and enhance skills and competencies obtained from VTCs and the community.

## **ROADS AND PUBLIC WORKS**

Under Transport Infrastructure Development and Management, the department proposes to undertake the following;

- Upgrade 5KMs of urban Roads to bitumen standards, upgrading of 10 KMs of rural and opening up 50 KMs of rural Roads.
- Construction of a bridge, 9 Box Culverts (including drifts), and 5 KMs of Drainage lines.
- Maintenance of 2 KMs urban Roads, 10 KMs of rural tarmac Roads and 250 KMs of rural unpaved Roads.
- Acquisition of a grader.
- Rehabilitation of 2 Box Culverts (including drifts) and one KM of Drainage lines.
- Inspection of sites to warrant design adherence
- Install 3 fire hydrants and undertake fire sensitization drills in public institutions
- Undertake 9 road safety campaigns including transformation of a black spot to a white spot, construction of 5KMs of pedestrian walk ways, rehabilitation of dilapidated roads.
- Installation Solar powered street lights.

The public proposed that the department creates parking bays along a major highway

## **FINANCE AND ECONOMIC PLANNING**

The department proposes to undertake the following

- Prepare County Strategic Plan, resource mobilization strategy, County Annual Development Plan, SDG status report and Annual budget



- Review 9 sector plans, formulate PPP engagement framework and develop one long term infrastructure master development plan.
- Allocate 19% of County Development budget to Ward Based Projects
- Carry out a mini census and survey.
- Prepare statutory and compliance reports.

## **YOUTH AND SPORTS**

The department proposes to undertake the following

- Hold 40 sensitization meetings on drug and alcohol abuse, 2 capacity building forums for alcoholic drinks licensing committees.
- Undertake 4 youth career empowerment seminars, 10 Capacity building forums for the youth, one County Youth intern-ship program and establishment of 2 Public-Private partnerships for youth employment.
- Establish a Youth Empowerment Fund.
- Complete phase 2 of Chemoge High Altitude Centre, establish one Sports talent and innovation hub/academy, undertake 4 inter-agency drug use control initiatives and construct one sub county stadia.
- Conduct 4 Sports personnel training, 4 sensitization forums on role of sports in health, organize 2 recreational sports and competitions, organize 3 Sporting events and 1 marathon.
- Support 10 county sports clubs, one county talent and 3 Sports mentorship programs.

## **GENDER AND CULTURE**

The department proposes to undertake the following:

- Formulate 2 policies
- Source for grants to special groups People With Disabilities(PWDs), Elderly, Youth and Women and construct a PWD Vocational and Rehabilitation Centre
- Establish a Gender Based Violence (GBV) referral Centre and construct a rehabilitation Centre
- Establish 2 Anti-teenage pregnancy sensitization programs and 4 inter-agency drug use control initiatives and Gender mainstreaming.

- Under Cultural development and management, the department has planned to undertake the following programmes:
- Preserve and maintain *Bitabicha*, *bitosi/Kapchai*, *bilongo*, and other cultural and historical sites.
- Operationalize 10 cultural working groups
- Empower council of elders, Identify and 150 heroes & heroines.
- Carry out cultural exhibition and festival.
- Participate in KICOSCA /EALASCA games
- Completion of Sang’alo Multi-purpose hall.

## **TOURISM, ENVIRONMENT, WATER AND NATURAL RESOURCES**

The department plans to undertake the following during 2023/24 financial year

- Formulation of Climate Change Regulations and Solid Waste Management Policy
- Maintain storm water ways, drainages, and culverts in major towns
- Procure Land and construct engineered landfills
- Establish ward climate change committees.
- Rehabilitation and protection Mt Elgon water tower
- Procurement of a Motor vehicle
- Capacity building of Community, Sector Committee and Climate Change Unit
- Initiate County environment committee
- Promote green institutions, climate smart land use, Nature based enterprises and Alternative energy sources use
- Rehabilitation of degraded sites

Under Water Sub-section; the sector will;

- Establish project management committees/structures
- Develop rural water schemes, protect water springs and equip water quality laboratory

- Drill boreholes in strategic locations, extend water pipelines and equip strategic boreholes with solar powered pumps
- Incorporate water governance in management of Rural Water Schemes and manage the drilling rig unit
- Rehabilitation and construction of Sewerage infrastructure.
- Procurement of Liquid waste Exhauster and Land for sewerage infrastructure.

Under Natural Resources, the sector will;

- Will increase area under forest cover.
- Reclaim and restore degraded sites
- Plant and nurture tree seedlings.
- Hold sensitization fora on agroforestry.
- Promote alternative sources of energy use
- Develop partners' coordination.
- Establish functional natural resources database and hold Surveillance activities on natural resources

The Department intends to implement the following Capital projects in the FY 2023/24;

- The European Union (EU) will finance Western water project for urban and rural water services, water resource management, policy governance and regulations.
- FfloodCA grant will fund the following: Ward level climate change initiatives, policy and legal frameworks.
- Completion of KOICA 11 Gravity fed water scheme.

**The sector committee proposed;**

- Rehabilitation of Ngwo and Chepkwandait springs

**Public views**

- Invest in roof catchment and other forms of water harvesting technologies
- Revamp the Jumbo sites in Mt. Elgon, especially the elephant maternity wing as one of the distinct and unique centers for tourist attraction in the County

## HEALTH AND SANITATION

The department plans to undertake the following programs during financial year 2023/2024;

- Construction of 2 In-Patient wards, radiology units, Staff houses commodity store and mental units.
- Construct and equip 2 Theaters, modern Out-Patient units and laboratories.
- Completion of 12 Maternity Units and a blood bank
- Renovation of 5 Health facilities, installation of water system and equipping 10 maternity units

**Under Primary Health services**, the following planned programs will be implemented:

- Community units services
- Support to Mobile health services
- Dispensaries and Health centers services.
- Operationalization of Specialized Clinics in health centers
- Support supervision
- Curative Health Services
- Maternal and Child Health,
- Nutrition services
- Rehabilitative health services
- Tuberculosis, Communicable diseases
- Malaria control
- Quality food and water hygiene
- School health
- Disease surveillance
- Neglected tropical diseases,
- Non- communicable diseases

- Gender mainstreaming,
- World health events

**Under the capital projects**, the department will equip the following projects in the FY 2023/24:

- 300 bed capacity department at BCRH
- 100 bed capacity Sirisia Hospital
- 60 bed capacity Bumula Maternal and Child Care
- 30 bed capacity Naitiri Maternal and Child Care
- Sinoko Maternity
- Blood bank

Further, the department will construct:

- Doctors' Annex with 20 offices
- Specialized consultation room
- CT Scan building
- Incinerator
- Oxygen plant
- Orthopedic lab
- Psychiatric ward
- County Health Management Team (CHMT) offices
- Isolation ward

The department intends to procure;

- CT Scan
- 9 utility vehicles
- Implants for orthopedic patients

## **Public Views**

- Plan to prioritize and complete all stalled health infrastructure in the nine Sub-counties
- Develop a policy framework for employing and motivating Community Health Workers (CHWs) and Community Health Volunteers (CHVs).
- Provide medical supplies in all the public health facilities.
- Formulate a policy framework and plan for reproductive health care programs to safeguard the girl child from teenage pregnancies and child-motherhood
- Formulate a County Immunization Policy and work with the civil society organizations to champion immunization programs.
- Formulate HIV/AIDS Work Place Policy and outreach programs at the village and ward level.
- Put in place competent Hospital Management Boards to streamline policy, strategy and oversight.
- Mental Health: Mental illness is on the rise with lack of specialized Centre to handle these cases. There is therefore need to invest in a mental health facility in the county to address the growing demand of mental health services. County to plan for at least 2 wards for both male and female patients.
- Program for CT scan and MRI radiology machines

## **AGRICULTURE, LIVESTOCK, FISHERIES, IRRIGATION AND COOPERATIVE DEVELOPMENT**

The department of Agriculture proposes to undertake the following:

- Construction of Office buildings at HQs and Kanduyi sub-county.
- Renovation of 4 Sub-county ALFIC offices.
- Establishment of an agricultural e-extension system.
- Construction and equipping of an agricultural Information and Resource Centre.

### **Under Crop development program, the department intends:**

- Establish 56 Model demonstration farms and 3 tea nurseries.
- Procure and distribute certified basal and top dressing fertilizer, certified maize seeds, certified Avocado seedling and assorted Chemicals.

Under Agricultural soil and water management, the department plans to;

- Procure Lime for soil treatment to improve soil quality, upgrading of mobile labs services and distribution of 45 post-harvest handling equipment for demos to Wards

In respect to Agricultural Value Addition and Agro Processing, the department intends:

- Complete and operationalize Musese and Chesikaki Coffee milling plants.
- Rehabilitate 5 coffee factories.
- Construction and equipping of one Coffee factory.

The following programs have been proposed in Agribusiness development;

- Youth Agri-preneurs supported with small equipment for start-ups-identification.
- Agricultural financial and insurance services- subsidized agricultural insurance scheme.

**In Agriculture Sector Development Support Programme II (ASDSP) the department proposes to:**

- Support Farmer Groups with grants.
- Promote value chains through National Agriculture and Rural Inclusive Growth Project (NARIGP)

**Under Irrigation and Drainage Development and Management,** the department targets:

- Review feasibility studies for Upper Nzoia and Sio - Sango Irrigation Projects.
- Establish/rehabilitate 4 Small dams across the County
- Support Farmer groups with water harvesting and Irrigation Kits
- Establish /rehabilitated Small dams across the county

**In Livestock Development and Management,** the department intends to procure and distribute 500 Dairy cattle breeding stock, chicken breeding stock, modern beehives and Honey centrifuges

Further, the department plans to operationalize Milk processing plant, Poultry processing plants, two Existing feed mills, 21 milk cooler and 10 milk dispensers.

In regard to **Food safety and quality control,** the department proposes the construction of 3 cold rooms.

**Under Fisheries production**, the department intends to procure Fingerlings, fish feeds and Pond liners.

**In Fisheries Value Addition and Aqua-Processing**, the department plans to establish Fish cold storage facilities, Smoking Kiln facility and operationalize existing feed mills.

**In Aqua-business, Marketing and information management**, the department intends to establish Modern aqua-business market facilities at strategic urban centers.

### **Mabanga Agricultural Training Centre (ATC)**

The center plans to;

- Renovate of 6 buildings.
- Procure grain drier.
- Establish machinery shed.
- Additional tractors and implements acquired.
- Repair and maintenance tractors and implements.

### **Chwele Fish Farm (CFF)**

The farm intends to construct 3KMs road to Chwele Fish Farm.

### **Sector committee Views**

- Building of slaughter houses at Mbakalo and Bukembe trading centers.
- Maintenance of cotton ginnery at Malakisi.
- Formulation of a policy geared towards establishment and management of cattle dips.
- The committee proposed the construction of auction rings on major markets.
- The department should audit more cooperatives and revive those that are dormant

### **Public views**

- Establishment of a Nitrogen Depot at Sang'alo area for effective Artificial Insemination (AI) services to livestock farmers in the County.
- Rehabilitation of auction rings and slaughter houses in various markets and towns
- Rehabilitation of cattle dips and adjudication of land owned by the cattle dips.



- There is need for planning and establishment of pig slaughter houses in the County
- There is need to have a concrete succession management plan in the veterinary directorate and the Department should also hire adequate Agricultural Extension Officers and deploy them in each of the 45 Wards in the County.
- Disease control through regular surveillance and vaccination of livestock in the County.
- Farm Machineries for agricultural mechanization should be increased to at least 4 in each of the 9-sub county and stationed in the respective sub county headquarters for easy operation, management and access by the farmers.
- The department should plan and budget on priority basis other than being over ambitious in planning

## **LANDS, URBAN, PHYSICAL PLANNING AND HOUSING**

The Department plans to implement the following programs and sub-programs

- Increase the percentage of government land with titles from 10% to 30%.
- Develop Valuation rolls
- Develop control tools
- Train Enforcement officers' on compliance to physical plans
- Establish Geographical Information System (GIS) Labs
- Survey Government land.
- Resolve disputes on Land boundary and ownership.
- Put in place Wards with Geodetic controls.
- Purchase geodetic tracker vehicles.
- Renovate and extend Survey offices.
- Digitize Lands services.
- Purchase land for construction of Kapsokwony Fire Station, Webuye, Chwele and Kimilili dumpsites , recreation park center in urban centers, lorry parking along Webuye-Malaba highway, housing in urban areas and for parking of taxis and lorries in Town
- Purchase of 25 acres of land for Land bank

- Beaconing and fencing of government land

**On land administration services**, the department has planned to carry out the following activities;

- Community sensitization fora to promote access and utilization of land by women, youth and PWDs
- Community sensitisation fora to combat retrogressive cultural practises related to land ownership and use
- Community sensitization fora on existing land administration structures in the County
- Community sensitisation fora on land registration processes
- Capacity building workshops of land administration structures
- Sensitization fora of the community and other actors on dispute resolution mechanisms
- Mapping of land resources initiatives will be undertaken
- Community sensitization fora on land market operations
- Capacity building initiatives of enforcement officers on land laws and physical plans
- Community sensitization fora on land lease agreement protection measures
- Community sensitization fora on existing land policies and laws held
- Community sensitization fora to promote land consolidation for efficient production

### **Public Views**

- There is need for proper physical planning policy for all markets, towns, urban centers.
- Operationalize existing Geographical Information System (GIS) lab and formulate mechanisms of sharing it with other county departments.
- Plan and Prioritize completion of on-going projects
- Survey and fence off all its land within the county headquarters, sub counties and wards.
- Declined the purchase of land for land bank since the existing land owned by County Government had no title deeds

## **HOUSING**

The sector plans to implement the following programs and sub-programs in the financial year 2023/2024.

- Valuation activities will be undertaken on county government residential houses to determine the market rate of rent
- Carry out Housing inventories.
- Renovate County residential houses.
- Fence Estates
- Digitize housing and estate records
- Provide Land incentives provided for PPP investment in decent and affordable housing
- Develop legal framework for PPP.
- Construct Affordable houses.
- Construction of Governors' and Deputy Governors' residence
- Upgrade slums.
- Construct Social houses.
- Develop Housing master plan.
- Fund Mortgage schemes.
- Carry out Key Stakeholder meetings on development of affordable housing financing products
- Undertake Mapping initiatives of housing financing institutions.
- Carry out Public Sensitization fora on existing affordable housing financing.
- Establish Appropriate Building Technologies (ABT) centers.
- Carry out Sensitization fora on establishment of housing courses in local TVET and VTC institutions
- Undertake Capacity building initiatives of local artisans on affordable housing technologies.
- Carry out Community sensitization fora on Appropriate Building Materials and Technologies

## **BUNGOMA AND KIMILILI MUNICIPALITIES**

The Municipalities plan to implement the following programmes and sub-programmes in the financial year 2023/2024:

- Construction pedestrian walkways and riding lanes within the towns.
- Establish a Bus Park and modern markets
- Connect households to piped water
- Establish sanitation blocks within the municipality and connect urban household to the sewerage system
- Construct waste water channels

- Plant 500 trees to beautify and provide green spaces in public areas
- Establish art theatre and social/cultural centers

#### **Public Views**

- Implement integrated development planning for Kimilili and Bungoma municipalities

### **TRADE, ENERGY AND INDUSTRIALIZATION**

#### **Sector Programmes and Projects**

During the 2023/2024 financial year, the department intends to implement the following programmes and sub-programmes.

- Renovate and upgrade markets.
- Construct market sheds/stalls.
- Construct, equip and operationalize cottage industries
- PBGs profiled, registered and strengthened
- Develop Industrial park in Webuye.

#### **Sector Committee Views**

The department had proposed to construct, equip and operationalize 7 cottage industries at Kshs 17.5m yet in the document 11 cottage industries had been captured. The committee recommended that the 11 listed should be considered according to priority.

- On the Webuye Industrial park, the department indicated that a feasibility study was yet to be conducted and investor promotion was going to be considered to spearhead project development.

#### **Public Views**

- Recommends a policy and paradigm shift from seed capital trade loans to complementary trade loans and credit schemes for women, youth and persons with disability.
- The County Government should formulate a concrete loan recovery and debt management policy and regulations.
- The County Government should invest in green and renewable forms of energy for running its public institutions like Offices, ECDE Centers and Health Facilities.
- There is need for the ministry to train the young people on value chain to curb unemployment among the youths across the county.
- Plan to invest in Constructing market infrastructure in Mt. Elgon and other Market Centers

### **PUBLIC SERVICE AND ADMINISTRATION**

During the 2023 / 2024 financial year, the department intends to implement the following programmes and sub-programmes:

- Undertake public participation and civic education exercises in all Sub Counties
- Commemorate national events,
- Provide security and cleaning services,

- Procure uniforms for enforcement officers and staff trainings.

Under Capital projects, the department intends to

- Purchase land for construction of Ward administration offices.
- Construction of 5 Ward administration offices, one Sub County administration office, Huduma/Information centers and official residence for Governor and Deputy Governor

### **Public Views**

- Construct offices for Ward administrators for better public services
- The Department should prioritize and fast track the formulation and enactment of the County Government of Bungoma Civic Education Bill 2018, Policy and Regulations on the same.
- The Department should prioritize and fast track the formulation of policy and regulations for implementation of the County of Bungoma Public Participation Act, 2016.
- The Department should institutionalize and mainstream Civic Education and Public Participation across the ten departments and three sectors in the County Government of Bungoma.
- The Department should streamline performance management and performance appraisals.
- The Department should strictly adhere to the constitutional and legal framework governing establishment, management and delineation of administrative boundaries for village units in order to avoid fueling boundary conflicts.
- Review the criteria for distribution of village units and order for re-advertisement for positions of village administrators.

### **COUNTY SECRETARY AND ICT**

The sector plans to implement the following programs and sub programs in the financial year 2023/2024:

- Procurement and installation of Information portal, M&E visual dashboard, Server room, County data center, Wi-Fi connection, WAN connection, ICT Hub, ICT in learning institutions, CCTV in offices, Asset tagging system and Geographic Information System (GIS)
- Construction and equipping of Community ICT/digital centers

### **GOVERNOR AND DEPUTY GOVERNOR'S OFFICE**

Under Governor and Deputy Governor's office, the following departments will be implemented;

- Hold County Executive Committee and CBEF meetings.
- Conduct Inter-sectoral fora with special groups in sub counties.
- Evaluate governance performance and formulation of advisory policies
- Undertake citizen satisfaction survey
- Promote democracy, good governance, unity and cohesion within the county

- Promote and facilitate citizen participation in the development of policies, plans and delivery of services in the County

#### **Public Views**

- The Office of the Governor should be restructured to focus more on policy coordination of the ten departments.
- There is need to separate the communication functions of the Office of the Governor from the communication of the line departments and sectors.

#### **COUNTY PUBLIC SERVICE BOARD**

During the 2023 / 2024 financial year, the department plans to implement the following programmes and sub-programmes:

- Carry out sensitization on national values and principles to the existing County Service
- Carry out audit on the extent to which values and principles referred to in Article 10 and 232 of the constitution 2010 is complied with in County Public Service
- Finalize sensitization and signing of code of integrity conduct to the remaining county public service
- Construction of Administration block
- Procure one vehicle
- Procurement of office furniture, equipment and fittings.
- Establish a guiding and counseling unit within the county Public Service as an alternative disciplinary mechanism.
- Recruitment of personnel in the County Public Service as per the requests and needs of individual county departments
- Promote and re-designate officers within the County Public Service as per the requests that will be submitted to the Board within the period.
- Carry out training needs assessment within the County Public Service and recommend to the respective County department for the sake of fostering progression among the County Public Service.

#### **COUNTY ASSEMBLY**

In the FY 2023 / 2024, the County Assembly plans to implement the following programmes and sub-programmes:

- Enact five bills, approve 10 policies, consider and approve Annual Budget Estimates and Supplementary thereto and have the HANSARD System serviced under Legislative Services.
- Consider and approve nominees for subsequent appointments, undertake 10 fact findings/ site visits and deliberate committee reports.
- On Representation front, Memoranda will be considered; public participation fora will be conducted as well as undertake four Bunge Mashinani Caucusus.

**Under General Administration**, the Assembly will have the following outcomes:

- Generate internal audit reports, establish Audit Management System, Audit policies formulated, and prepare Monitoring and Evaluation as well as budget tracking reports and Implementation reports.
- Provide 63 MCAs with house mortgages and car loans
- Undertake a customer and employee satisfaction survey
- Provide cleaning and security services
- Revision of citizen service delivery charter and Strategic Plan
- Procure a staff van
- Operationalize legislative calendars
- Participate in County Assemblies Sports Association Games (CASA)

**Under infrastructural development,** the Assembly intends to implement the following programmes:

- Develop a Fixed Asset register
- Install Car pots and construct a bus shade
- Install Solar systems
- Refurbishment of the existing Chambers
- Construct a Waiting Bay
- Construct Speaker’s official residence
- Procure and install ICT infrastructure and an integrated security system

### RESOURCE ALLOCATION

All programs and projects as highlighted in Chapter 3 above will require financial and non-financial resources that are key in financing the County’s development agenda as well as achieving the ambitious Sustainable Development Goals (SDGs).

The summary of the proposed budget by programs in millions across departments is as indicated in the table below;

	<b>Sector</b>	<b>Amount</b>	<b>As a % of total budget</b>
1	Agriculture, Rural & Urban development	16,615,030,000.00	51.6
2	Energy, infrastructure & ICT	2,637,500,000.00	8.2
3	General Economic & Commercial Affairs	641,120,000.00	2
4	Health	5,208,643,430.00	16.2
5	Education	1,767,958,911.00	5.5
6	Public Administration	3,174,309,032.00	9.9
7	Recreation, Culture and Social protection	595,257,000.00	1.8

8	Environment protection, water and Natural Resources	518,500,000.00	1.6
9	Municipalities	1,036,517,254.00	3.2
		<b>32,194,835,627.00</b>	<b>100</b>

## **ANALYSIS, MONITORING AND EVALUATION**

This Plan covers the monitoring and evaluation framework to be adopted during programme implementation to measure progress and provide information for continuous improvements. It also covers the reporting frequencies and standards expected of the stakeholders

### **Frequency of Monitoring and Evaluation**

The frequency of monitoring strategic goals will be done on a quarterly basis with the operational objectives being reviewed monthly. The overall review of the ADP will be on an annual basis.

### **Reporting**

The County MDAs will prepare monthly status reports on the on progress (or lack thereof) towards achievement of the specified objectives contained in the ADP with recommendations as well as exception reports. The monthly status reports will then be collated to quarterly status reports for the County Executive Committee review and action. This will be done in conjunction with other reports/recommendations due to the County Assembly. The Quarterly reports will then constitute the County Annual Progress Report prepared annually.

### **Strategic Adjustments**

There may arise the need to deviate from or realign the Plan, based on the results of the monitoring and evaluation, status reports and prevailing circumstances, e.g. changes in the external environment resulting in different organizational goals, lack of financial resources to carry out the initial Plan, Parliament making changes on the mandate of Counties amongst others.

Any deviations or alterations to the Plan must be informed through status reports and measurable changes in prevailing circumstances, the deviations or alterations should aim to achieve objectives that meet the “SMART” criteria and should be within the available resources. The deviations and/or alterations must be approved by the County Assembly.

### **Linking Monitoring and Evaluation to Performance Management**

Performance evaluation will be carried out through Key Performance Indicators (KPI).



The monitoring will also be both formative (taking place during the plan period with the aim of improving the outputs and outcomes) and summative [drawing and implementing lessons from strategic objectives already achieved (or not achieved)].

The evaluation will focus on:-

- i. Efficiency (input versus output);
- ii. Effectiveness (measure of extent to which an activity/operational objective fulfills/achieves the Plan) and;
- iii. Impact (where or not the strategic goal achieved made a difference to the problem situation it was meant to solve).
- iv. Sustainability (continued utilization of projects results is assured after the completion of the project).

Monitoring and evaluation performance indicator matrix has been attached and it will be an oversight tool for the sector committees.

## **COMMITTEE OBSERVATIONS, RECOMMENDATIONS AND CONCLUSION**

While considering the Annual Development Plan, the committee made the following observations, recommendations and conclusion:

### **OBSERVATIONS**

1. That, prefeasibility studies were not undertaken to ascertain the socio-economic viability of projects such as Chwele Chicken Slaughter House.
2. That though various projects were targeted to be done at Mabanga ATC and AMC, the department did not demonstrate mechanisms in respect to the sustainability of the centre.
3. Delayed procurement processes resulted to low absorption of the development vote and project implementation in across departments.
4. Projects captured in the Annual Development Plan in various departments are far beyond (over ambitious) previous budget ceiling that led to under implementation within the period under review.
5. That most programmes lacked legal framework to guide its implementation and thus resulted in delayed implementation of projects
6. That the County Executive did not demonstrate how monitoring and evaluation reports affected future project priorities.
7. Huge pending bills in most of the departments carried forward from the previous financial year have an adverse effect on the proposed project implementation in the financial year 2023/2024.
8. That most departments have stalled projects which may not give value for money.
9. Huge allocations towards preparation of the County Valuation Roll have yielded little efforts.
10. Most pieces of land owned by the County Government lacked title deeds to warrant ownership that have slowed intended development.
11. Some of the highlighted achievements in the departments could not be ascertained

## RECOMMENDATIONS

1. That all departments should carry out prefeasibility studies on proposed projects to ascertain their social- economic impact to the residents of the County prior to planning and subsequent budgeting.
2. That County Departments are required to prioritize projects in accordance with the resources allocation for effective implementation.
3. That County Departments are urged to prioritize projects that are sustainable and economically viable.
4. That multi-year projects proposed to be undertaken in successive financial years should be planned for to completion before initiating new projects.
5. That all accounting officer should initiate the procurement processes immediately the budgets are uploaded and consider decentralizing procurement to ward levels to allow timely implementation of the projects.
6. That department should propose for enactment; various legislations to inform implementation of those programmes.
7. That the departments should embrace Monitoring and Evaluation reports to inform future planning and budgeting.
8. That all departments should prioritize payment of pending bills to comply with Section 74(4) of the Public Finance Management Act, 2012 that provides... *that an accounting officer engages in an improper conduct if he fails without reasonable excuse, to pay eligible bills promptly in circumstances where funds are provided for.*
9. That all departments are here by directed to complete all stalled projects within their department pursuant to Article 201(d) of the Constitution.
10. Sector committees should undertake fact-finding visits in view of ascertaining the highlighted achievements

## CONCLUSION

I wish to inform that the contents herein were unanimously adopted by members of the committee.

It is therefore my pleasant duty and privilege on behalf of Finance and Economic Planning Committee to table this report and recommend it to the House for adoption.

Annexures are there and if they are not there, they will be sent later. At this juncture, I wish to invite my sister Catherine Kituyi to second the Motion.

*(Applause)*

**Mr. Speaker:** Thank you Chair. It has taken some time but Members understand that it has been hot and equally because of your young age, you have taken time. So allow me invite Hon. Catherine Kituyi to second the Motion as requested by Hon. James Mukhongo.

**Hon. Catherine Kituyi:** Thank you. I rise to second the report with the following observations;

That some highlighted achievements as reported could not be confirmed or ascertained for example in the Roads department, opening and maintaining of the 315 KM of the Ward roads.

That projects captured in this ADP are over ambitious and I will urge that if the House so agrees with the report, the County departments need to prioritize projects for effective implementation, sustainability and economic viability. I therefore second the report.

*(Applause)*

**Mr. Speaker:** Thank you Hon. Catherine for seconding the said Motion. Allow me to propose a Motion for the House to be able to debate on the same. Honorable Members, a Motion has been moved and seconded that this House adopts the report by the sectorial Committee on Finance and Economic Planning on the Bungoma Annual Development Plan (ADP) for the financial year 2022/2023.

*(Question proposed)*

**Hon. Joseph Nyongesa:** Thank you, Mr. Speaker. First and foremost, allow me appreciate the Chair, Finance Committee though his Members are not around but few are around. It is a key planning document especially for our County. Through such documents is maybe when annual things are being planned. It is my humble requests to Members also to begin in this initial stage because when we were deliberating on the Governor's speech, I heard Hon. Makhanu say that Khalaba doesn't have any dispensary. Such things are captured in such initial stages but I was also wondering that when you have a referral, you should thank God because you are near the referral.

As we pass this document, you know we have been having some changes whereby we pass the ADP in this version, Fiscal Strategy Paper in another version, Main Budget in another Version because of Members not being attentive.

In terms of implementing, it becomes another way round because I was following the presentations from the Public and I realized that nowadays they are very much aware of what we're doing and if we are not so keen, the Public may be ahead of us.

As we pass the way it is, let us ensure that when it comes to Fiscal Strategy Paper, the same programs have to be captured. Otherwise I support the document.

**Hon. Caleb Wanjala:** I also rise to support the document and congratulate Members and the Chair for taking time to read the report to the House. I have a few observations .The first one is on Mabanga FTC; there has been a lot of allocation annually and nothing is coming out of Mabanga. How I wish that Mabanga and Chwele Fish Farm would be independent, so that they can also be revenue generating entities to this County.

On the issue of Nitrogen plant, I think is a noble idea that each and every Member of this County should support. You remember during the COVID -19, there was a challenge with shortage of oxygen cylinders and now that County Government has a plan to build this Nitrogen plant. It will help a lot even in our Hospitals.

The issue of construction of a House for the Governor and Deputy Governor will help a lot because the County is spending a lot of money to pay for Houses rented for these officers and whenever we have their residents then that money that goes to rent can be used elsewhere.

I also pray that the executive will come up with a programme or a planning Committee on how they can also reduce the rate payment for those offices that are hired. You will realize that in our budget, we were spending close to 172 Million annually for the rented offices but had we build our own, that money can be diverted to something else that can help the development of our County. With those few remarks, I support the document.

**Hon. Jacob Psero:** Thank you for this opportunity. First of all, I want to thank the Chair for Finance, Hon. Mukhongo who has done the job very well. I think he is aged but he is more of a teenager and therefore thank you Chair. Otherwise, I want to make some corrections and I'm requesting the Chair to note.

We do not have Chesikaki Coffee Mills but we have Mount Elgon Coffee Mills which is situated at Chesikaki and that is the correction I want to make. Keep it up and continue reducing your age.

**Hon. Everton Nganga:** Thank you, Mr. Speaker. First, I want to applaud my chair for having taken time to go through the Annual Development Plan. So I would like also to thank those Honorable Members who have stayed behind and listened to the report.

We normally begin with the ADP. This document is a very important tool that will enable the County Government first to allocate or apportion the funds and to also come up with the human resource to make sure that it is implemented. These are proposals, I would like to ask Honorable Members of various Committees to enable the County Government to run as per the ADP by coming up with funds that will enable the County Government to run basing on the priorities that have been highlighted in this ADP. Thank you everyone who has stayed behind, let us adopt the report.

**Hon. Jack Kawa:** Thank you for according me this time to add my voice on the report before us. First and foremost, let me start by thanking your office and that of Clerk for giving us time to go and write this report. I'm a member of Finance Committee and want to echo what the Leader of Majority and Hon. Nganga have said. This is the beginning of the journey 2023/2024 Budget. I can see some of the Honorable Members who normally say that we are not doing a good work, are not in this Assembly and we have started the journey of budget making for the year 2023/2024.

Allow me also thank the nominated Honorable Members who have actually stayed behind to listen to this important report. Personally, I can't take it for granted and say thank you honorable Members for remaining behind.

I want to urge the Honorable Members who are in other committees that when you are in Committees like Committee on Agriculture, Roads, etc. you are not there to push for your own Wards alone to benefit and leave other Wards to suffer. You are there to represent other Members who are not on that Committee. When I'm in Gender Committee, I'm not there to push for my Ward but represent other members who are not maybe in Gender Committee or any other Member who is not in that Committee.

We want to thank Honorable Members, your office, the Office of the Clerk and also our secretariat. We have done it and this is the report. So ours is to urge the Executive that as we move forward, let them adopt or implement what we have passed. Finally, let them finish the stalled projects before we start the new projects.

**Hon. Everline Wabwire:** Thank you for giving me this chance to support the document. I want to take this time to thank the Chair for Finance for having read the report tirelessly. He has been eloquent and very loud. I want to say that in most of the departments, as the Committee was able to note, most of the achievements that were stated were not really achievements because most of them were half way done.

I also want to thank the Committee because you were very keen and noted this. I want to support this document by saying that it highlighted so many things especially the area of Lorries and taxi parking in town. It has been a menace but if the relevant department noted that and took care of it, I think they are very key and they are helping our people. Thank you and I support the document.

**Hon. Johnston Ipara:** Thank you for allowing me also to contribute towards the Annual Development Plan. This is a very important document in the County of Bungoma and particularly on how they want to achieve their set goals. Without a plan, you may end up not realizing what the County intends to do. So this prepares every one of us to know that in every department, they are setting out certain projects that are distributed equitably across the County.

They also inform us on how the revenue that the County receives is used across the board and more so it reminds the representatives of the people that in every Ward where you come from, a certain project is set to be implemented. I also want to remind all of us that as these projects are set out in ADP, it is important for us to follow it and ensure that it brings values to the people.

Does it help to improve the living Standards of our people and does it elevate the livelihood of our people? If it does then we are proud. I want to ask the Chair for Finance, Hon. Mukhongo that he did struggle to maneuver the terrains and the turbulence of the document, I want to congratulate you.

**Mr. Speaker:** I never saw any turbulence when he was reading the report.

**Hon. Johnston Ipara:** You saw the Honorable Member struggled to see...

**Mr. Speaker:** It is because of his young age.

**Hon. Johnston Ipara:** Thank you Sir. I want to ask the Chair Finance, as you do this, make sure that you do with the fairness that it deserves; the equitable distribution of these resources is taken to every part and corner of our County, so that people can appreciate and enjoy the benefits of the County Government. I support.

**Hon. Waiti Wafula:** Thank you as I rise to congratulate the Chair for Finance. I have learned one thing that when you are aging, you can only realize that when you are struggling to read a paper.

**Mr. Speaker:** Hon. Waiti, you are under my protection. Do not call that man old. He will not spare you.

**Hon. Waiti Wafula:** Thank you, Mr. Speaker. For the first time I want to believe that in the history of this County, this is the time that this Honorable House is emulating the ideas set up by our fore fathers who once ruled this County in the names of Chairmen of the County Council. In this Honorable House, there was a Chairman by the name Pascal Nabwana whom the Chair Finance has emulated today when he did mention the protection of our cultural sites. I'm one of the circumcisers of a certain clan in this County. So when I heard that...

**Mr. Speaker:** Hon. Waiti, are you competing me in that profession?

**Hon. Waiti Wafula:** When I heard the Chairman presenting this report and mentioning '*bitosi*,' and '*bitabicha*,' I was very much delighted because those are our traditional sites and for a long time, they have been interfered with. How I wish that the mother Committee from now going forward could make sure that under whatever circumstances no person from the Executive probably this report may be handed over to a bishop in the department who may interfere with our cultural sites funding. So we must be very vigilant and protect this report. I wish Chair Finance could be supervising this going forward in the mother department; to make sure that nobody sets aside this.

Finally, the Executive should come up with an inventory of all the activities mentioned in this report in every department, so that when an activity mentioned here has been funded and carried out, it must be clear to avoid unnecessary duplication of the same projects in future. For example, we must have an inventory and do some follow ups to avoid careless farmers who don't care with the free animals that are given to them. In the past, we have seen the farmers being given animals but they don't care and so we lose a lot of money for this County. Otherwise I want to support the report.

**Hon. James Mukhongo:** Thank you Chair for the opportunity. From the onset, let me thank your office. As I did mention in this report, you accorded us chance to go out during the session. We did so to make sure that we are compliant with the law. The Fiscal Strategy Paper is supposed to be tabled in this Honorable House by 28<sup>th</sup> of this Month. We are remaining with just a few days. That is why we rushed and I also want to appreciate the Members of this Committee because none of them was absent.

We indeed worked very hard and even our secretariat was working overnight to prepare this report together with the Honorable Members.

Coming back on the sentiments of the Honorable Members, indeed this document originated from the former regime because it is a planning tool. Most of the Members here know what has been going around with the former regime. I want to promise this Honorable House that going forward, we have sat down as a department and we are going to give you a report very soon.

There are some directorates in Finance department that oversees programmes in some sectors as it has been put with my brother Waiti. Each and every Member of Finance will be assigned duties to look into programmes and activities of every directorate that is within Finance Department, by so doing, we will be easing our work. We have also told the department of Finance to be compliant in submitting statutory documents within the legal time frame. Anything less that we don't accept. We only gave them a window because we had just come from the elections.

There are some of the achievements they have shown us various sectors and as a Committee we were unable to go down the ground but in this Honorable House we have sector Committees. When you look at our recommendations, number 10, we have urged the sectoral Committees, please, if funds will be available, go down to the ground and do some fact finding so that as an Assembly, we don't want to rely on the achievements that have been given by the Executive.

We need ourselves to develop an inventory from this Honorable House that Sector A has done this for this financial year so that when we go to the budgeting cycle. We will give them some additional funds because we are aware they are implementing projects. But there are those ones who are particularly looking at recurrent budget alone. We will not.

That is what we have agreed with my members and I want to promise this Honorable House that this is a planning tool that we are now waiting and we are now opening a window for the Executive to prepare Fiscal strategy paper to set the ceilings to implement these programmes. However, we can't implement all of them; they will give priorities according to the resource envelope because we are yet to receive that report in the House. I don't know how much will Education receive or how much will agriculture get so during that time, is when Members will as they look at the budget look at the Annual Development Plan so that it tells you the projects that the Executive gave us.

As Finance Committee, we will not accept in between the financial year for any new project. That is what we shared with the CECM and he also gave assurance that he will never allow any sector Committee to initiate any new programme outside the Annual Development Plan.

I urge this Honorable House to pass this report and after passing it. I will now request your office that because time is not on our side and tomorrow this document should be with the Executive for further transactions.

Otherwise, I urge this Honorable House to support the report. Thank you very much Members who remained behind to ensure that the report is adopted by this Honorable House.

*(Applause)*

**Mr. Speaker:** Thank you Honorable Chair for Finance and Economic Planning and equally members who have stayed behind to be able to debate this report of the Committee. On your last Comment about transmission, if the House approves this report the way it is, I think the forwarding letter is ready; I can issue it out before the end of the day. We are only waiting for this document to prepare other documentations for submission before 28<sup>th</sup>.

Honorable Members, allow me be able to put a question to this report for you to make a decision over the same. Honorable Members, a Motion has been moved, seconded and debate having ensued that this House adopts the report by the sectorial Committee on Finance and Economic Planning on the Bungoma County Annual Development Plan (ADP) financial year 2023/2024.

*(Question put and agreed to)*

This report is adopted for forwarding to the Executive for implementing the same.

That was the last item on our Order Paper, which was the second Motion that was coming up for debate. There being no other business, the House will adjourn and resume next week on 28<sup>th</sup> February, 2023 at 2:30 p.m. sitting.

*(House adjourns)*