COUNTY GOVERNMENT OF BUNGOMA COUNTY ASSEMBLY OF BUNGOMA

COUNTY ASSEMBLY DEBATES

THE DAILY HANSARD

THURSDAY 2ND NOVEMBER, 2023

Afternoon Sitting

COUNTY ASSEMBLY OF BUNGOMA

THE DAILY HANSARD

THURSDAY 2ND NOVEMBER, 2023

The house met at 2:30 p.m.

(Mr. Deputy Speaker [Hon. Stephen Wamalwa] in the Chair)

PRAYER

COMMUNICATION FROM THE CHAIR

FILLING OF INSURANCE FORMS

I do have some communication, Honourable members; it has come to the attention of my office that some Honourable members are yet to fill the insurance medical cover forms. kindly make sure that you fill so that you can be in position to download the card that will enable you and your family covered for any eventuality .You never can tell when sickness strikes, so for those of you who have not done, so please do it for your own good and the good of your family.

Honourable Members, I beseech you again, that let us minimise our movement and ensure that our phones are on silent mode. The orderlies of this Assembly, their phones can be on vibration because they can have an emergency, which they have to respond to but members, I beseech you that your phones are on silent so that you can be orderly in the plenary.

LOST CARDS

Lastly, again, a reminder that Honourable Members, those of us who have lost their cards, it is important that you arrange to have your card replaced. In as much as you come, we can allow you use the dispatch but when the EACC comes around, you are being noted as being absent because the manual register, you can sign it at any time or arrangement can be done but mostly they are using the gadgets here. So every time you miss actually, in essence you are absent. So please, for those of you who have not replaced the cards, do so for your own wellbeing.

PAPERS

REPORT BY THE LIAISON COMMITTEE ON THE ACTIVITIES OF THE
COMMITTEES IN THE FIRST QUARTER OF THE FINANCIAL YEAR 2023 2024
JULY TO SEPTEMBER 2023 AND SCHEDULE FOR THE EXTERNAL
COMMITTEES SITTINGS FOR SECOND QUARTER FINANCIAL YEAR 2023
/2024

Mr. Deputy Speaker: Thank you so much. The Hon. Psero you have you logged in? Hon. Jacob Psero Maruga Yes, proceed Honourable member.

Hon. Jacob Psero: Thank you, Mr. Speaker. I rise to table a report by the Liaison Committee on the activities of the County Assembly committees in the first quarter of the financial year 2023/ 2024 July to September 2023 and schedule for external committee meetings for second quarter financial year 2023 2024

(Hon. Jacob Psero laid the paper on the table)

Mr. Deputy Speaker: Thank you, Hon. Jacob Psero. Honourable members, this having been tabled becomes the property of the assembly. We proceed

NOTICES OF MOTION

REPORT BY THE LIAISON COMMITTEE ON THE ACTIVITIES OF THE COMMITTEES IN THE FIRST QUARTER OF THE FINANCIAL YEAR 2023 2024 JULY TO SEPTEMBER 2023 AND SCHEDULE FOR THE EXTERNAL COMMITTEES SITTINGS FOR SECOND QUARTER FINANCIAL YEAR 2023 /2024

Mr. Deputy Speaker: Hon. Jacob Psero proceed

Hon. Jacob Psero: Thank you, Mr. Speaker, sir. I rise to issue a notice that this House adopts the report by the Liaison Committee on the activities of the County Assembly committees in the first quarter of the financial year 2023 2024 July to September 2023 and the schedule for external committee meetings for second quarter financial year 2023/2024 thank you.

Mr. Deputy Speaker: Thank you, Hon. Psero. Honourable members, a Notice of Motion having been issued, I direct that the same be circulated to all Honourable members so that you will get to understand the content of the same because it will form part of business that will be considered by this honourable House as selected by the House Business Committee at appropriate time. Thank you

QUESTIONS AND STATEMENTS

A member of the House Business Committee

Mr. Deputy Speaker:. Honourable Cornelius Makhanu, Member for Khalaba proceed

Hon. Cornelius Makhanu: Thank you, Mr. Speaker Sir. I stand here to present a weekly programme of the business of the House pursuant to Standing Order No. 42. Week

commencing Tuesday 7^{TH} to 9^{TH} Thursday November 2023, Tuesday 7THNovember at 2:30pm, order of the day Item five

Papers

Report by the Sectoral Committee on Finance and Economic Planning on cause of effect of revenue collection decline

Mr. Deputy Speaker: Hon. Cornelius, kindly, may I request that for purposes of the HANSARD when you go direct to five then the HANSARD is capturing five so just go through it very fast then when you reach five you now explain.

Hon. Cornelius Makhanu: Thank you just on that.

Tuesday afternoon 2:30p.m

Papers;

- 1. Report by the sectoral Committee on Finance and Economic Planning on cause effect of revenue collection decline in some revenue streams as per the Bungoma County receivers of revenue financial statement for the period ended 31st March 2023.
- 2. Report by the Sectoral Committee on Finance and Economic Planning on the Bungoma Finance county finance Amendment Bill 2023.

Notices of motion

- 1. Report by the sectoral Committee on Finance and Economic Planning on cause effect of revenue collection decline in some revenue streams as per the Bungoma County receivers of revenue financial statement for the period ended 31st March 2023.
- 2. Report by the Sectoral Committee on Finance and Economic Planning on the Bungoma Finance county finance Amendment Bill 2023.

Statements and questions

- 1. Question number 65/ 2023; A member for Misikhu Ward Hon. Milliah Masungo MCA will seek response from the Committee of roads, transport infrastructure and public works. They are about five questions.
- 2. Question number 56/2023, will seek response from the chairperson Sectoral Committee on trade, energy and industrialization on tenders for street lighting across the county.

Motions

- 1. Report by the Public Accounts and Investments Committee on the Auditor General's report on financial statements of Bungoma County on Bungoma County Youth and Women Empowerment Fund for the period ended 30th June 2021.
- 2. Report by the Sectoral Committee on Education and Vocational Training on the status of sampled vocational training centres in Bungoma County

Wednesday 8th November 9.30 a.m.

Papers

- Report by the Public Accounts and Investments Committee on the Auditor General's report on financial statements of Bungoma county Bursary Fund for the period ended 30th June 2019.
- 2. Report by the Committee on Selection On the adjustments of the committee's membership by the chairperson of selection committee.

Notices of motion

- Report by the Public Accounts and Investments Committee on the Auditor General's report on financial statements of Bungoma county Bursary Fund for the period ended 30th June 2019.
- 2. Report by the Committee on Selection On the adjustments of the committee's membership by the chairperson of selection committee.

Motions

- 1. Report by the Committee on Justice, Cohesion and Legal Affairs on the security of the National Cohesion and Integration Act No. 12 of 2008,
- 2. Report by the Sectoral Committee on Finance And Economic Planning of the Bungoma County Finance Amendment Bill 2023.

On Wednesday 8th November 2023 at 2:30pm

Mr. Deputy Speaker: Hon. Cornelius on that Wednesday. 2:30pm Item number 10. You've gone up two bills. I mean the Bungoma County finance Amendment Bill Then? There's number 10. That was item number nine. That's in the morning.

Hon. Cornelius Makhanu: Yes.

Mr. Deputy Speaker: Okay, fine. Okay

Hon. Cornelius Makhanu: Then afternoon On Wednesday 8th November 2023 at 2:30 p.m Papers

1. Report by the Public Accounts and Investment Committee on the Auditor General's report on the financial statements of the Bungoma County Bursary Fund For the period ended 30th June 2021 by the Chair of Public Accounts and investments committee

Notices of Motion

 Report by the Public Accounts and Investments Committee on Auditor General's report on the financial statements of the Bungoma County bursary fund for the period ended 30th June 2021

Questions and statements

1. Statement from member Tongaren Ward Hon. Ipara Okasida MCA seeking a response from the chairperson, Sectorial committee on Tourism, Water, Environment

and Natural Resources in relation to Binyanya and Lukhuna Water boreholes upgrade within Tongaren/Kiminini Ward.

Motion

1. Report by the House Business Committee on the plenary review for the period commencing February to September 2023

Bills,

The Bungoma County Finance Amendment Bill 2023, Amendment Bill for an Act of the County Assembly of Bungoma to provide for revision of the various taxes, fees charges for the service and for revenue raising measures by the county government and for matters in Stendhal thereto.

Committee of the Whole House

On the Bungoma County Finance Amendment Bill 2023.

On Thursday 9th November 2023 2:30 p.m.

Papers

As annexed

Questions and statements

- 1. Member from HBC informing the House of the weekly business Tuesday 21st to Thursday 23rd November 2023.
- 2. Response from the County executive Committee Member for Education and Vocational Training in relation to utilisation of 3% of both the scholarship and Bursary funds. The CECM to respond to the five questions.
- 3. The County Executive Committee Member for Health and Sanitation, will have to respond to a question in relation to construction of Kaptalelio dispensary Maternity Wing in Kaptama Ward and the status of all pending projects in the 45 wards.,

I table.

Mr. Deputy Speaker: Thank you honourable Cornelius Yes Hon. Makari

Hon. George Makari: Hon. Speaker, maybe just a point of clarity because from Monday 6th up to up to 9th, is it 9th or 7th? a schedule has been drawn for interrogation of fourth quarter and you can find that committees have been scheduled. I don't know how this programme is going to be in tandem with the House business. Maybe just for clarity

Mr. Deputy Speaker: Honourable members. The Honourable Makari's question is that it's organised in a manner that a committee will be carrying on business and if you are keen, we are not touching the plenary sitting but when one committee is for example, undertaking the same, the rest of us can be here transacting business, but on Wednesday when you are keen, It's not slotted. So that we can all be in the Assembly because we have sittings both morning and afternoon. So Hon. Makari's question was actually to make us aware and we are preset for that.

Honourable Members, that is actually a tentative weekly programme of business of this County Assembly Week commencing Tuesday 7TH –Thursday 9th November, 2023. Honourable Members, you have to acquaint yourself with the same, so that you know which item or which activity, you may develop an interest in a specific motion or order on the papers so that you are well aware of the same.

What the Honourable member did not pronounce is that we will be having our short recess between 10th and 20th. That's why you realise that there was that mention of the other statement being read between that one of 21st to 23rd of November. So from 10th to 20th Honourable Members, we shall be proceeding to our short recess.

So again, you have to be aware of that so that you can programme yourself accordingly. Those of you who want to go for some holidays, it makes sure that you organise early enough because the economy is not up to date. We proceed sorry... Hon. James.

Hon. James Mukhongo: Hon. Speaker, arising from your last statement of the communication, I stood in this honourable house and pleaded that you grant Finance and Economic Planning because we have three documents and we want to dispense them particularly the Annual Development Plan, the more we stay with this document now the executive will say because you haven't approved the Annual Development Plan, maybe they will not comply with the required the time

I plead with this honourable house a lot of businesses you could have given Finance so that we can dispense this entire document. All of them are very important but that is my humble request. Now that we will be proceeding for short recess, I stand to be guided.

Mr. Deputy Speaker: I know one thing about you? You have very sharp ears and extremely sharp eyes but you didn't see this, it is on the Order Paper. On that Thursday, order number five if you are keen, that are signs of ageing maybe but otherwise it's a report by the Sectoral Committee on Finance and Economic Planning on cost effect of revenue collection decline. That is one

Hon. James Mukhongo: I was mentioning the Annual Development Plan

Mr. Deputy Speaker: At the discretion of the house business, we shall schedule the same

Hon. James Mukhongo: Thank you,

Mr. Deputy Speaker: And as we do that, as you plead for that, you make sure that as chair, very aggressive chair, make sure it reaches the relevant offices for dissemination to the House business.

Hon. James Mukhongo: I will submit it before today.

Mr. Deputy Speaker: Very well proceed.

RESPONSE FROM THE CHAIRPERSON, SECTORAL COMMITTEE ON HEALTH

SERVICES

Mr. Deputy Speaker: The Table Clerk can you repeat that.

Statement number two response from the chairperson Sectoral Committee on Health Services in relation to management of Bungoma County Referral, Kimilili Sub County and Webuye

County Hospital.

Mr. Deputy Speaker: You know, I said you repeat because I was looking at the chair. The

chair Hon. Wasike Makari.

Hon. George Makari: Thank you once again honourable chair. Standing Order No. 54 with the Bungoma County Assembly Standing Orders, states that the chairperson of the committee

shall submit a progress report to the house on Questions number

A) Refer to the committee

B) Replied to

C) Where the committee has directed the county executive committee member to provide

additional information for further reply and

D) Pending before the committee.

Pursuant to the provision of standing order number 49 with the Bungoma County Assembly standing orders, they statement was sought on the floor of the House by Hon. John

Wanyama. Consequently, honourable speaker the Committee on Health Services.

Mr. Deputy Speaker: Order Members.

Hon. George Makari: Invited the County Executive Committee Member today for oral submission of the response they had provided the committee. The Hon. Ken Wanyama

attended and they had sought explanation on the management of level four hospitals in the county and in his statement, the Hon member sought various prayers. The prayers are well

within his knowledge and I will just skip the questions that were raised on the floor but I will

go to the findings of the committee.

The department of Health and Sanitation, appeared before the committee as had been planned

and provided the explanation in the presence of the owner of the statement and the Hon.

Member who is Hon. Ken Wanyama was satisfied with the response given for all the sub question and the committee appreciates the Honourable member for raising the matter and has agreed to dig deeper especially on the procurement process for the level 4 Hospitals in the county and report back to his House.

Maybe just to elaborate a little bit before I sit down and maybe you call up to the mover of the question to say one or two things. I want to appreciate Hon. Ken Wanyama. I didn't know that he had such an insight in matters accounting, in fact he enabled the committee also to know various things that the committee had not known before.

So his question actually opened our eyes to what was happening behind the curtains. So I want to appreciate him for that and it was a very good session.

Mr. Deputy Speaker: Thank you, Hon. Wasike Makari for the submission. I will give chance to the owner of the questions to inform the house if indeed what has been said is true. This Hon. Ken Wanyama is a man of high standing, we respect him especially where I sit in the PAC committee and you are one of the vibrant members of that committee.

So when Hon. Makari raises that statement that you are a good person, I wish was like you so that I can inspire.

(Applause)

So you deserve the best Hon. Wanyama carry it on and inspire more proceed.

Hon. Ken Wanyama: Thank you, Mr. Speaker. I want to confirm that indeed was invited today to the Health committee in the presence of the CECM, Chief Officer and the Medical Superintendent. We had a very fruitful deliberations regarding all the questions that I had asked and I want to confirm that indeed I was satisfied with the documentations that were submitted by the medical superintendents from the three facilities and actually the reason I asked this questions was to ensure that management of our medical facilities are actually alert in terms of all the financial process.

Usually it is embarrassing when other external bodies like the EACC come to your office and find you flat footed and so we had very positive deliberations and we all agreed that moving forward they are going to make sure that they improve where they didn't do well.

I want to confirm that in terms of adherence to the Procurement and Disposal Act, all the three facilities adhered to the regulations and are doing well. So I confirm that all my questions were answered.

(Applause)

Mr. Deputy Speaker: Thank you, Hon. Wanyama. Keep on serving the County in your capacity. We proceed.

MOTION

REPORT BY THE TRADE, ENERGY AND INDUSTRIALIZATION COMMITTEE ON THE STATUS OF STREET LIGHTING IN BUNGOMA COUNTY

Mr. Deputy Speaker: Yes we have the Hon. Okasida Ipara a vibrant member from Tongaren Kiminini ward .take the dispatch and discharge

Hon. Johnston Ipara: Mr. Speaker I move a motion that this House do adopt the report by the Trade, Energy and Industrialization Committee on the status of street lighting in Bungoma County. I move straight to Chapter one

Preface

In the spirit of devolution through the Kenya Constitution, 2010 fourteen functions were devolved to the County. One of these functions is street lighting –CK 2010 Second schedule in the department of Trade, Energy and Industrialization.

This report entails an assessment of streetlights in Bungoma County. It involves verification of all streetlights (electric and solar powered) from two (2) sampled markets in each of the forty-five (45) Wards in Bungoma County. Further, it highlights information on the functionality of the electric and solar powered streetlights and samples of the photographs which were taken from various Wards.

The findings reveal notable discrepancies in distribution of streetlights in the County, high number of non-functional solar and electric lights due to lack of proper maintenance, repair and unsustainable electricity bills arising from 24-hour functioning of most electric lights. Based on the primary and secondary data gathered, the committee submitted its observations and recommendations regarding effective implementation of the street lighting program by the Department of Trade, Energy and Industrialization.

Establishment and Committee Mandate

The Trade, Energy and Industrialization committee was established on 26th October; 2022 in accordance with the Standing Order No.179.

The functions of a Sectoral are listed (a) to (h)

Committee Membership

The following is the committee membership as currently constituted;

1.	Hon. Johnston O Ipara	Chairperson
2.	Hon. John K Wanyama	Vice chairperson
3.	Hon. Meshack Simiyu	Member
4.	Hon. Wafula Waiti	Member
5.	Hon. Kimeta Polycarp	Member
6.	Hon. Bernard Kikechi	Member
7.	Hon. Timothy Chikati	Member
8.	Hon. Alfred Mukhanya	Member
9.	Hon. Metrine Nangalama	Member
10.	Hon. Alice Kibaba	Member
11.	Hon. Brigid Katasi	Member
12.	Hon. Angeline Rugut	Member
13.	Hon. Sheila Sifuma	Member
14.	Hon. Linda Kharakha	Member
15.	Hon. Aggrey Bosire	Member

Acknowledgement

The Committee is grateful to your office and that of the Clerk of the County Assembly for the tireless effort towards making this undertaking a success, through facilitation and other Logistics offered as the Committee discharged its mandate.

The committee wishes to register its appreciation to the office of the CECM Trade, Energy & Industrialization and her team for ensuring the requested reports were presented to this committee on time for discussion. In addition the Committee is greatly indebted to the committee members for their overwhelming participation in the entire process. It is as a result of their commitment and dedication to duty that the work of the Committee and production of this report came to completion. The significant role played by the Secretariat for their determination in the compilation and accomplishment of this report cannot be overlooked.

I wish to confirm that the recommendations of the Committee in this report were unanimous. It is now my pleasant duty and privilege, on behalf of the members of the Trade, Energy & Industrialization Committee, to present to this House the Committee's report on the Status of the Street lights in Bungoma for debate and adoption. (report was signed by my vice chair on behalf of the chair)

Signed by Hon. Johnston Okasida Ipara, Chairperson - Trade, Energy & Industrialization Committee

Background Information

Darkness brings increased hazards to users of trading centres because it reduces the trading hours and gives rise to theft cases. The night-time theft and robbery cases on dark streets are about three times the daytime rate. This rate can be reduced if the street lighting program is

effectively implemented. Properly designed and maintained street lights will produce quick, accurate, and comfortable visibility at night, which will safeguard, facilitate and ensure implementation of pillar number one of Vision 2030 on maintaining a sustained economic growth of ten per cent (10%) per annum over the next 25 years.

With the promulgation of the Constitution of Kenya 2010, street lighting was devolved to the County Government. The Bungoma County Integrated Development Plan (CIDP) 2013-2017 envisioned to install, maintain and repair streetlights under the County Department of Trade, Energy and Industrialization. This program was initiated during the first County Government in 2013. The county planning and appropriation documents entail programs for installation repair and maintenance of solar powered, grid powered lights and floodlights across the County.

The objective was to provide a risk-free environment for traders to operate and improve the economy through extension of business hours. By the end of the FY 2017, 305 solar lights; several high mast lights and 369 national grid powered streetlights had been installed across the county. Consecutive County planning documents contain additional appropriation towards installation, repair and maintenance of the streetlights.

Importance of street lighting

The Energy sector plays a critical role in the social economic development of any society. Street lighting is an important component of that sector. It contributes directly in enhancing business environment by extending trading hours in cities, towns, trading centres markets and other public utilities. Further, it promotes efficient traffic movement at night thereby reducing the number of night accidents. Similarly, it promotes 24-hour economy which positively impacts in revenue collection. Street lights also play a pivotal role in enhancing security by lighting large areas both in urban and rural areas and also improving tremendously the business environment especially at night.

Bungoma County through the department of Trade, Energy and Industrialization through the Energy sub-Sector has made tremendous efforts in street lighting since the launching of the program in 2013.

The allocation towards street lighting amounts to millions of funds and the installation of the lights saw an increase in business hours and improved security in major market centers. However, over time, maintenance and repairs were not undertaken and instances of vandalism have been on the rise leading rising numbers of insecurity cases being reported. It is upon this background that the committee on Trade, Energy and Industrialization sought to assess the status of streetlights in Bungoma County with the aim of enhancing sustainability of the program.

Terms of Reference

The Committee in execution of its mandate resolved to assess the status of street lighting in Bungoma County with a major focus on market areas. The assessment was guided by the following terms of reference:

- 1. Ascertain the number of streetlights in the sampled markets;
- 2. Categorize the streetlights according to sources of power. i.e., solar or electricity;
- 3. Ascertain the functionality of the street lights;
- 4. Highlight any challenges faced in the management of streetlights.

STATUS OF STREET LIGHTING IN BUNGOMA COUNTY

This report highlights status of street light per Sub- County with a major focus on at least one market per Ward.

STATUS OF STREET LIGHTS PER SUB-COUNTY

Bumula sub-county

1) Kabula Ward

Kabula market had five (5) solar street lights and only one (1) was functional. All the five (5) electric street lights were not functioning. Equally, the market had a high mast flood light with six lamps that were all functional and in good condition. In Watoya market, there were nine (9) electric streetlights of which three (3) were functional and six (6) were not.

2) South Bukusu Ward

Kibachenje market had two (2) solar and four (4) electric streetlights that were not operational. In Mateka market there were thirteen (13) electrical and eight (8) solar streetlights which were all functioning.

3) Khasoko Ward

Nasyianda market

The market had two (2) solar and eight (8) electricity powered streetlights that were not functional. Similarly, Mungore market had four (4) solar streetlights and five (5) electrical street lights and all were not in good condition.

4) Bumula Ward

Bumula Market Centre had fifteen (15) electric streetlights and eleven (11) solar streets lights. Bumula Old Market had three (3) solar streetlights. In the two markets, both the solar and electric street lights were not functioning.

5) Kimaeti Ward

In Myanga market there were thirty-one (31) streetlights; seventeen (17) were electrical and fourteen (14) solar lights. It also had one high mast flood street light. Three of the electrical lights were functional while all the solar lights and the high mast flood light erected at the

center of the market were not functioning. Kimaeti market had twenty-seven (27) electrical street lights that were all functional. The market also had two (2) solar street lights each with four (4) lamps in good working condition.

6) West Bukusu Ward

Kimwanga market had three (3) solar street lights; all not functioning. Additionally, it had fourteen (14) electrical street lights which were all functional. In Mayanja Kibuke market there were a total of twelve (12) streetlights; five (5) solar and seven (7) electric lights.

7) Siboti

Netima market had only one (1) functional high mast solar floodlight with four lamps. Musakasa market had five (5) electric streetlights which were all functional.

Kimilili Sub County

1) Kamukuywa Ward

Chesamisi Junction market had one solar floodlight with four lamps; however only one lamp was in good condition. The market also had five (5) electric streetlights and only three (3) were functional. Further, in Kamukuywa market there was one high mast flood light with ten lamps at the bus park, one non-functional solar light in the market centre, 75 electric streetlights and a solar light. Out of the 75 electrical streetlights: seventeen (17) Electrical streetlights were along Kitale-Webuye highway and all were functional. Further, 13 electrical streetlights were not functional; 6 electrical streetlights towards Kimilili were functional; 39 streetlights towards Chesamisi were functional.

2) Maeni Ward

Maeni market had three (3) functional solar and ten (10) electrical streetlights that were not functional. There was also one solar floodlight that was not in good condition. In Nasusi market there were a total of eight (8) streetlight; five (5) of them were electric while three (3) were solar lights. All the five (5) electricity streetlights were functional while all the three (3) solar powered streetlights were not.

1) Kibingei Ward.

Kibingei market had two (2) functional solar streetlights each with four lamps. It also had six (6) electric street lights and two (2) were not operational. There were six (6) electrical street lights in Khwiroro market; and only one was functional. The one solar floodlight in the market was not in a good condition.

2) Kimilili Ward

In Kimilili ward lights were spread as stated: 27 Solar lights with only one functioning and fifteen 15 functional electrical street lights along Kimilili- Misikhu road. At the bus park, there were 5 electrical lights (functional) and 4 solar lights which were not working. Further, along Kimilili-Chebukaka road, there were 108 electrical lights, 6 electrical lights along Kimilili-Kamukuywa road, 3 high mast flood lights all in good condition.

1) Kaptama Ward

Kaptama market had a solar flood light with six (6) lamps that were not functioning, Ten (10) electric streetlights of which nine (9) were functional. All the six (6) solar streetlights in the market were not in a good condition. Seven (7) of the 10 electric streetlights in Chemoge market were functional and three (3) were faulty. All the three (3) solar streetlights in the market were also defective.

2) Elgon Ward

Kapsokwony market had one solar flood light with 4 lamps; One (1) lamp was faulty. Additionally, there were 64 electrical streetlights; Seventeen (17) lights were not working. All the Five (5) Solar lights at the market were damaged. Kibuk market had Eight electric street lights and all were not in good condition.

3) Cheptais Ward

Cheptais market had a non-functional high mast electric flood light with 10 bulbs. Further, it was noted that there were five (5) solar streetlights that were not working. All the four (4) solar street lights in Chebkube market were not functioning. The market also had four (4) electric streetlights and one (1) was faulty.

4) Kapkateny Ward

Land B market had one (1) solar high mast with four bulbs that were not functional. Kapkateny market had two (2) solar lights; only one (1) was functional. Additionally, there were three (3) electrical streetlights, out of which two (2) were non-functional.

5) Chesikaki Ward

Melon Market

The market had six (6) electric streetlights and one (1) functional solar high mast floodlight. Out of the six (6) electric lights, three (3) were functional. Embakasi Market had four (4) electric streetlights out of which two (2) were faulty.

6) Chepyuk Ward

Kopsiro Market had two (2) solar streetlights which were not functional.

Sirisia Sub County

1) Lwandanyi Ward

Lwakhakha market had a high mast flood light with ten (10) lamps, but 4 of the lamps were not functional. It also had thirteen (13) electric streetlights towards Lwakhakha police station. The market had two (2) solar streetlights with 4 lamps each that were functional and in good shape. Adjacent to the market, there was one (1) solar streetlight at Lwandanyi junction with 4 lamps and only two (2) were functioning. In Machakha market there was a solar floodlight

with 4 functioning lamps. Additionally, the market junction had four (4) electric streetlights that were operational.

2) Malakisi/South-Kulisiru Ward

Sirisia Market

Sirisia market had a solar floodlight with four (4) working lamps. The market also had a total of fourteen (14) electric streetlights among which eight (8) were not working. Bisunu Market had three (3) solar streetlights and none was functioning.

3. Namwela Ward

Namwela market had four (4) solar streetlights serving the traders; two of them were not operational. In Chwele Girls Market there were five (5) electric streetlights that were all functional.

Webuye West Sub County

1. Sitikho Ward

Maila market had five (5) electric lights that were all functional. There were six (6) electric streetlights and a high mast floodlight at Makhele Market. The high mast floodlight and five electric streetlights were not functional. It did not have any solar powered streetlight.

2. Misikhu Ward

Misikhu markets

The market had eighteen (18) electrical streetlights; six (6) that were in good condition and Twelve were faulty. Moreover, there were seven (7) solar flood lights with four (4) lamps, among which two were functional and Five (5) were not. In Sirisia market there was a solar floodlight with four (4) lamps that were all faulty. The committee also noted a total of fourteen (14) electric streetlights in the market with eight (8) of the lights being faulty.

3. Bokoli Ward

Machakha Market had a total five (5) electric streetlights that were not functional. It did not have any solar streetlight and as such it was in a total darkness at night. In Bokoli Market, there were a total of thirty-seven (37) electric and six (6) solar powered streetlights, totaling to forty-three (43). Out of the 43 streetlights, eighteen (18) electric and five (5) solar streets lights were not functional.

4. Matulo Ward

Malaha market had four (4) electric streetlights which were all functional. Dinah junction had seventy-eight (78) electric streetlights which were all functional. It also had one (1) high mast floodlight with eight (8) bulbs, all functional.

Webuye East Sub County

1. Mihuu Ward

Mihuu Market had one (1) floodlight that was not functional. Similarly, Lugulu market had one (1) high mast electric streetlight that was functional and in good working condition.

2. Ndivisi Ward

In Sinoko market there was one high mast streetlight and Five (5) electric streetlights that were in good condition. Malomonye had two (2) electric streetlights which were not functional and one (1) solar high mast light.

3. Maraka Ward

Webuye Market

There was one (1) floodlight at the KMTC and thirteen (13) electric streetlights along the KMTC-Court Road. Within the market, there was one (1) functional solar light and eleven (11) electric lights, out of which eight (8) were non-functioning. Maraka market had one (1) floodlight at the KMTC and thirteen (13) electric streetlights along the KMTC-Court Road. Within the market, there was one (1) functional solar light and eleven (11) electric lights, out of which eight (8) were non-functional.

Kabuchai Sub-County

1. Chwele/Kabuchai ward

Chwele market had one high mast flood light with Ten (10) lamp lights that were in good working condition. The market had a total of eighteen (18) electric streetlights of which thirteen (13) were faulty. In Musese market centre there was one (1) solar flood light that was not functional.

2. Mukuyuni Ward

Chebukaka market had one high mast flood light with four (4) lamps that were functional. Kuywa market centre had a high mast flood light with four (4) lamps that were functioning. The market also had five (5) electric street lights that were functional.

3. West Nalondo Ward

Nalondo market centre had two (2) solar powered high mast flood lights with four lamps each that were not functional. Sikata market had a total number of four (4) solar high mast flood lights with 4 lamps each; all not functional. Similarly, the market had a total of nineteen (19) electric street lights of which six (6) were faulty and thirteen (13) were functioning.

4. Luuya/Bwake Ward

Mabanga Market Centre had two (2) solar lights and five electric streetlights that were not functioning. All the twelve (12) electric streetlights at Khachonge Market were working.

Kanduyi Sub- County

1. Bukembe East Ward

Bukembe market centre had one (1) solar high mast flood light with four lamps that were functional. It had Twenty-Six (26) electric street lights; fifteen (15) were in good working condition and nine were not functional. It also had Ten (10) solar street lights which were all faulty. In Nzoia Market all the Eleven (11) electric streetlights were functional.

2. Khalaba Ward

Kanduyi market Centre

The market had a high mast flood light with ten lamps and forty (40) electric street lights which were all functional. At Muteremko Market, there were ten (10) electric streetlights in the area which were all functional.

3. Bukembe West Ward

Ndengelwa market centre had a total of three (3) solar lights and eleven (11) electric streetlights which were all functional. In Ekitale Market, there were five (5) electric streetlights and three (3) solar streetlights and all were faulty. Two (2) of the solar powered streetlights in the market had been destroyed.

4. Township Ward

Chebukube market centre had one high mast solar floodlight which was in good condition and eleven (11) electric streetlights which were all functional. Bungoma main market centre/Bungoma Municipal Market had six (6) solar streetlights which were all functional.

5. Musikoma Ward

Samoya market had one (1) solar high mast with four bulbs all not functional. Sibembe market had six (6) electric powered streetlights of which only two (2) were functional.

6. East Sang'alo Ward

Mechimeru market had a total of fourteen (14) streetlights; Five (5) electric and Nine (9) were solar powered. All the five (5) electric streetlights were functional while all the nine (9) solar powered streetlights were not functional. Dorofu Market had only one (1) high mast flood light that was not functional. It did not have any other streetlight neither solar nor electricity powered.

7. West Sang'alo Ward

Sang'alo market had one (1) high mast electric floodlight and five (5) solar powered streetlights and which were all faulty. Next to the mosque, there was one floodlight that was operational. Namwacha Market had only one solar floodlight with 10 bulbs and only one bulb was functional.

8. Tuuti/Marakaru Ward

Tuuti Market had Thirty-eight (38) electric streetlights, of which Seventeen (17) were functional. It also had one (1) solar high mast flood light with nine (9) bulbs that were all functional. Additionally, there were fourteen (14) solar streetlights that were faulty. At Bukananachi junction, there was one solar high mast floodlight with four (4) bulbs all functional. Mayanja Market had one solar floodlight with nine bulbs of which three were functional. It also had eight (8) solar streetlights with four (4) not functioning. Moreover, there were three (3) electric streetlights of which two were functional.

Tongaren Sub County

1. Milima Ward

Mukuyuni market had Fourteen (14) electric streetlights out of which seven (7) were functional and four (4) solar lights which were all not functional. It also had a solar floodlight.

Maliki market had eight (8) electric street lights of which seven (7) were functional. The market also had seven (7) solar street lights which were all not functional. Additionally, there was a solar high mast light that was not functional.

2. Mbakalo Ward

Karima Market had only one solar floodlight. Mbakalo Market had two (2) solar streetlights which were all functional. Additionally, there were seven (7) electric streetlights that were all functional. Within the market, there were eight (8) electric streetlights of which four (4) were functional and four (4) solar streetlights, all not functional.

3. Naitiri/Kabuyefwe Ward

Makunga Market had one solar flood light and two solar street lights. There were also three (3) electric street lights that were not working. The market has five (5) solar powered street light two (2) are vandalized and not in working condition. In Nasianda market, there were four electric powered street lights only two (2) is operational and two were faulty.

4. Tongaren Ward

Tongaren market had two (2) solar streetlights that were all faulty. The one (1) high mast floodlight in the market was functioning. At the junction, there were nine (9) functional electric lights and four (4) functional solar streetlights. In Ambich market, the proposed

installations of a high flood light had not commenced and the contractor was not on site at the time of the assessment.

5. Soysambu/ Mitua Ward

Soysambu Market had five (5) electric streetlights but only two (2) of them were intact and functioning. It also had three (3) non-functional solar streetlights. In Brigadier Market there were fifteen (15) electric streetlights and six (6) solar streetlights all in good condition.

6. Ndalu /Tabani Ward

Ndalu Market

The market had eighteen (18) non-functional electric streetlights. It also had seven (7) solar streetlights out of which four were not functional. Binyenya Market had five (5) functional electric streetlights.

Committee discussions

Street lights play a crucial role in improving the quality of life for people by providing illumination in public spaces, promoting safety and security, and enabling various outdoor activities at night such as trading activities. Residents across Bungoma County positively reported that street lights have helped combat insecurities in various places. In areas where the street lights were functional, traders extended time in the market hence generating more income.

After a fruitful assessment by the committee, it engaged in a thorough discussion on the following thematic areas;

Challenges facing implementation of the street lighting program

The street lighting program has faced several challenges since its inception as highlighted below;

a. Vandalism

The County Government of Bungoma has made efforts of installing both electric and solar street lights in various places across Bungoma County. Unfortunately, evident from the assessment, many street lights have been vandalized by unknown people leaving those areas in total darkness and increasing crime rates. In Ekitale market for example, Two (2) of the solar powered streetlights were vandalized to the extent that the poles were cut and taken away. In some markets, batteries of solar street lights were stolen.

Despite vandalism affecting security, lack of streetlights also negatively impacts on businesses in the local trading center which eventually determines revenue collection.

b. High electricity Bills and power outage

The street lighting program leads to huge electricity Bills which at time prompt the Kenya Power and Lighting Company to cut off the power supply especially when the bills are not cleared on time. Traders in several markets across the County reported that when clearance of the electricity bills was delayed and in cases where solar lights were not working, they were forced to close their businesses early because of darkness.

c. Lack of policy framework

The lack of a comprehensive policy framework on street lighting has hampered the successful implementation of the program. The County government of Bungoma has since inception has been installing and repairing street lights through the department of Trade, Energy and Industrialization in various areas. However, there is no street lighting policy to guide the program to enhance its sustainability. This has led to disastrous consequences such vandalism, unequal distribution, delayed installation and repair of street lights across the County.

d. Inadequate repair and maintenance/Delayed installation

There was evidence of delayed repair and installation of street lights prompting traders to close their business enterprises early. Evidence from most markets revealed that most solar street lights had taken a long time to be repaired after destruction. Similarly, in places where batteries and panels for solar street lights had been stolen, they had not been replaced. Further, in some places where new installations were to be done, the contractor was not on site as in the case of Ambich where the hole had been dug as at the time of the assessment. Residents in such areas reported that such open holes were dangerous both to human beings and domestic animals.

There were higher chances of vandalism especially for incomplete installation as opposed to installation that were prompt.

Further, in some market centers street lights were on during the day and off at night. Similarly, in other areas, street lights were on 24 Hours and efforts to rectify the mess were fruitless. Traders in some markets reported that, some solar streets lights would only light for few hours and then go off an indication that the batteries were weak.

e. Inadequate budgetary allocation

There is inadequate budgetary allocation as compared to the expressed need for street lighting. Street lighting is an on-going project since it involves installing new street lights, repair and maintenance and therefore it requires sufficient budgetary allocation if the program is to be sustainable.

COMMITTEE'S OBSERVATIONS, RECOMMENDATIONS

After a fruitful assessment, the committee observed and recommended as follows.

Committee Observations

The following observations were cited with regard to streetlights in the County:

- 1. The County Government lacks an inventory of all streetlights in the County; hence it was impossible to differentiate those installed by the National Government and the County Government;
- 2. Majority of solar streetlights in the markets were damaged and had mechanical problems rendering them non-functional due to lack of proper routine repair and maintenance.
- 3. Some of the market electricity streetlights were lit during the day and night occasioning high electricity bills and frequent failures due to reduced bulb lifespan.
- 4. From the oral submissions, solar floodlights and electrical high mast floodlights were preferred by the traders in all markets across the county due to the wide range covered hence enhancing security. Additionally, these categories of lights were also less prone to damage due to their high elevation.
- 5. There was notable inequality in distribution and maintenance of streetlights. Some sub-counties had more streetlights across most markets while some were barely or not lit at all.
- 6. Most of the markets in the urban centres had more streetlights installed and maintained compared to the rural market centers.
- 7. It was reported that theft cases were rampant in areas that are not well lit.
- 8. There were reported discrepancies in the settlement of electric streetlights bills in the markets. In some markets, the electricity bills were paid by traders while in others the payment was done by the County government.
- 9. The in-built solar streetlight batteries were better that the removable batteries since they were not prone to vandalism.

RECOMMENDATIONS

Arising from the findings and submissions, the committee proposed the following recommendations to enhance sustainability of the street lighting program in Bungoma County:

- 1) That the County Department of Trade, Energy and Industrialization should:
 - a. Formulate repair and maintenance (framework/policy) for the County streetlights;
- b. Develop an inventory of the number, location and status of all street lights within the County to enable oversight and accountability.
- c. Allocate more funding for installation and maintenance of additional market streetlights since they enhance security and promote a 24-hour economy which as a result will increase revenue collection for the County.
 - 2) That the County Government should focus on installing the solar powered streetlights since they are sustainable and do not accumulate Kenya Power bills that the County Government is unable to offset.

- 3) That the County Government should develop market infrastructure and install street lights to local rural centers and markets to promote business activity which will earn the County more revenue.
- 4) That the Department of Trade should devolve management and repair of streetlights to sub-county levels for efficiency. Additionally, it should empower and capacity-build the market management committees on routine management of the streetlights to reduce on vandalism. The market management committees should submit monthly reports to the Trade, Energy and Industrialization Department officers at the Ward and Sub-County levels to ensure prompt resolution of identified issues.

The adoption schedule is signed and others are annexures of the photographs that were taken on the ground.

At this particular juncture with your permission allow me to call my neighbour and a respected member of this committee, Hon. Timothy Chikati to second.

(Applause)

Mr. Deputy Speaker: Thank you, Hon. Ipara Okasida for very eloquent and with proper diction and pronunciation. Kindly before you second, resume your chair Hon. Chikati, you know when we call for a seconder he has to have appended a signature on the report. I was given one that he has not signed, okay he has signed this one, Hon. Chikati please proceed

Hon. Timothy Chikati: Hon. Speaker I rise to second the report on street lighting in Bungoma County. This comprehensive report shades light on the comprehensive issue of street lighting emphasizing its far reaching impact on security, economic growth and the overall quality of life in our communities. The report offers practical solutions including a focus on sustainable solar powered street lights, community engagement and development of maintenance policies. It addresses concerns such as high cost of maintenance concerns, challenges and equal distribution by highlighting the long term financial benefits, the potential for community involvement and the focus on the undeserved rural areas.

By adopting this report, we have the opportunity to make our streets safer, extend business hours and promote economic growth particularly in rural market centers. It saves towards equitable development and enhanced quality of life for our constituents. I urge honourable members to support the adoption of this report.

Mr. Deputy Speaker: Thank you Hon. Chitekei Chikati for seconding the report.

(Motion proposed)

Hon. Franklin Simotwo: Thank you, Hon. Speaker, allow me first to applaud our chairperson Trade who has read the report eloquently and applaud members of Trade committee for bringing this report to the House.

The issue of street lights is something that is very crucial to this County Government of Bungoma more so to the markets within Bungoma. Without this street lights, we may lose revenue at the same time as you see in their recommendations, it also controls and curbs insecurity in our areas.

As I laud the committee, I also point out some gaps within the reports, if you look at Chepyuk I don't have an area called Koksiror, and as you read the report they have indicated that I have only one area called Koksiror where there is high Mast. That is a name of a sub-county.

Two, we have solar lights in Chepyuk in almost 8 markets, none have been indicated in this report, we have 2 high mast solar powers in Kipsigon and Chepyuk and if you read this report none has been indicated. I don't know whether it was just a report that was cooked somewhere because they do not have the right information. We have Koboriot, Huruma, Kupra, Kipsigon, Makutano and Chepyuk.

Hon. Bernard Kikechi: (On a Point of Information) Thank you Honourable Speaker, I would like to inform the Honourable member of Chepyuk that when the chair was reading this report, he was very categorical and clear that they only sampled 2 markets in every Ward so for a comprehensive information about the street lights, we have our complete report which the member can access.

Mr. Deputy Speaker: Very well, I wanted a member to come out with that because Hon. Franklin should be aware that the mover of the report mentioned clearly that they were sampling 2 markets per Ward so they did not leave them out neither did they sit somewhere and cooked the report.

Hon. Everton Nganga: (On a Point of Information) Thank you, Hon. Speaker. Hon. Kikechi has said they have a complete report and in this House we require a complete report not a half. I am also wondering how they sampled or what informed them to come up with only 2 markets, which sampling technique?

Mr. Deputy Speaker: Okay, let's have Hon. Simotwo proceed because I know the mover of the motion will have to reply on those concerns. We cannot waste more time because we have another motion ahead of us and I expect that the House will be the way it is, full, no one should walk out so Hon. Korir proceed

Hon. Franklin Simotwo: Mr. Speaker, as I conclude, I am speaking from an informed point that none of the two sampled are in Chepyuk, you can confirm from your report whether we have even 2 from my Ward then I can agree with you, as I stand there is none from my Ward. I am speaking from an informed mind that the report is not up to date.

Mr. Deputy Speaker: Chepyuk is missing. On the line we have Hon. Jerusa, hold on Hon. Makhanu

Hon. Cornelius Makhanu: (On a Point of Information) you know I was number 2 but my neighbour has interfered with my gadget.

Mr. Deputy Speaker: Hon. Makhanu, resume your sit, you will have to blame your neighbour for being mischievous and don't fight, I will have to separate them...Honourable Member of Township I will sanction you

Hon. Jerusa Aleu: Thank you Mr. Speaker sir for catching my eye so that I can also contribute on this report. First of all I will like to congratulate the chairperson because he has read the report very well for everyone to understand what he is reading out.

I would like to talk about Milima Ward; I would like to know at what time or during which period did the committee do the fact finding and determine how lights are working in our areas. I am saying so because in Mukuyuni market that is in Milima Ward yes that number of lights were erected and as we are speaking right now we don't have even a single light that is working and in fact 2 of them the contractor installed poorly, the wind went with the panels up to now we have not known who is with those solar panels.

To make matters worse, they came to Mukuyuni did the repairs, the lights were working 24/7 after 2 weeks, they went off again up to date. The market is in darkness we don't have street lights there. Though they say they sampled 2 markets but there is a light at Eluhya market it is now almost 4 years, that light may cause an accident one of these days because the pole is on-your-marks, it can fall on children who like playing around there.

Recently I was given a high mast but unfortunately it only worked for 4 to 3 days and as I am speaking right now it is not working. I normally question myself, what happened or what was wrong, is it that we are getting the wrong contractors, are they bringing poor quality lights and why Milima Ward only. It is a question that I am wondering yet when they started reading that report they said they saved money for maintenance. Where do they normally do maintenance, I think something has to be done so that our people also enjoy the fruits of their County. Otherwise, I rest my case.

Mr. Deputy Speaker: Thank you so much Hon. Jerusa, Hon. Namaemba

Hon. Violet Makhanu: Thank you Honourable Speaker for allowing me this time to say something on this report. First I want to appreciate the mover of the report Hon. Ipara the chairperson of the committee for the commendable job together with his Committee members for Trade Energy and Industrialization.

I want to appreciate the Honourable member for Chepyuk Ward for the concern he came up with which is same to my concerns on whether they visited all the markets but I heard Hon. Kikechi say something and I decided not to talk about it. The method they used to select markets to visit is also wanting because looking at the report they talked about Mihuu market but in Mihuu Ward I don't have electrical light, it is the solar that died so many years ago and Lugulu market is the only one that they we have electrical lights in Mihuu Ward and only 2 bulbs are working. We have had the two bulbs for around 5 months now so when this fact finding was done I don't know but I wish they consulted with us the area members of the respective Wards, we could have given you the true picture of what is happening. I know you did the fact finding during the day I wish you did during the night so that you know how and

what happens, you could have linked with others or our village administrators they are normally on the ground and I am sure we could have come up with a very good and true report.

Two, I have quite a number of solar panels in my ward, unfortunately all of them are not working, in fact the last ones that were installed in 2022 they never worked right from the time they were installed. The contractors di a very shoddy job, it never worked, the poles are there but nothing is happening on those sides. I have others that they did sometimes back they also died and they are just there. There is one high mast in Webuye Muslim that they came around in the name of repair checking around what was supposed to be done and then they spoilt it more so it is not also working.

The current high mast solar panel was installed in my ward at a place called Lumuli, I think the contractor did a very shoddy job like Hon. Jerusa said, it was carried out by the heavy rains and wind, and the solar panels were carried away and despite reporting to the department, nothing is happening. This is government money, you inform them that solar have been carried away the community is keeping them for them and they are not even concerned. I don't know what will happen to enable this ministry come and do what is supposed to come out of them.

There was a time this honourable House imagined that this is one department that is super and that has a super CEC. There was that notion but I am trying to imagine that there is nothing good coming from this super department. This department is doing a lot of zero work, I am sorry to say that. Even the current works that were done were shoddy works, you can't imagine a high mast solar is put somewhere then within a short while is carried down by the wind and they are not even concerned.

There was a time they also told us that there was a team from the executive doing their own fact finding moving around the county to identify the lights that were not working in the name of trying to do repairs on the same. They went around and were even consulting with some of us, we could direct them and I remember facilitating my manager to move around with them to show them the sites when they come for repairs because they had promised to come. We are aware that they went to Kimilili and while there, the then Acting Chief Officer insisted that that unless they are done with Kimilili they are not allowed to go to any other Ward. Up to now Honourable Speaker we are waiting for repairs to be done, we are answering questions that are not supposed to be answered at this particular time because we are talking of 4 months since the time repairs began and up to now nothing has been done in our respective Wards.

The CEF projects under the CEF department that were supposed to be done in the last financial year up to now have not been completed in most of the Wards including mine and they are just there, they are not even following up to know what is happening. I don't know whatever is happening with this super department that we are only seeing Roads not doing well, Education doing zero, Lands not doing anything and we are not looking at the department next to this particular Assembly.

It is high time they woke up or alternatively we wake them up so that they are able to do what is supposed to be done to help us answer some of these questions that are coming from the community. I want to propose maybe and I stand to be guided that it is high time as the department of Trade, Energy and Industrialization came up with a programme on how they are going to do to the repairs in all the 45 Wards without any biasness so that if it means they are starting from Kimilili where they began they move all round in every Ward right from Kimilili, Kabuchai and what have you. So that they finish the whole County and ensure that some of these questions that we are raising here are answered once and for all otherwise this might be the worst ministry if nothing is done. Thank you.

Mr. Deputy Speaker: Thank you Hon. Namaemba Makhanu, Hon. Mukhongo

Hon. James Mukhongo: Thank you, Mr. Speaker. Let me appreciate the entire membership of Trade and Energy committee in particular the chairperson who has taken us through a very wonderful report this afternoon. However, I have the following; when the chair will be responding; he needs to convince us on the criteria used to settle on the sampling of two markets. I listened very carefully when he was moving the reports, Chwele was one of the areas where he visited in my Ward, out of 18 electrical lights around 12 are not working, and Chwele is one of our biggest markets.

I listened and he also mentioned a market in my ward that is Musese, we have only one which I totally agree but I wondered when he mentioned about Nalondo, he put Nalondo market purely in West Nalondo Ward. I want to inform this House that is wrong and we need to correct. Nalondo is a market within the borders of Bwake/Luuya Ward, the one flood light mast is in Bwake /Luuya Ward then the second one is in West Nalondo Ward so we need to put our records very clear. Kabuchai/Chwele Ward also borders there but there is nothing.

However, most of the markets left out are the areas where we are getting a lot of revenue. I will wish to propose to the chair that as we move forward when we allocate funds towards the department we need also to consider the areas where we are getting a lot of revenue because very soon I will table a report where each and every Ward, every market is behaving in terms of revenue collection. Therefore, it will inform that if now we want to put some lights on our markets we will base on this perimeter.

Secondly, you need to differentiate because also as members of this House we have CEF projects. When listened to your presentation I was eager to hear that you are beseeching the members that going forward as we also receive CEF projects let us have a good allocation amount towards your department so that you can assist us light over 90% of our markets. By so doing Hon. Chair we will also be assisting even the executive, that they have flagship projects while we have CEF projects. We will also assist our locals because there some areas which I can share with members, they have never seen any electricity pall but if we have this solar power they can also enjoy. Otherwise, the report is wonderful and I support.

Hon. Everton Nganga: Thank you Hon. Speaker for giving me a chance to contribute towards this motion. First I would like to thank the mover of the motion Hon. Ipara. I think

he had a good English teacher who taught him phonetics which is the science of pronunciation of words and I now get to know why he is always given a chance to read the Order of the Weekly business of the House. I thank you the Hon. Ipara.

I have followed and listened while the motion was being moved where he highlighted important issues that the presence of street lights will increase revenue collection, reduce insecurity and improve the living standards of our people. It is a good idea that has been mentioned in the report.

In this county the department of Trade can assist the county to increase its revenue and by increasing its revenue it means other development activities will be financed so that the common *mwananchi* in Bungoma County can enjoy life. When I listened keenly he mentioned that we have solar powered street light, we have electric powered street lights. In most of the cases you discover that most solar powered street lights are normally vandalized and when you look at the electric street lights the probability of vandalizing them is zero or may be at 1%.

Again, in most of the ward he mentioned that those street lights that are currently working are electric powered and those that are not working are solar powered. I remember well last time the solar powered street lights when they were repaired is around 4 years ago. The two markets that have been mentioned are located in my ward and I will not question the criteria of arriving at two markets because it has been mentioned by Hon. Violet and also mentioned by the chairperson for Roads Committee not forgetting Hon. Mukhongo and the chairperson will respond.

Looking at the best case scenario and the worse scenario the report is mentioning that solar powered street lights vandalism is high while electric street lights there is no vandalism and they are currently functioning. When you look at the recommendations where they are saying that it is the highest time that the county settles on solar powered street lights. You have built your report so well talking about those street lights are not working and not working, those that are vandalized and those not vandalized and now at the end you are now giving us the worst case scenario that the county should settle on solar powered street lights which are prone to vandalism. I want the chairperson who has moved the report in his reply to state how he stalled on street light that is prone to vandalism.

Hon. Speaker, it is a good report because when you look at the confidence level, it is actually at 65% which makes me to support the report but he should clarify on the issues that I have mentioned.

(Applause)

Hon. Bernard Kikechi: Thank you Hon. Speaker for giving me this chance to contribute. First of all would like to congratulate my chairperson; because I am a member of the Trade Committee; for eloquently presenting the report.

Secondly, I appreciate the concerns as raised by Hon. Nganga which are valid but while initial investments in solar powered street lights might be higher, the long term cost savings in reduced electricity bills, maintenance expenses makes them sustainable...

Hon. Everton Nganga: Thank you Hon. Speaker. What Hon. Kikechi is raising is amounts to replying to the motion. The person that I expect to reply to the motion is Hon. Ipara who was the mover of the motion. Thank you Hon. Speaker.

Mr. Deputy Speaker: Hon. Kikechi would you proceed.

Hon. Bernard Kikechi: Mr. Speaker, in summary the report on street lighting in Bungoma County addresses these issues with practicable recommendations and the focus is on long term benefits, sustainability, community engagement and equitable development. It is essential to consider the overall positive impact and address the concerns through careful planning and implementation.

(Applause)

Hon. Cornelius Makhanu: I take this opportunity also to thank the mover of this motion Hon. Okasida. I may support this report with reservations because from the report I guess it is the department that is letting down this committee. For example in Khalaba Ward which is densely populated the two areas that were mentioned with high mast lights are Kanduyi and Muteremuko. For Kanduyi the report capture well. I wish that when the committee was moving around it could have alerted members as earlier speakers have said because we are the ones who know where the problems are. They were moving in our wards without our knowledge and I am surprised where I am told we have 6 electrical lights at Muteremuko yet we only have a high mast that was vandalized long time ago. The mast is intact but without lights and this has not been captured in the report. If I was invited I could have shown them but it can be seen because it is just along the road.

Mr. Speaker Sir, the department sometimes when they are allocating this lights I must say that priority is given to some members with a lot of bias. I say so because when we got solar lights I was called directly by the CECM herself asking me the areas where we can it can be installed and gave the information but it was not done. When I called back I was informed that they are over, it appears like somebody did not want the people of Khalaba to benefit.

As I speak today when the Governor came here and gave a state of the county address he said this is a legacy government. That he is going to light up our county which we support. In Khalaba for the last two months we have lost people; *boda boda* raiders; through insecurity.

Yesterday we woke up to a rude shock a young man was hacked near where Hon. Simotwo resides. He is here and he can testify to this...

Mr. Deputy Speaker: Kindly consult in low tones honourable members.

Hon. Cornelius Makhanu: Yesterday I was on the media and today I have seen they have send some youth who are on attachment from the department who are now fixing the failed lights. Are we going to wait for something to happen before we act? A few months before the last financial year was over, the county contracted some companies to do repairs in the entire county which was done. As *Mheshimiwa* Jerusa said the repairs are done today and tomorrow the lights are not working. For the record he was paid within the short I have seen a contractor being paid yet the lights are not working. As we speak today I will recommend the committee chairperson that we only have one track with a lift that helps the technicians to do repairs; this county is big with 45 wards; how can we just have a single track? I suggest that may be have like 3 or 4 tracks so that they can move swiftly around the county to do the repairs. Otherwise, our county is still in darkness and we need to up our game and light up our county to reduce insecurity in our regions. As I had indicated earlier I lost one of my own yesterday and let his soul rest in peace. I support the report with reservations.

(Applause)

Hon. Jeremiah Kuloba: Thank you, Mr. Speaker. I rise to support the report. First I want to applaud the mover of the motion and I almost agree in totality with what is in the report according to my area of jurisdiction. Street lights are there although in my area just a few were covered as well explained in the report. I have one that is vandalized, I have two which are vandalized although not grid powered. One grid powered is vandalized located at Mandizini, another one at Miracle and another one in Kanduyi all have been vandalized. I think the department should be given enough money. We only have one vehicle that moves around the county, we should enhance and get more vehicles for the same. As we speak the vehicle is not even working and they are currently using climbers to repair the faulty lights. We don't have manpower hence using students on attachment to do the work, therefore, they can do faulty or shoddy works. Let us employ people who are qualified to do that work so that in case they move out of that side we don't have more problems than the ones that were there.

We have rampant vandalism which is done by known people. Those who understand the area, people who understand issues about electricity. For example high mast flood lights was vandalized and immediately we called people from trade to come and rescue some of the items that were left and none was found in their office after collecting them and taking photos. I followed up over the same and nothing was rescued while it is a county employee who took the items which cannot be accounted for the same item. It is good but again we don't have to take an electric pall to be electricity because in Khalaba there is one that should be taken as electricity but just a mere pall.

There is a warranty for those solar powered for example in area two of them were blown off by strong wind but there was a warrant from the installer of the same, if we make a follow up they can be repaired but as speak no repairs have been done. We must have security for the same lights. We should enlighten our people by informing them that they are not government lights instead their lights and they should take care of them. I think I have tried to do that in my area which has improved some security but we still have naughty cases where security can be jeopardized.

Revenue collection can also increase in our county if we light our markets during odd ours. The only problem is that grid powered street lights bills are not paid, therefore, most of the time you find that the lights are on and off. Negligence from the department you can even inform them more than 10 times and they will just neglect as if you have not informed them that the lights are off.

Corruption has been in this department. I say corruption because you have tendered for good lights to be installed but because of corrupt elements in the same ministry you are given substandard lights that don't last for long. The lights goes off just after an hour when they are put on. What you tendered for was a standard one that can last for many hours. If the ministry can also look into that, I think we will be okay. When I talk about negligence you inform them that the lights are on during the day and off during the night; you will go for a full month and nothing is done. My area could be opposite of my neighbor Hon. Nganga who talks about grid powered street lights being better but in my area they are the worst. The black cables that transmit the lights we have got people who know the worthiness of the same, therefore, they cut and go with them. If we could have some mechanism whereby the batteries that are used on street lighting are welded so that nobody can go and open the box unless somebody goes with another welding machine to remove them, it could be better.

I have being doing labelling which should be picked so that in case we talk of lights in your you send somebody to go and repair you will see him repairing something different. All the street lights should be labelled uniquely so that we get the right things being done not repairing the one that is working while living out the one that is not working.

Lastly, mine is to request my honourable members to invest more in CEF to enable installation of lights there...

Mr. Speaker: Hon. Kuloba let us have the information, although I don't know the type of information it is. Hon. Namaemba, what is the information all about? You are laughing it should not be mischievous.

Hon. Violet Makhanu: Thank you Hon. Speaker. I don't know if I took a long time doing my presentation; I am imagining that now that we have another motion ahead of us; that we should limit contributions. Secondly, I am listening to my good friend the member for

Township Ward at some point he is repeating himself and I don't know why he is focusing on me and Hon. Kikechi as he speaks.

(Applause)

We are worried, because as he speaks he is not looking at you; he is looking at myself and Kikechi. Let him cut short his contribution and focus on you.

Mr. Deputy Speaker: Hon. Namaemba are protected. Hon. Kuloba you have taken a lot of time, kindly shorten your submission because we have a motion ahead of us and please focus on me and not the Hon. Namaemba.

Hon. Jeremiah Kuloba: Thank you, Mr. Speaker. I stand guided although she has something special that other members in this House don't have. Therefore, you might end up blaming but it is nature which sometimes we cannot control.

(Laughter)

Mr. Deputy Speaker: Okay, proceed as you summarize.

Hon. Jeremiah Kuloba: Mine is to support the recommendation by the committee that we should move to solar powered street lights because many of them as we speak they don't have batteries. Majority of them in township are as good as grid powered and they are in build without external batteries.

Otherwise, I support the motion and Mr. Speaker, you should protect me when I leave this House because I can see madam smiling a lot, may be something might come up.

(Laughter)

Hon. George Makari: Thank you, Mr. Speaker. First of all, I want to support the motion as moved by my good friend Hon. Ipara who is usually eloquent. I want to also congratulate the committee for the good work they did. I support without reservations as Hon. Cornelius indicated.

If we could go into details, everybody is trying to talk about where they come from, like how Hon. Jeremiah did we will not finish because there are many things especially in my ward but at least they captured what I wanted. If we can compare, this committee did a good job. Looking at the report, they have pictorial evidence of all the places that they visited. I think we need to applaud them.

(Applause)

Unlike yesterday when the Implementation Committee when they gave us a report, they did not even have any pictorial evidence of any bridge. The Trade Committee did a wonderful job. I congratulate Hon. Nganga I can see he has taken over the role of the Leader of Minority well and we wish him well.

A lot of our problems arise because you find that the lights are on during the day and Kenya Power and lighting bills the County Government through the department of Trade a lot of money that could have gone into repairs of other facilities like solar lights. We must be able to check this. I wish that the committee led by the Hon. Ipara must engage the department on this; that why are the lights on when they are not supposed to be on. You find that the high mast power lights are on consuming a lot of units when it is on throughout the day. There must be a way that the department can be able to control. Otherwise, the inflated power bills from Kenya Power and Lighting will not even afford us to repair other lights.

I don't know if you have walked in this town around 4.00 am in the morning; you will find children are going to school during this time. I know you are a serious Christian you don't walk at such a time unlike me who sometimes pass through this time doing road works through this town up to Sikata at around 4.00 a.m. You will find that children are going to school especially those schools in town in the jurisdictions of Jeremiah and Cornelius; 4.00 am children are going to school and they are moving in darkness because there are no street lights in some places. Therefore, it is important that the committee through the chairperson engages the department to avoid lights being on during the day to save money to do repairs of those lights that are not working.

(Applause)

Mr. Deputy Speaker: I now call upon the chairperson to reply precisely to the motion so that we move to the next motion. Members kindly remain in the House, awake and strong the way you are including the Hon. Mutiembu.

Hon. Johnston Ipara (Chairperson, Trade) (Mover to reply) Hon. Speaker I have observed the reactions that this report has enlisted from the respected members in this House. It shows that they have a lot of interest in this particular area and most of them are aware this is a department that generates money for this county and it requires urgent surgery. The urgent surgery that it requires is budget increment for the department of Trade, Energy and Industrialization.

When you are in this House and you have people like Hon. Jeremiah, Hon. Nganga, Hon. Makari and the elder my son in-law Hon. Mukhongo you don't get tired instead you enjoy the going.

(Applause)

To begin with the members are concerned with the method and why that method. Hon. Speaker, random method in research is the best particularly when dealing large numbers. It offers you unbiased method on how to collect details. Hon. Nganga, I know you are not familiar with this one; you are familiar with how to calculate money, but when doing research

this is the best approach. You can also be assisted by the gadget that you are holding that you spend a lot of money and it will offer you the solution.

The second issue that has also displaced the honourable members is why we were not able to categorize the projects into two categories, that is, CEF projects and County Government framework projects. That is why we said that if we can have an inventory it will offer us a lasting solution where we shall be able to differentiate in Mukuyuni Market 10 street lights and out of the 10, 5 solar powered were done by CEF and another 5 were done by the county under framework. This is absent and that is why Hon. Speaker under our recommendations we are saying inventory is a must and there are not options about it.

I want to apologize to Hon. Frankline on Chepyuk, the ward indicated as Kipsiro it is not Kopsiro, it was supposed to have been Kipsigon and I want to believe it was a typo error which we regret. Hon. Nganga I did address you; when we talked about solar as a lasting solution, we were not looking on short, we were looking on long terms benefits of solar and particularly in consideration to the environment and more so, climate change. If you go with solar, it is friendly and it is accepted across the world and the way to go is solar. Solar offers you like two years if procurement entities under those departments will go for quality and not quantity.

Hon. Jerusa did talk and I expected her to say that she is a beneficiary in the recent whether it is CEF or framework on a 15 metre high mast flood light which she never pointed out. Hon. Speaker, I want to remind you that she totally agreed with us that during the last two weeks the lights were functional but they were blown off by the strong winds in Milima Ward. About the weather and climate nobody can take control of that and most of us understand on electrical items even today if you walk into and electrical shop, these items don't carry warrants. They say goods once sold are not returnable.

On Hon. Violet I want to say that the best solution for the problems that we incur today is to go for in-build solar equipment's. Because if you use panels they will not offer us the lasting solution.

Hon. Mukhongo, I thank you for understanding that this is a department that is in ICU and it requires more funding. The Hon. Mukhongo being in the department of Finance, I think you will do justice to this department.

(Applause)

I say this because when you say you are going to collect own revenue; the major source of that won revenue is the department of Trade, Energy and Industrialization.

(Applause)

I thank you the Hon. Mukhongo and I will pray hard for you to be there and make sure that we realize this dream.

My friend Hon. Kikechi I thank you for giving me hope that we still have optimistic honourable members who believe everything is possible. With that I will walk this journey.

Hon. Makhanu, I agree with you Khalaba is densely populated but one thing you forgot is that we indicated that the high mast that is available was vandalized. I want to confirm that we captured this clearly that it is vandalized.

My brother Hon. Kuloba you are the owner of the town and even if you received a lion's share we don't regret because the county and most of the businesses are done in Bungoma town, therefore, you deserve more.

My friend Hon. Makari, I thank you for seeing that this is actually the underfunded department and the only way is to increase. If we want to collect more money, let us invest more money in the department of Trade, Energy and Industrialization.

Hon. Speaker, just to joke your mind; during this current financial year the department received Kshs. 567,000,000 and out this Kshs. 250,000,000 were grants from the National Government, out of that Kshs. 90,000,000 was a partnership between Rural Electrification and the county. Therefore, the department is left with very little to carry out this and that is why we are saying that we must come up with a policy on repair so that we are able to differentiate out of the budget that has been allocated to this particular critical department how much is intended for repair and maintenance of the equipment that already are in place. You know if you don't want to maintain and repair an equipment, there is no need even of investing more money into it, because it will be a waste. We should desist from investing money where you are not ready to maintain. If we want our people to get value for money it only received when they get want was intended initially from that particular project or an item.

Hon. Members, I say this in summary; we have come up with many recommendations in this report and the reason we are talking about street lights is because it enhances security, economic growth, and efficient resource management and if well managed it brings equality and development that is spread across the county. We will also engage the community through market management committees so that they can also assist and more so, as the brothers and sisters did allude long term sustainability the way forward is solar.

Lastly, I make this passionate appeal, by adopting this report we pave the way for safer streets, extended business hours and improved economic opportunities particularly in the rural market centres where in the recent time we have experienced insecurity due to advantage offered by darkness to the criminals. With those remarks, Hon. Speaker I plead and persuade the honourable to approve the adoption of this report so that we have the way to go. I thank you Hon. Speaker.

(Applause)

(Question put and agreed to)

The ayes have it.

(Applause)

The report is adopted and transmission will be done by our Table Clerks to the relevant offices for action as recommended by the committee.

Before we move to the next item honourable Members, this has been a critical motion and where I sit I have noted that only 21 elected honourable MCA's have been in the House. I want to comment those of you elected from the wards that you were here to understand what is happening in your wards. May God bless you.

(Applause)

We move to the next item.

MOTION

REPORT BY THE SECTORAL COMMITTEE ON HEALTH SERVICES ON THE ALLEGATIONS OF NEGLIGENCE, INADEQUATE SUPPLY OF DRUGS, CORRUPTION AND UNDERSTAFFING AT BUMULA SUB-COUNTY HOSPITAL AND NDALU HEALTH CENTRE

Hon. Iddi Owongo (Member Health Committee): Thank you, Mr. Speaker. I stand to move a motion that this House adopts the report by the Sectoral Committee on Health Services on the allegations of negligence, inadequate supply of drugs, corruption and understaffing at Bumula Sub-County Hospital and Ndalu Health Centre laid on the Table of the House on 31st October 2023.

Mr. Speaker Sir, allow me because of time skip the table of contents and move to page 4 where there is the membership of the committee.

COMMITTEE MEMBERSHIP

The Committee as currently constituted comprises the following Members,

1.	Hon. George	Makari	Chairperson
2.	Hon. Jerusa	Aleu	Vice – Chairperson
3.	Hon. Meshack	Simiyu	Member
4.	Hon. Tony	Barasa	Member
5.	Hon. Jack	Wambulwa	Member
6.	Hon. Orize	Kundu	Member

7.	Hon. Idd	Chamawi	Member
8.	Hon. Dorcas	Ndasaba	Member
9.	Hon. Joan	Kirong	Member
10.	Hon. Vitalis	Wangila	Member
11.	Hon. Jacob	Psero	Member
12.	Hon. Anthony Lu	Hon. Anthony Lusenaka	
13.	Hon. Job	Mukoyandali	Member
14.	Hon. Miliah	Masungo	Member
15.	Hon. Grace	Sundukwa	Member

ACKNOWLEDGEMENT

On behalf of the Committee on Health Services, I wish to express my gratitude to the Offices of the Speaker and the Clerk of the County Assembly for the support provided to the Committee.

May I take this opportunity to thank all Members of the Committee for their effort and time during the site visiting exercise and their participation and contributions in drafting this report.

Hon. Speaker Sir, it is now my pleasant duty on behalf of the Committee to present this report to this Honorable House for adoption.

Signed Hon. George Makari Chairperson, Sectoral Committee on Health and Sanitation

Background and guiding principles

On 24th August, 2023, residents of Ndalu demonstrated on the roads against the management of Ndalu Health center with allegations that there was negligence in offering services at the facility, lack of essential drugs, lack of proper equipment at the facility to meet the demand of the catchment population and that staff at the facility were involved in selling hospital drugs to patients against the laid down procedures and medical professional ethics.

Subsequently, on 3rd September 2023 at approximately 1.00 a.m., it was alleged the area Member of County Assembly (MCA) stormed the Bumula Sub-County hospital with allegations of there having been stances of negligence, corruption and favouritism among staff at the facility.

The two instances prompted the committee and on its volition, the committee decided to visit the two facilities in a view to establish the truthfulness and gravity of the matters aforementioned in its obligation of representation and oversight. The visit would also serve to deter similar incidents from re-occurring across the health facilities in the county.

This report therefore, presents an overview of the committee's assessment of the aforementioned events at the two facilities while focusing on the establishment of the facilities, services offered in relation to the infrastructure network, staffing issues, and the instances of negligence and corruption allegations made.

The committee went for a fact-finding mission of the two facilities on 6th of September, 2023 took a tour of the facilities and thereafter held round table consultative meetings with the management where key issues were highlighted and conversed by the relevant officers including a subsequent engagement with the department of Health and Sanitation

Objectives of the Report

The committee on Health services visited the areas affected namely Bumula Sub-County Hospital and Ndalu Health Centre with aim to ascertain the claims made by the area member of County Assembly concerning Bumula Sub-County Hospital and the public outcry in relation to Ndalu Health Centre. The committee made the visits with a view for its information, and to advise and offer amicable solution in consultation with the department on staffing, equipping and management of health facilities in the affected areas and the County at large.

Legal framework

In carrying out it this noble activity, the committee was guided by the following legal provisions in executing its mandate:

The Constitutional Principles on standards and norms for public service delivery

The provisions of section 117 (1) & (2) of the County Governments Act, 2012 on standards and norms for public service delivery state that;

- (1) A County Government and its agencies shall in delivering public services-
- a) Give priority to the basic needs of the public;
- b) Promote the development of the public service institutions and ensure that all members of the public have access to basic services.
- (2) Public services shall be equitably delivered in a manner that accords to-
- (a) Prudent, economic, efficient, effective and sustainable use of available resources;
- (b) continued improvement of standards and quality;
- (c) Appropriate incorporation of the use of information technology; and
- (d) Financial and environmental sustainability.

Part (IV) of the Bungoma County Health Services Act No.5 of 2019, more particularly Sections 29 and 30 on Health planning and Management provide that;

Section 29 (1) In accordance with the County Governments Act, 2012, the department shall prepare a ten-year health plan which shall provide among others for-

- (a) Investment in physical infrastructure in the County Health units; and
- (b) Human resource strategy and development. Section 30(1) each county health unit established under Section (8) of the Act, shall be a planning unit.
- (2)Each planning unit shall-
- a. develop a five year strategic plan which shall be approved by the respective Board/Committee.
- b. prepare annual estimates of income and expenditure; and
- c. implement county health policies and programs at the respective level.
- (3) a strategic plan prepared under sub-section (2) shall be in accordance with the health plan prepared under Section 29.

Article 43 on Economic and social rights provide that-

(1) Every person has the right -

- a. to the highest attainable standard of health, which includes the right to health care services, including reproductive health care;
- b. d) To clean and safe water in adequate quantities.
- (2) A person shall not be denied emergency medical treatment.

Furthermore, the provisions of Part 2 on the rights and fundamental freedoms, Chapter Four of the Constitution under Article 37 on Assembly, demonstration, picketing and petition states that;

Every person has the right, peaceably and unarmed, to assemble, to demonstrate, to picket and to present petitions to public authorities.

Further, Article 195 of the Constitution stipulates as follows;

- 1) A County Assembly or any of its committees has power to summon any person to appear before it for the purposes of giving evidence or providing information.
- 2) For the purposes of clause(1), an Assembly has the same powers as the High Court to-
- a) enforce the attendance of witnesses and examining them on oath, affirmation or otherwise;
- b) compel the production of documents; and
- c) Issue a commission or request to examine witnesses abroad.

NDALU HEALTH CENTRE

Establishment and equipping at the facility

The committee had a privilege of visiting the health facility and noted the following;

Establishment of the facility

The facility is a level three (3) health facility operating 24 hours a day and is located in Tongaren Sub-County, Ndalu Tabani Ward. The facility has a catchment population of 32, 441 people.

Services offered

Services offered at the facility include but not limited to: maternal Child Healthcare services, Ante-natal services, Child Welfare services, Maternity services, Out Patient, In-patient services, Laboratory services, Comprehensive Care Clinic, Pharmacy, Public Health, Nutritional and general Ward Management services.

Staff establishment

Ndalu Health Centre has a total staff of 19, (10 employed by the County Government and 9 by partners), and 8 support staff that are distributed as below:

- 1. Clinical officers 3 (one employed by Dumisha Afya)
- 2. Nurses -6 (one employed by Dumisha Afya)

3. Lab technician -2 (one by Global Fund and the other by the facility).

4. H.R.I.O - 2 (facility employed)

5. P.H.O - 2 (one employed by the GOK and one volunteer)

6. Nutritionist - 17. Driver - 1

Support Staffs

The support staffs employed by the facility are as follows;

1. Cleaners -3

2. Security -3

3. Cook -1

4. Grounds man -1

The management submitted to the committee that the facility lacks a pharm-technician and that the lab-technician, who is a nutritionist, doubles up as a pharm-technician at the facility. The facility has employed five (5) technical staff paid through the collections done at the facility. These officers include one storekeeper, two record officers, one laboratory technician and one public health officer.

Funding and the wage bill

The facility, apart from receiving funding from the ministry, depends mostly on support in form of capitation from DANIDA, LINDA MAMA, EDU AFYA and NHIF. That for the last financial year, the facility did not receive the user fees from the department making it difficult to sustain its purchases.

The facility has a monthly wage bill of Ksh. 115,000 and currently, has accrued a bill of Ksh. 684, 450 comprising motor vehicle repairs of Ksh. 144,250, wages for Casual of Ksh. 418, 200 and electricity bill of Ksh. 122,000. The facility management informed the committee that there are minimal collections done in cash through a revolving fund which in turn facilitate aids in purchase of drugs, especially those out of stock.

Infrastructural set up at the facility

The facility has the following infrastructural set up;

- 1. HFMC support
- 2. Standby ambulance.
- 3. Strengthened community facility referrals
- 4. Screening desk available
- 5. Availability of hand washing equipment
- 6. Good viral suppression above 90%
- 7. PMTCT- No HEI positive more than two years

8. Client retention (CCC) above 80% in the FY 2019/2020

Complaints of negligence and corruption Case of the death of a patient at the facility

The committee's second objective of the site visit in Ndalu Health Centre was to establish the circumstances leading to the death of a patient at the facility and the subsequent demonstrations by the members of the community over an array of issues herein discussed.

The committee held a round table consultative meeting with the management of the facility in the presence of the Hospital Board chairperson and the area chief. The management informed the committee that the deceased was a male Kenyan adult by the name Mr. Jeremiah Atandi aged 61 years from Bituyu, Ndalu Sub-location.

The late presented at the facility around 8:00pm, on 22/8/2023 with a history of chest tightness, cough, wheezing and difficulty in breathing, he was a known Asthmatic patient who had been attending Ndalu Health Centre severally due to acute Asthmatic Attack.

He had initially been referred to Kitale County referral hospital for a chest X-ray and senior review but he did not go. On that material day, the staff on duty attended to the patient as per standards but he did not respond to treatment. The nurse on duty made a decision to refer the patient but unfortunately, the facility ambulance was at the garage.

The caretakers were in a hurry and could not wait for the staff on duty to source for another ambulance. They decided to put the patient on a motorbike to go and wait for an oncoming vehicle, but unfortunately, he died while still waiting for the vehicle. One staff was at the market and requested members to take him back to the facility. On arrival back, he was certified dead.

The area chief informed the committee that a meeting was called involving the family of the deceased, the hospital management and members of the community and the matter was explained and clarified, hence settled.

On the matter of staff selling drugs at the facility, the management confirmed the allegations and submitted that in deed, staffs were selling drugs to the patients away from the knowledge of the management. It was reported that disciplinary measures had been taken against the staff involved and had so far been transferred.

COMMITTEE FINDINGS ON NDALU HEALTH CENTRE

The committee noted the following at Ndalu Health facility;

- 1. There is an acute uunderstaffing at the facility. With a total staff of 19, only 10 are government employees while 9 are employed by partners.
- 2. The facility lacks a pharm-technician, and the lab-technician, who is a nutritionist, doubles up as the pharm-technician at the facility.
- 3. That only one staff, a nurse, handles the night duty at the facility

- 4. There is an erratic supply of drugs mostly through KEMSA who end up supplying what they have rather than what the facility requires.
- 5. The facility collects cash from patients for some services offered. The money is put in a revolving fund and used to purchase drugs.
- 6. The facility has a monthly wage bill of ksh.115,000 and has so far accrued a bill of Ksh. 684, 450 comprising motor vehicle repairs of Ksh. 144,250, wages for Casuals of ksh. 418, 200 and electricity bill of Ksh. 122,000.
- 7. The facility did not receive the service (user) fees from the department for the last financial year making it difficult to sustain its operations.
- 8. The standby ambulance though functional, is not equipped. The ambulance has a bed only.
- 9. There is lack of piped water. The facility uses water from a borehole shared with the nearby community.
- 10. The facility lacks a power backup and experiences difficulties in its operations during power outages.

BUMULA SUB- COUNTY HOSPITAL

Management and equipping at the Facility

The committee had a privilege of visiting the health facility and it established as follows;

Establishment of the facility

The facility is a level four (4) also called a Sub-County hospital operating 24 hours a day and is located in Bumula Ward, Bumula Sub-County. The facility has a catchment population of approximately 33, 870 people.

Services offered

The services offered at the facility include the maternal Child Healthcare services, Ante-natal services, Child Welfare services, Maternity services, Out Patient, In-Patient services, Laboratory services, Comprehension Care Clinic services, Pharmacy, Public Health services, Nutritional and general Ward Management services.

Staff establishment

Bumula Sub- County Hospital has a total of **100** personnel employed by the County Government who are distributed as below:

-2

1. Medical officers	- 2
2. Clinical officers	- 9
3. Nurses	-24
4. Health records officers	- 4
5. Procurement officers	

6. Radiographer - 1

7. Pharm tech	- 3	
8. Accountant	- 1	
9. H.R.O		- 1
10. Nutritionist		- 2
11. P.H.O		- 2
12. Biomedical officer		- 1
13. Lab techs	- 7	
14. Drivers	-2	

Support Staff

There are a total of 35 casuals working on contract terms at the facility and one specialist clinical officer on reproductive health in the entire Sub-County stationed at the hospital.

Funding and the wage bill

The facility apart from receiving funding from the ministry depends mostly on support in terms of capitation from DANIDA, LINDA MAMA, EDU AFYA and NHIF.

Complaints of negligence, corruption and maternal deaths

On maternal deaths, the management submitted that from the beginning of the year, the facility has recorded four (4) maternal deaths. Three of the said deaths from the facility and one from Kimaeti Health Center.

The details of the said three deaths are as follows;

- Community Delay First maternal death occurred due to community delay in seeking medical care, despite the fact that the patient lives nearby the hospital. She gave birth in the house resulting in tear and profuse bleeding. The patient arrived at the hospital in critical condition, and despite efforts made, her life could not be saved.
- Lack of Blood the second maternal death was attributed to lack of blood in the facility. The patient required urgent blood transfusion, and the unavailability of the blood type forced the hospital to refer the patient to Bungoma County Referral Hospital but unfortunately passed on along the way.
- **Pulmonary Embolism** The third maternal death was caused by a pulmonary embolism, a condition in which a blood clot travels to the lungs, obstructing blood flow. Despite timely intervention by the medics, the patient could not be resuscitated.

Prompt medical interventions

There were cases at the facility where near misses were experienced. Near misses represent cases in which the patients' lives were in jeopardy but were ultimately saved through prompt medical intervention and obstetric care. In the beginning of this year, the hospital managed to successfully prevent four near misses among expectant mothers.

The case of skewed employment

It was submitted that the hospital board normally reviews contracts after a three month period to determine the suitability for extension and termination for those with disciplinary issues. A total of 10 contracted staff were terminated after several advisory meetings over disciplinary issues. One notable case involved a nurse who carried out undocumented abortion at the facility at night. The case was picked up by the directorate of criminal investigations. Other misconducts included indiscipline, releasing patients from the hospital without due process, receiving money from the patients, lateness, and conflict of interest among others.

Further, it was noted that five nurses had been promoted and transferred to other facilities after successful completion of their training, one officer had retired and two were due for retirement. Arising from the promotions, retirements, natural attrition and terminations, the hospital was left without key personnel hence prompting the management to make requests to the Chief Officer via a letter dated 7th July, 2023. The Chief Officer approved the request for six extra technical personnel. During hiring, priority was given to qualified individuals who had been working in the facility as volunteers and especially those from Bumula Sub-county that is Kitabisi, Muanda and Khasoko areas.

Claims of un-procedural hiring of a driver

It was reported that the facility had a total of three drivers but one was transferred. The remaining two are engaged on permanent and casual terms respectively. Arising from the transfer, the hospital management made a request to the Chief Officer for an additional driver which was approved setting the stage for new recruitment. The interviews were conducted by a transport officer from the department. Three drivers showed interest but one withdrew upon being requested to avail his documents claiming that he was no longer interested. The other two proceeded with the interview and one driver was subsequently recommended for the position.

The current board has only held one meeting since its inauguration in June 2023. The board has however, received several reports of employment of none locals after a though scrutiny, it established that majority of the general duty workers are from within Bumula. Four technical staff out of 36, comprising two nurses, a clinical officer and a lab technician come from the neighboring communities.

The ambulance Services

The management submitted that the ambulance services play a critical role in the facility by providing emergency medical transportation for patients in need of urgent medical care. These services are essential for rapid delivery of medical attention to patients at the scene of an emergency and transporting them to healthcare facilities where they can receive appropriate treatment.

Waivers and exemptions

The management submitted that there was a lot of misinformation and political interference on waivers at the facility. There were cases of requests for waivers for patients who were in position to pay, or had already paid the bills. The medical superintendent stated that cases where patients demand for waivers in contravention of the laid down procedures have also become rampant at the facility.

The medical superintendent reiterated that hospitals may waive for several reasons, primarily to ensure access to necessary medical care, address financial hardship, and uphold their mission of providing healthcare services. That whereas hospitals recognize the significance of bill waivers, there is established procedures to be followed in determining deserving cases in order to prevent abuse, ensure fairness, transparency and accountability. Patients who qualify for bill waivers are assessed on a case-by-case basis through a waiver committee.

COMMITTEE FINDINGS ON BUMULA SUB-COUNTY HOSPITAL

- 1. There is no collaboration between the health facility and the local political leadership on administration of the facility a fact affecting management of the hospital and the local community at large.
- 2. The hospital despite efforts to establish a blood bank lacks comprehensive blood types forcing the facility to make referrals to other facilities.
- 3. There is limited information on hospital bill waivers to the general public in relation to availability, purpose, and benefits of bill waiver program.
- **4.** The community's expectations on waivers, job opportunities are high leading to tension and pressure to the hospital management.
- 5. The hospital continues to experience shortage of medical staff, which has affected the overall quality of patient care.
- 6. The committee noted that several measures have been put in place to avert further crisis including; a mentorship program with BCRH where nurses are attached to maternity and new born units, regular webinars with the BCRH team with discussions focusing on maternal and new-borns, and regular visits by the BCRH nursing team to the facility for guidance, technical support and monitoring.

SUBMISSION FROM THE DEPARTMENT OF HEALTH AND SANITATION

The committee requested for an engagement with the mother department on the two cases and department submitted to the committee as follows;

Response on the incidence at Ndalu Health Centre

The department submitted that it received information on 23rd August 2023 about the incident on Ndalu Health Centre through social media. The County Executive Committee Member sent a team on the ground and the following were the findings;

On 22nd August 2023 at around 8.00 pm a patient by the name Jeremiah Atandi was received at the facility with chest pain, chest tightness and cough. He was a known asthmatic patient to the facility. The officer on duty quickly attended to him as an emergency case (Nebulization done). The patient's response was poor prompting the officer to refer the patient to another facility. Since the facility vehicle (Ambulance) was in garage and before officer called an ambulance from Naitiri, the care giver opted to look for an alternative means for referral

(Motor bike). The patient died a few kilometres from the facility and the body was taken back to the facility.

The patient (Jeremiah Atandi) had been referred earlier in the week to seek medical attention in a higher-level facility including X-Ray examination but they didn't.

Response on the incident at Bumula Sub-County Hospital

It was reported that the department had received a report and concerns of the Bumula Ward MCA, and the eventual incidence at the facility. The County Executive Committee Member and the Chief Officer visited the facility and held discussions with the management to resolve the matter. The department has since initiated management steps to address the matter.

COMMITTEES GENERAL RECOMMENDATION

The committee therefore, gives the following recommendations:

- 1) **THAT**, there is need urgent induction of the newly inaugurated hospital board members across the county to enable them perform their duties and create smooth operation with hospital managements.
- 2) **THAT** County Health headquarters expedite and fully automate collection of revenue in all facilities to avoid revenue leakages being experienced.
- 3) **THAT** the County Government should give a clear policy guideline on waivers, exemptions and reimbursements which are cited as major contributors to the low revenue base in the county.
- 4) **THAT** County Government should expedite and deploy a pharm-technician at the Ndalu Health centre.
- 5) **THAT** the County Government to pay technical and support staffs employed at Ndalu Health centre.
- 6) **THAT** the County Government should meanwhile, take up motor vehicle maintenance and fueling of vehicles and electricity bills at Ndalu Health Center to assist the facility offer services.
- 7) **THAT** there is an urgent need of additional recruitment of the medical personnel for the two facilities to ensure that patients receive the highest level of care possible.
- 8) **THAT** any courtesy call to the facility by leaders and other stakeholders should be coordinated and be done during regular working hours to minimize disruptions of normal operations and patient care.
- 9) **THAT** there should be continuous improvement in maternal healthcare services, including efforts to address blood supply challenges and optimize community education and healthcare-seeking behaviour to reduce delays in seeking medical care by management of Bumula Sub-county hospital.

- 10) **THAT** the Bumula Sub-county hospital management should establish systems for timely referral of expectant women with complications to higher-level healthcare facilities to avoid loss of lives as has been experienced in recent times.
- 11) **THAT** the Bumula Sub-county hospital management should involve communities in maternal health programs, raise awareness about the risks of home births and encourage facility-based deliveries in Bumula Sub-County and its environs.
- **12) THAT** there should be a clear communication on user fees to level three and two hospital in tandem with the relevant laws.
- 13) THAT the monthly wage bill of ksh.115, 000 and the accrued a bills of Ksh. 684, 450 comprising motor vehicle repairs of Ksh. 144,250, wages for Casuals of Ksh. 418, 200 and electricity bill of Ksh. 122,000 is not sustainable. The department should come in and assist the facility to enable it offer better services to the community.

There is adoption of the report on the last page signed by all the members. Can I read it?

Mr. Deputy Speaker: The adoption is okay, there is no need to read.

Hon. Idd Uwongo: Because of time let me skip. Mr. Speaker Sir, allow me to call upon my able Vice Chair of the committee none other than Hon. Jerusa Aleu to second the motion.

(Applause)

Mr. Deputy Speaker: Thank you, Hon.Owongo. Hon. Jerusa!

Hon. Jerusa Aleu: Thank you, Mr. Speaker Sir. I rise to second the report that has been read by one of the members of Health Committee.

(Applause)

Mr. Deputy Speaker: Thank you so much Hon. Jerusa Aleu. Hon. Members, I now propose that this House adopts the report by the sectoral Committee on Health Services on the allegations of negligence, inadequate supply of drugs, corruption and understaffing at Bumula Sub County hospital and Ndalu Health centre laid on the table of the House on the 31st day of October 2023.I propose!

Hon. Chitekei!

Hon. Timothy Chikati: Thank you Mr. Speaker Sir. Allow me also to congratulate my brother Hon. Idd Chamawi Owongo for the presentation and being so eloquent. I tend also to concur with what is in the report and being elected as the Member of County Assembly of Ndalu Tabani ward, I spoke to the nurse in charge this morning and she confirmed that Ndalu Healthcare centre after the incident the County Government was able to send three nurses there, one lab tech and one pharmacist but all that has been captured in that report and especially the incident that happened where that gentleman of about 62 years died actually its negligence.

That hospital does not have even an X ray machine. The ambulance that Hon. Idd Owongo is talking about is totally dysfunctional, it does not even move. I visit that hospital quite often and even when that incident happened, I went there after a week and sat with the BOM of that hospital and they narrated so many things to us,

The hospital does not have medicine, they receive three quarters of their medicine from KEMSA and a quarter from the Sub County and imagine the medicine that they get are painkillers that one can walk into a shop out there and buy. I am talking of things like panadol, flagyl but the real medicine, the anti-biotics, amoxyl are not in that hospital and that's why talking also of revenue, most of the patients at Ndalu healthcare centre are transferred to Kitale district hospital and even Moi Teaching and Referral hospital in Eldoret and that is how the County is losing revenue just because of simple things.

When for example a bodaboda guy gets a minor fracture, he is referred to Kitale district hospital for x-ray. The hospital does not even have an X-ray machine . When the patient walks into that hospital one, they will take the consultation fee then they will send them out to buy the medicine even the drip so that they can be treated. That hospital is in a pathetic state, the ambulance does not work, talking of the solar panels that are there that can help when the electricity is lost are also in shambles, they are not functional. They do not have the incubators for the new borns and I was so much shocked when one day I walked there at night and found a mid-wife in a hospital attending to a pregnant woman who was in labour.

Things that have been captured in that report apart from the negligence and equipment that are missing like the x-ray machines, ultra sound machines, how I wish that the committee just like the trade department could also request for money to ensure that all these third level hospitals are fully equipped. That is the only way that we are going to cap our money in terms of revenue going to Kitale district and Moi Teaching and Referral hospital.

Why Kitale, Kitale is in Transnzoia, Eldoret is in Uasin Gishu. Why can't they refer the parient in Bungoma because of the distance? From Ndalu to Kitale is five minutes but coming to Bungoma I usually drive with Honourable Okasida Ipara here we usually take like one and a half hours and that is how revenue is lost. Otherwise, I beg to support the report.

(Applause)

Mr. Deputy Speaker: Thank you so much Honourable Chitekei Chikati for your contribution. Let me call Hon. Makari Wasike!

Hon. George Makari: Chair let me contribute not as the Chair of the committee but as any other member. Allow me applaud Hon. Idd Chamawi for the good representation. As a member of the committee, I want to say actually the Health department has gone very low in funding. You find that when you look at the budget estimates you find that health is going to consume almost 3.9 billion but out of 3.9 billion 3 billion is personnel emoluments so as much as Hon. Chikati is talking about lack of facilities, x-ray and others through your powers and this House when the next budget cycle comes along we will wish that the health

department because it affects all of us...I could be your child, wife, mother, brother, sister or relative whom might find themselves in such a fix yet those facilities are not there.

Away from that, the issue of personnel was cured recently when the committee was doing this report, more personnel had not been employed but so far where Honourable members come from, more personnel have been added to their facilities, more nurses, doctors, laboratory technologists. I think the issue of personnel has been cured and maybe now infrastructure in the facilities and equipment like Hon. Chikati is saying, that is where the problem is. I also want to comment on the issue of Bumula. Bumula had an issue which involved political leadership and I know you are aware and it's my advice that as political leaders, let's not visit facilities at 1.00am then we go and lock facilities, that we are aggrieved in one way or another.

Those people allowed to walk at 1.00 am are policemen, dogs and thieves. I do not know at 1.00 am as an Honourable member you will be going in a facility to lock it, I do not know but that is not the time for an Honourable member to visit a facility in his own ward. I think that should not be the issue.

Ndalu Tabani, this person called Jeremiah Andati, from the finding of the committee I just want to bring the members abreast with what happened. This person was asthmatic and he was one time refereed to a higher facility a week earlier because the facility at Ndalu was not able to give him proper medication and then they failed to honour that referral then one week later they come back he has an asthmatic lock whereby you are now suddenly seized by asthma, you cannot breath in or out, you are observing but there is nothing happening.

The lungs get locked like that. There was nothing these people could do; the ambulance was not there so when the relatives put him on a motorbike to rum to another facility he did not reach very far. He collapsed and died because an asthmatic lock locks the lungs, you cannot do anything. They brought him back, demonstrations were there and I do not want to imagine that Hon. Chikati was also among the demonstrators because he is a very honourable man and those demonstrations were also observed on social media then they said negligence.

Yes there could be some level of negligence but they did what they could because at that particular time already it was late and when it's locked, it's locked. There is a time when it locks and even if you have a nebuliser; it might not unlock the lungs. That's what happened.

Lastly on Bumula, there was an allegation that several mamas died and when we did the findings the mama that died in the maternity came when it was late. She delivered at home and when you deliver at home there is what we call PPH -post-partum haemorrhage, uncontrolled bleeding after delivery.

Mr. Deputy Speaker: Honourable Chair, when you are pronouncing such words, you go slowly, those are very heavy words and fat English. Kindly when you deliver at home from there...

Hon. George Makari: Honourable Speaker, those are medical terms I know you can use teacher terms at your level because you are a teacher, at my level I use medical terms.

Mr. Deputy Speaker: And you are so fast.

Hon. George Makari: This lady in Bumula delivered at home and then there was uncontrolled bleeding after delivery that is what we call PPH- post-partum haemorrhage then now when they realised she was continuing to bleed, they now thought they can rush her to this facility but then the bleeding was excessive. By the time they reached the facility, she was already pale and on her way to heaven. I do not know if it was hell or heaven but she was just on the way. There is nothing the facility could have done because already there was no blood in her system; she had over bled so that is the problem. It is not that the facility mishandled, it's because the relatives brought the patient late when she had already over bled so she transited to whichever heaven or hell so she left us at that particular point.

The other one who had pulmonary embolism, the second patient and that is not the problem of the facility. This is a blood clot within the pulmonary artery that supplies the lungs. Once the clot goes in, it blocks any other blood from either going to the brain, lungs and that clot once it's there it can either take you into a coma or you collapse and die at that particular point. That is where the position was and they do not have the facility at that particular time when the embolism has happened to open up the chest and remove the clot.

The only option at that particular time is to refer and then even the referral you might not reach very far because once it has blocked ,there is no oxygen being supplied to the brain ,nothing so you also either transit to heaven or hell. I want to support the report.

(Applause)

Mr. Deputy Speaker: Thank you Hon. Makari. Honourable members, I think for those of us who remained we were able to learn something especially from the Chair Health and that is why he chose not to even read the report but to contribute last so that he gives submissions that are so strong. Thank you Honourable Makari, we appreciate being with colleagues like you. Thank you so much. Honourable members, allow me now or we have any other contributor, allow me call the mover to reply.

Hon. Idd Owongo: Thank you, Mr. Speaker Sir. First, let me applaud my able Chair Hon. Makari for answering most of the questions that were raised by my friend Hon. Chikati. Because of time, and from the mood of the House

(Applause)

...I do not want to labour much again here. I just want to congratulate all Honourable members for being patient up to this time and may I urge them to adopt the report the way it is.

(Applause)

Mr. Deputy Speaker: Thank you so much Hon. Idd .You know I was looking at you the way you were walking ...

(Laughter)

It's a communication. Now, Honourable members, a motion having been moved and duly seconded, the debate having ensued and reply made by the mover of the question. I now put the question that this House adopts the report by the sectorial committee on Health Services on the allegations of negligence, inadequate supply of drugs ,corruption and understaffing at Bumula Sub county hospital and Ndalu health centre laid on the table of the House on the 31st day October 2023.

(Question put and agreed to)

The ayes have it, the report is adopted.

(Applause)

Honourable members, that being our last item on the order paper of the day, first of all let me actually appreciate you and pray that you influence other Honourable members just to have this attitude that you are exhibiting. You are servants of the people and truly you are heroes and heroines here. Thank you so much for staying put and through to this end.

We adjourn. The next sitting will be next week on Tuesday at 2.30 pm. We adjourn accordingly.

(House adjourned at 6.02 p.m.)