

COUNTY GOVERNMENT OF BUNGOMA

COUNTY ASSEMBLY OF BUNGOMA

COUNTY ASSEMBLY DEBATES

THE DAILY HANSARD

TUESDAY, 16TH SEPTEMBER, 2025

Afternoon Sitting

3rd County Assembly

Version 00

4th Session

Revision 00

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COUNTY ASSEMBLY OF BUNGOMA

THE DAILY HANSARD

TUESDAY, 16TH SEPTEMBER, 2025

The House met at the County Assembly Chamber at 2:30 p.m.

(Mr. Speaker [Hon. Emmanuel Situma] in the Chair)

PRAYER

COMMUNICATION FROM THE CHAIR

Honourable Members, allow me to be able to make the following communication from the Speaker's Office to the House on upcoming CASA games.

Honourable Members I wish to bring to your attention the 6th edition of the County Assembly Sports and Cultural Association CASA games. The festival will be hosted by the County Assembly of Meru from 26th to 31st of October, 2025. Participants are expected to travel on 25th of October and return on 1st of November, 2025.

The theme of this year's games and the cultural festival is strengthening legislative bond through sports and culture. Honourable Members as you all are aware, CASA games brings together county assemblies across the country to interact, foster unity and strengthen the bonds of brotherhood through sports and cultural activities.

Our Assembly has always participated actively in these games and the last edition hosted here in Bungoma, we performed exceptionally well, clinching various trophies across different disciplines. It is therefore, incumbent upon us to prepare adequately to defend the honours we so proudly brought home.

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Among the trophies we proudly clinched were football men, volleyball women, volleyball men, choir-owned composition, first place, cultural/traditional performance; trophy winner. Our County Assembly was recognized as the best assembly in CASA games 2024. Accordingly, I direct the honourable Members and the staff to register in the various disciplines and commence training immediately in readiness for this important festival.

The Clerk's Office will facilitate coordination of training schedules across various disciplines to ensure we present formidable teams. I urge every one of us to take part in this noble exercise with dedication and commitment so that the County Assembly of Bungoma can once again make a strong showing in the continuing flying of our flag high at the national stage. I thank you all.

PAPERS

1. BUNGOMA COUNTY GOVERNMENT REVENUE ENHANCEMENT ACTION PLAN

Mr. Speaker: Hon. Joseph Nyongesa, our Leader of Majority

Hon. Joseph Nyongesa: Thank you Speaker. I wish to rise to table the Bungoma County Government Revenue Enhancement Action Plan.

(Paper laid by Hon. Joseph Nyongesa)

Mr. Speaker: Honourable Members the Bungoma County Government Revenue Enhancement Action Plan is hereby tabled by the Leader of Majority. I commit the same to the Committee on Finance and Economic Planning for processing and reporting back to the House.

2. REPORT BY THE SECTOR COMMITTEE ON LABOUR RELATIONS, MEMBER SERVICES AND FACILITIES ON IMPLEMENTATION OF STATUS OF HOUSE RESOLUTIONS FOR THE YEARS 2022 AND 2023

Mr. Speaker: Hon. Henry

Hon. Henry Nyongesa (Chairperson, Labour): Thank you Hon. Speaker. I rise to table the report on implementation status of House resolutions for the year 2022 and 2023.

(Paper laid by Hon. Henry Nyongesa)

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Mr. Speaker: Honourable members a report by the Committee on Labour Relations, Members Services and Facilities is hereby tabled by the committee and the same becomes the property of the House accordingly.

3. PAPER REPORT OF THE SECTORAL COMMITTEE ON TRADE, ENERGY INDUSTRIALIZATION ON THE STATUS OF KAMKUYWA, CHWELE AND KIPSIGON MARKET

Mr. Speaker: Yes Hon. Ken Wanyama proceed .

Hon. Ken Wanyama: Thank Hon. Speaker, I rise to table a report on the status of completion of Kamkuywa, Chelwe and Kipsigon Markets. Thank you

(Paper laid by Hon. Ken Wanyama)

Mr. Speaker: Honourable Members the report by the Sector Committee on Trade, Energy and Industrialization on Kamkuywa, Chwele and Kipsigon Markets is hereby tabled by the committee and the same becomes the property of the House.

NOTICES OF MOTION

1. THAT THIS HOUSE ADOPTS THE REPORTS OF THE CENTRAL COMMITTEE ON LABOUR RELATIONS, MEMBER SERVICES AND FACILITIES ON IMPLEMENTATION STATUS OF HOUSE RESOLUTION FOR THE YEAR 2022 AND 2023

Mr. Speaker: Hon. Hentry

Hon. Hentry Nyongesa (Chairperson, Labour): Thank you Hon. Speaker arise to move a motion that this House adopts a report on Labour Relations on implementations of the financial year 2022 to 2023.

Mr. Speaker: Hon. Hentry are you issuing a notice or moving a motion? The last time I checked you ought to issue a notice, not move a motion, please.

Hon. Hentry Nyongesa: Sorry Mr. Speaker I am moving a notice/ motion

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Mr. Speaker: You ought to issue a notice not move a motion please. You have to issue a notice because you have not done so. Hon. Hentry, you have to come back and issue a notice.

(Loud Consultations)

Honourable Members' order,

I have seen Honourable...is laughing so I report her. Hon. Hentry proceed please.

Hon. Hentry Nyongesa: Hon. Speaker, I rise to issue a notice of motion that this House adopts a report on the Sectorial Committee on Labour Relations, Member Services and Facilities on Implementation Status of House Resolutions for the Years 2022 and 2023.

Mr. Speaker: Thank you. Honorable Members a notice of motion having been duly issued by the Sector Committee on Labour Relations, Member Services and Facilities on the Implementation Status of House Resolutions for the Years 2022 and 2023, I urge the Clerks-at-the-Table to share this report with the Honorable MCAs on their gadgets. The same will come up as a motion once scheduled by the HBC in the course of the week.

2. THAT THIS HOUSE ADOPTS THE REPORT OF THE SECTOR COMMITTEE ON TRADE, ENERGY AND INDUSTRIALIZATION ON THE STATUS OF KAMUKUYWA, CHWELE AND KIPSIGON MARKETS.

Mr. Speaker: Hon. Ken Wanyama proceed and issue a notice accordingly.

Hon. Kenedy Wanyama: Thank you, Hon. Speaker. I rise to issue a notice of motion that this House adopts the report of the Sector Committee on Trade, Energy and Industrialization on the Status of Kamukywa, Chwele and Kipsigon Markets. Thank you.

Mr. Speaker: Thank you, Hon. Ken. Honorable Members a notice of motion has been duly issued by the Sector Committee on Trade, Energy and Industrialization on the Status of Kamkuywa, Chwele and Kipsigon Markets. The same will be shared with the Honorable MCAs on their gadgets. It is going to form part of our debate as a motion in our Order Paper in the course of the week or once scheduled by the HBC accordingly.

QUESTIONS AND STATEMENTS.

STATEMENT PURSUANT TO STANDING ORDER NO. 47-2C BY HON. ALLAN NYONGESA

Mr. Speaker: Hon. Allan you proceed and be able to do the necessary. Hon. Allan in the honor of the statement, let us confirm if the Chair Committee for the Department of Youth and Sports...

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Any member of the Sector Committee? Yes, I see Hon. Violet is present. We are together? Thank you. Hon. Allan, you proceed.

Hon. Allan Nyongesa: Thank you Speaker. I wish to request for a statement under Standing Order NO. 47 (2) (c) of Bungoma County Assembly Standing Orders from the Chairperson Committee Youth and Sports.

The statement is in respect to the contract implementation status of the construction of Masinde Muliro Stadium. In the statement, let the chair inquire into and report on the following;

1. The procurement process, advert, evaluation report, professional opinion and the firm that won the contract of Phase 1.
2. Provide the contract agreement for Phase 1.
3. Provide the BQs for Phase 1 of the project.
4. State the contract sum of Phase 1.
5. State whether there were any variations and explain the reason for the same. No.
6. Provide the total allocation since inception of the project and a breakdown for each financial year.
7. State the total amount of money so far paid to the contractor.
8. Provide payment certificate for each payment and the evaluation report recommending each payment met.
9. Provide the current status of the project.
10. State whether the project will be completed within timelines stated in the contract agreement. If not, explain the action the Department has taken on the contractor.
11. Explain the mechanisms the Department has put in place to complete the project and measures put in place to avoid future contracts being executed outside the timeline.

Thank you, Honorable Speaker.

Mr. Speaker: Thank you. Before I allow Hon. Violet to respond, Hon. Benard Kikechi what is the issue, please?

Hon. Benard Kikechi: Thank you, Chair. I would like some guidance from your Office. Hon. Allan is a member of that Committee on Youth. I need some guidance; I might be wrong. Is he in order to raise a statement on something they could have even finished at the committee level?

Mr. Speaker: Hon. Benard our Standing Orders do not bar him to seek for a statement despite being a member of the committee.

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(Applause)

Unless we amend our Standing Orders and bar members of the committee to ask questions to the Department. Equally, I am going to allow Hon. Violet to give a time frame to respond. Hon. Meshack.

Hon. Meshack Simiyu: Unajua Spika nataka niambie Mheshimiwa Kikechi ya kwamba unaweza kuwa kwa kamati na unapouliza maswali hawajibu. Jumba hili liko na uwezo wa yeye kuuliza na ajibiwe.

Mr. Speaker: Hon. Meshack that is my mandate to guide. I have done the guidance already.

(Laughter)

(Applause)

Hon. Violet, you require how long?

Hon. Violet Makhanu (Chairperson, Youth and Sports): Thank you, Hon. Speaker. I want to request for 21 days.

Mr. Speaker: For how many days?

Hon. Violet Makhanu: 21 days.

Mr. Speaker: Hon. Violet, I will grant you 14 days for one simple reason and I think Allan your researchers are failing you. This question was sought and if they were keen enough, we have a report over the same in this House. The Department did a report and it was brought here. If I am keen of what comes before us. Since you have sought for one, we grant you 14 days because they aren't on site. Therefore, you will respond on 30th September. It that okay Hon. Violet?

Hon. Violet Makhanu: It's okay Hon Speaker.

Mr. Speaker: Honorable Majority, what is the issue?

Hon. Joseph Nyongesa: Thank you, Speaker. This statement has come more than 10 times in this House. If our researchers can do better work, you can even get these answers within this Assembly. This is not the first time because phase one started in 2016. So check properly.

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Mr. Speaker: Yes. It was 2016, the first Assembly project, the one for perimeter wall. During the Second Assembly they did the pavilion, the clearing of the trees. Hon. Violet, you have 14 days. In the meantime, I will need to have a meeting with the researchers. They are not assisting our honorable Members because he would have gotten the answers. You will respond on Tuesday 30th September at 2.30 p.m. Next?

MOTION

REPORT OF THE SECTOR COMMITTEE ON FINANCE AND ECONOMIC PLANNING ON THE REVENUE FUND QUARTERLY REPORT FOR THE PERIOD ENDED 31ST DECEMBER, 2024

Mr. Speaker: Yes, Hon. Violet?

Hon. Violet Makhanu: (*Mover*) Thank you, Hon. Speaker. I am on my feet on behalf of the Committee on Finance and Economic Planning to move our report on the current Revenue Fund Quarterly Report and Financial Statement for the period ended December 31st 2024.

Mr. Speaker, the current revenue fund quarterly report and financial statement for the period ending December 31st 2024 was tabled in the House...

Mr. Speaker: Honorable Violet, I am hearing some loud murmurs that we verify the quorum of the committee and from what I have seen, the quorum is overflowing. So we proceed.

(Applause)

What we want is for me to confirm; Hon. Orize, Hon Steven, Jeremiah, Mutiambu...

(Loud Consultations)

No, I am ticking. Let them be upstanding to make the work easier for us.

(Loud consultations)

Hon. Otsiula, you are out of order.

(Laughter)

Proceed, Hon. Violet.

Hon. Violet Makhanu: Thank you. Thank you, Honorable Speaker.

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CHAPTER ONE

Preface

The County Revenue Fund quarterly report and financial statement for the period ending December 31st 2024, was tabled in the House by the Majority Leader on 5th March 2025 and committed to the Committee on Finance and Economic Planning.

The report has highlighted on the general performance on Equitable share and own source revenue collection including Appropriation in Aid (AIA) by the Bungoma County.

The Committee analyzed the report in comparison with performance of previous year that aided in making critical observations with clear and specific workable recommendations for the House to consider.

Committee Membership

The Committee on Finance and Economic Planning as currently constituted comprises of the following members:-

- | | |
|---------------------------------|------------------|
| 1. The late Hon. James Mukhongo | Chairperson |
| 2. Hon. Orize Kundu | Vice Chairperson |
| 3. Hon. Stephen Wamalwa | Member |
| 4. Hon. Everlyne Mutiambu | Member |
| 5. Hon. Vitalis Wangila | Member |
| 6. Hon. Violet Makhanu | Member |
| 7. Hon. Jack Kawa | Member |
| 8. Hon. Francis Chemion | Member |
| 9. Hon. Tony Barasa | Member |
| 10. Hon. George Makari | Member |
| 11. Hon. Aggrey Mulongo | Member |
| 12. Hon. Godfrey Wanyama | Member |
| 13. Hon. Everton Nganga | Member |
| 14. Hon. Christine Mukhongo | Member |
| 15. Hon. Jerusa Aleu | Member |

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Let me take this opportunity to express my gratitude and sincere thanks to the members of the committee and its Secretariat for dedicating their time to analyze the County Revenue Fund quarterly report and financial statement for the period ending December 31st 2024.

The committee is grateful to the offices of Honorable Speaker and Clerk of the County Assembly of Bungoma for the logistical support received while discharging its mandate.

Lastly, the committee lauds the County Executive Committee Member of Finance and Economic Planning and his team for appearing before it and availing the necessary information that ensured successful compilation of this report.

Mr. Speaker, it is therefore my singular duty, on behalf of the Committee of Finance and Economic Planning, to table this report and recommend it to the house for consideration and adoption. Signed by the late Hon. James Barasa Mukhongo, Chairperson Finance and Economic Planning Committee.

CHAPTER TWO

Examination of Bungoma County Revenue Fund Statement Fy2024/2025 for period ended December 31st, 2024.

Financial performance

In the FY 2024/25 the County planned to raise Kshs.14,525,800,308 exclusive of Kshs.1,063,647,395 relating to level 4 and 5 hospital facilities. Revenue collected by hospital facilities is used at source and therefore not transferred to CRF. Kshs.13, 332,554,887 is expected from the National Government and Development partners through CARA, while Kshs.1, 193,245,421 from local revenue sources.

In the period ending December 2024, the County realized revenue as tabulated below.

Equitable share received relating to the period was Kshs.5, 505, 420, 465, which is 48% of the total expected amount. Conditional grants Kshs.84m which is 5% of the total Kshs.1, 789,513,118 expected Revenue

Local revenue collected, Kshs.132, 146,474 out of a total of Kshs.1, 193,245,421 representing 11% of the expected amount in the period under review. This figure differs with the one given in Receivers of Revenue report and CFSP which indicated that Kshs.174, 856,140 and Kshs.141, 906,269 was received respectively.

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| Description | Budget | Actual received | Variance | % |
|---|-----------------------|----------------------|----------------------|-----------|
| | Kshs | Kshs | Kshs | |
| Equitable share | 11,543,041,769 | 5,505,420,465 | 6,037,621,304 | 48 |
| Conditional grants & Development partners | 1,789,513,118 | 84,498,999 | 1,705,014,119 | 5 |
| Local revenue | 1,193,245,421 | 132,146,474 | 1,061,098,947 | 11 |
| Returns to CRF | - | 554,732 | (554,732) | |
| Total | 14,525,800,308 | 5,722,620,670 | 8,803,179,638 | 39 |

First half revenues from FY 2022/23 to FY 2024/25

The total revenue collected by the department in the first half year increased in FY 2024/25 as compared to FY 2023/24 and FY 2022/23 as shown in the table below:

| Revenue | 1 st half FY 2024/25 | 1 st half FY 2023/24 | 1 st half FY 2022/23 |
|----------------------|---------------------------------|---------------------------------|---------------------------------|
| Exchequer releases | 5,589,919,464 | 3,666,954,592 | 3,517,613,613 |
| Own Source Revenue | 132,146,474 | 112,813,513 | 94,655,764 |
| Return to CRF issues | 554,732 | 606,980 | 1,111,963 |
| Total | 5,722,620,670 | 3,780,375,085 | 3,613,381,340 |

Payments

The total payments from the County Revenue Fund account within the first half of FY 2024/25 amounted to Kshs 4,983,312,209, which differs from the amount stated in CFSP.

The expenditure for the period ending December 2024 amounted to Kshs. 6.11 Billion against the half year target of Kshs. 8.68 Billion consisting of Kshs 7.79 B of the approved budget estimates FY 2024/25 and a total of Kshs. 888.96 M as balance brought forward from FY 2023/24 Equitable share representing an under spending of Kshs. 2.57 billion.

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Payments from County Revenue Fund

Out of the money received, Kshs. 4.5m was transferred to the County entities accounts and Kshs.392m to County Assembly. According to CFSP, Kshs.353.76m was transferred to County Assembly, which gives a variance of Kshs.38.2m.

The executive used Kshs.520, 997,244 on development and Kshs.209, 498,999 for special purpose accounts, Kshs.3, 866,033,097 on recurrent expenditure

For the County Assembly, Kshs.333, 390,550 was utilized on recurrent expenditure and Kshs.58, 705,434 on development.

| Item | 1 st Half FY 2024-2025 | 1 st Half FY 2023-2024 |
|---|-----------------------------------|-----------------------------------|
| | Kshs | Kshs |
| Transfer To executive Entities Accounts | 4,591,216,225 | 3,453,698,301 |
| Transfer to county Assembly | 392,095,984 | 539,795,090 |
| Total Expenditure | 4,983,312,209 | 3,993,493,391 |

Table 5 (CFSP) Fiscal performances as at 31st December, 2024

| Revenue type | 24-Dec | | |
|---|----------------------|----------------------|-----------------------|
| | Target | Actual | Deviation |
| A. Total Revenue including External Grants | 7,794,723,851 | 6,107,915,060 | -1,686,808,791 |
| Total Revenue 1+2 | 6,368,143,594 | 5,647,326,734 | -720,816,860 |
| (1) Equitable share | 5,771,520,884 | 5,505,420,465 | -266,100,419 |
| (2) Own source revenue: As per Finance Act | 596,622,710 | 141,906,269 | -454,716,441 |
| (3) Own source revenue: AIA | 531,823,696 | 325,686,327 | -206,137,369 |
| (4) Funds | 20,000,000 | 11,306,457 | -8,693,543 |

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| | | | |
|---|----------------------|----------------------|-----------------------|
| (5) Conditional grants – National Government | 423,952,499 | 0 | -423,952,499 |
| (6) Conditional grants – Development partners | 650,804,060 | 64,131,579 | -586,672,481 |
| B. Total Expenditure | 7,794,723,851 | 6,107,915,060 | -1,686,808,791 |
| 1. Recurrent Expenditure | 4,727,068,300 | 4,995,152,755 | 268,084,455 |
| 2. Development Expenditure | 2,389,180,334 | 700,291,889 | -1,688,888,445 |
| 3. County Assembly | 678,475,217 | 412,470,416 | -266,004,801 |
| 4. Emergency Fund | 50,000,000 | | -50,000,000 |
| C. Balance Exclusive of Grants | | | 0 |
| D. Grants | 894,756,559 | 64,131,579 | -830,624,980 |
| E. Balance inclusive of Grants | | | 0 |
| Discrepancy | | | 0 |
| F. Total Financing | 7,794,723,851 | 6,107,915,060 | -1,757,579,211 |

Source: County Treasury

Statement of Financial performance for the period ended December 31st 2024(receipts & payments)

| | Period ended December 2024 |
|---|-----------------------------------|
| | Kshs. |
| Revenue from non -exchange transaction | |
| Exchequer releases | 5,510,115,598 |
| Transfers from other government agencies | 84,498,999 |
| Non -Exchange own source revenue | 65,348,782 |

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|---|----------------------|
| Return to CRF issues | 554,732 |
| Revenue from exchange transactions | |
| Exchange Own source revenue | 74,648,853 |
| Total revenue | 5,735,166,964 |
| Expenses | |
| Transfers to County Executive | 4,596,429,340 |
| Transfers to County Assembly | 392,095,984 |
| Total expenses | 4,988,525,324 |
| surplus for the period | 746,641,640 |

The Exchequer released in the period was Kshs. 5, 505,420,465 ,this includes the balance brought forward of Kshs.888,958,688 , which means cash relating to the period was Kshs.4,616,461,777 , 40% of the exchequer release expected .

The Total cash received relating to the period was Kshs.4, 833,661,982 and transfer to County Executive was Kshs.4.5B while Assembly Kshs.392m .The transfers from other Government agencies was Kshs.84.4 m against a target of Kshs.1.7b (5%). This is made up of Kshs.19, 367,420 donors funding, Kshs.54, 131,579 Industrial Park and Aggregation grant Kshs.11m (IDA) World Bank Credit –Financing Locally Led Climate program (FLLoCA)

Non -Exchange own source revenue received was Kshs.65,348,782 as broken down as;Kshs.18, 050,433 of the Cess collected relates to arrears from previous periods, therefore Cess collected for the period is Kshs. 5,734,290 .Kshs.1, 425,549 of the land rates, relate to arrears from previous period, hence collection for the period was Kshs.2, 488,570. The table below shows the breakdowns:

| Description | Quarter 1 Kshs. | Quarter 2 Kshs. | Total |
|-------------|--------------------|--------------------|------------|
| Cess | 5,189,967 | 18,594,756 | 23,784,723 |

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| | | | |
|---|-------------------|-------------------|-------------------|
| Land Rate | 1,347,871 | 2,566,248 | 3,914,119 |
| Single/Business Permits | 4,446,850 | 13,278,400 | 17,725,250 |
| Conservancy Administration | 269,309 | 3,328,991 | 3,598,300 |
| Administration Control Fees and Charges | 2,011,950 | 7,401,784 | 9,413,734 |
| Other Fines, Penalties, and Forfeiture Fees | 78,349 | 360,032 | 438,381 |
| Public Health Service Fees | 343,700 | 1,504,450 | 1,848,150 |
| Physical Planning and Development | 2,008,345 | 2,617,780 | 4,626,125 |
| Total | 15,696,341 | 49,652,441 | 65,348,782 |

Exchange own source revenue

The total exchange of own source revenue collected was Kshs.74, 648, 853. Only Kshs.1, 783, 530 was collected from property rent in the 1st quarter compared to Kshs.7, 864, 392 collected in quarter 2. Hire of County assets collected Kshs.40, 500 which differs from amount in Receivers of Revenue report of Kshs.14, 866,471

| Description | Quarter 1 Kshs. | Quarter 2 Kshs. | Total |
|------------------------|------------------------|------------------------|-------------------|
| Property Rent | 1,783,530 | 7,864,392 | 9,647,922 |
| Parking Fees | 16,759,150 | 22,748,731 | 39,507,881 |
| Market Fees | 9,843,130 | 11,109,939 | 20,953,069 |
| Advertising | 1,161,350 | 3,317,160 | 4,478,510 |
| Hire of County Assets | 11,000 | 29,500 | 40,500 |
| Miscellaneous receipts | | | 20,971 |
| Total Receipts | 29,558,160 | 45,069,722 | 74,648,853 |

Statement of Financial position as at December 31st 2024

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The Cash and cash equivalent of Kshs.812, 798,165 is balance the on County Exchequer account at the Central Bank of Kenya. The Receivables from non-exchange transactions include Kshs.893, 653,821 from equitable share, Kshs. 4,109,770 from local revenue (property rates, Cess, single business permits, Physical planning),

The receivables from exchange transaction include Kshs.4, 685,367 expected from local revenue though the particular source was not disclosed (property rent, reserved parking fees, market fees). The Accounts payable is Kshs.20.8m payable to the County Executive.

| | Period ended December 2024 | 1st position July 2024 |
|--|---------------------------------------|-------------------------------|
| | Kshs. | Kshs |
| Assets | | |
| Current Assets | | |
| Cash and Cash equivalent | 812,798,165 | 73,489,703 |
| Receivables from non-exchange transactions | 897,763,591 | 889,262,518 |
| Receivables from exchange transactions | 4,685,367 | 640,147 |
| Total Current Assets | 1,715,247,123 | 963,392,368 |
| | | |
| Total Assets(A) | 1,715,247,123 | 963,392,368 |
| | | |
| Liabilities | | |
| Current Liabilities | | |
| Accounts payable | 20,867,420 | 15,554,305 |
| <i>Total Current Liabilities</i> | 20,867,420 | 15,554,305 |
| | | |
| Total Liabilities (B) | 20,867,420 | 15,554,305 |
| | | |
| Net Assets (A-B) | 1,694,379,703 | 947,838,063 |
| | | |
| Represented by | | |

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| Accumulated surplus | 1,694,379,703 | 947,838,063 |
| Net Assets | 1,694,379,703 | 947,838,063 |

Statement of comparison of Budget vs. Actual amounts for period ended December 31st 2024

| Receipts/payments | Final Budget | Actual On Comparable Basis | Budget Realization Difference | % of Realization |
|---|-----------------------|-------------------------------|----------------------------------|---------------------|
| | Kshs | Kshs | Kshs | Kshs |
| County Own Source Revenue | | | | |
| Exchequer releases | 11,543,041,769 | 5,505,420,465 | 6,037,621,304 | 48 |
| Transfer from other Government agencies | 1,789,513,118 | 84,498,999 | 1,705,014,119 | 5 |
| Return to CRF | - | 554,732 | (554,732) | |
| Owens source revenue | 1,193,245,421 | 132,146,474 | 1,061,098,947 | 11 |
| Total Revenue | 14,525,800,308 | 5,722,620,670 | 8,803,179,638 | 39 |
| Expenses | | | | |
| Transfer to County Executive | 13,168,849,875 | 4,591,216,225 | 8,577,633,650 | 35 |
| Transfer to County Assembly | 1,356,950,433 | 392,095,984 | 964,854,449 | 29 |
| Other transfers | - | - | - | - |
| Total payments | 14,525,800,308 | 4,983,312,209 | 9,542,488,099 | 34 |
| surplus /deficit | - | 739,308,461 | (739,308,461) | |

Committee Observations and recommendations

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Committee observations

1. That the Local revenue received in the period under review was Kshs.132,146,474 which differs with the one given in Receivers of Revenue report that indicated that Kshs.174,856,140 was received out of which Kshs.135,613,419 was transmitted to County Revenue Fund.
2. That the Exchequer released in the period was Kshs. 5,505,420,465 which includes the balance brought forward of Kshs.888,958,688 , which means cash relating to the period was Kshs.4,616,461,777 translating to 40% of the exchequer expected to be released as compared to 48% indicated in this report.
3. That the total payments from the County Revenue Fund account within the first half of FY 2024/25 amounted to Kshs 4,983,312,209 which differs from the amount stated in County Fiscal Strategy Paper that indicated Kshs 6.11b
4. That the total expenditure for the period ending 31st December, 2024 amounted to Kshs. 6.11b
5. That there is inconsistency in reporting, where the report of County Revenue Fund captured Kshs.392m as transferred to the county Assembly while in the County Fiscal Strategy indicates Kshs. 353.76m giving a variance of Kshs.38.2m.
6. That there is a big variance of property rent collected in the first quarter where Kshs. 1,783,530 and Kshs. 7,864,392 was collected respectively. The report has not declared any arrears owing from rental income in this report and Receivers of Revenue report.
7. That there is inconsistency in reporting where hire of County assets, the report indicated that Kshs.40,500 was collected compared to the Receivers of Revenue report which indicated Kshs.14,866,471.
8. That there are no details of receivables from local revenue, Kshs. 4,109,770 (property rates, Cess, single business permits, Physical planning),
8. That there are no details of receivables from local revenue, Kshs. 4,109,770 (property rates, Cess, single business permits, Physical planning),
9. That there are no details of source of receivables from exchange transactions of Kshs.4, 685,367 expected from local revenue (property rent ,reserved parking fees, market fees)
10. That the report do not have explanatory notes of Accounts payable of Kshs.20.8m payable to the County Executive.

Committee Recommendations

Mr. Speaker sir, arising from the observation, the committee the following recommendations;

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1. The committee notes that the department continues to report different figure in differed statutory reports, for instance the department reported Kshs.132, 146,474 as local revenue in the revenue Fund report while Kshs.174, 856,140 reported in the receivers of Revenue for the same period ending 31st June 2024. Further inconsistencies are noted in paragraphs; 3, 5, 6 and 7 of the committee observations. These inconsistencies in reporting are tantamount to professional negligence on the officers involved. The committee further notes that despite several recommendations to the department to put mechanisms in the reporting unit so as give accurate and consistent reports has not born fruits.

The committee therefore finds the department to have flouted the provisions of section 197 (n) of the Public Finance Management Act 2012 as read together with Section 9 of the Proceeds of Crime and Anti Money Laundering Act 2009. Consequently County Executive Committee Member and the Accounting officer are hereby directed to institute remedial action including taking disciplinary action on officers involved in the reporting unit and file a compliance report to the County Assembly within 14 days from the adoption of this report, failure to take action on the aforesaid recommendation, the County Assembly will hold them jointly and severally liable.

2. The Committee expresses reservation on accuracy of the exchequer released for the period under review and directs the reconciliation to be done and the report submitted to the County Assembly 14 days from the adoption of this report.
3. That the department should at all-time annex explanatory notes on County Revenue Fund statement for ease of understanding and clarification on some of the entries captured in the statement.

Honourable Speaker, we have the adoption schedule that has been signed by all members of the Committee on Finance and Economic Planning. There are no annexes attached and therefore I want to take this time to ask Hon. Tony Barasa to second the report. Thank you.

Hon. Tony Barasa: Thank you, Honourable Speaker.

First, I want to thank Hon. Violet Makhanu for reading the report. I stand on behalf of the committee to second the report and that this House will adopt the same report so that we can also put the Executive, especially the compliance department of Finance on toes. There are some variances we are seeing in terms of collections and when you look at the tail end of the report where we have observations and recommendations, we have clearly given the Executive an

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ultimatum to comply and report back to the House so that as a county we must also realize what we have and what we are giving the people of Bungoma.

Thank you, Honorable Speaker. I second the report.

Mr. Speaker: Thank you, Hon. Tony. Honourable members, allow me at this time to be able to propose a motion for debate.

(Motion proposed)

Hon. Everton Nganga: Thank you, Honourable Speaker.

First, I would like to thank the mover of the motion and the seconder of the motion. Honourable Speaker, I have been going through this report which is for the revenue fund and this one is for the period ending 31st December, 2024. I am a member of this committee and we came up with the recommendations that bind this report but this is 2025, September. I am wondering who delayed this report to come on this floor because every report that is generated here must institute some corrective actions by the Executive so that they rectify the mistakes or any economic crimes committed.

To my understanding and as an accountant, when you look at recommendation number one, we have recommended, based on the figures that we received from our local revenue, which is KShs.132, 146,474 which differs with the one given from the receivers of revenue report that indicates KShs.174M of which only KShs.135M was transmitted to the account of revenue fund indicating a variance of KShs.39, 242,721. When you look at the annexures or the documents or the attachments, qualified accountants with their ICPAK numbers have signed and yet the figures are differing. There is a very big variance and in the report, we have recommended that we need a report on this after the adoption.

I know those officers who are there are not the ones who are holding the offices. That is sad because after committing all these economic crimes, they were recycled or maybe transferred to a different department.

Honorable Speaker, as a House, I am feeling that we are not performing our oversight properly. We are supposed to adopt the red hot stuff whereby if you touch it, it burns you immediately and for this case, this report is coming late...

Mr. Speaker: Hon. Nganga, sometimes I wonder the nature of your submissions especially you being a member of this committee. Look at the date the report was tabled before your committee;

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on 5th of March, 2025 by the Leader of Majority and was committed to your committee. Now, you brought back the report and basically when you say that way I'm wondering, are you blaming the entire House or your committee?

Hon. Everton Nganga: No, Honourable Speaker. Recently we had reports that were received, the quarterly reports that were received for the year ending 30th June, 2025 and they were received in this House, that is last week. So if these reports were received in March, we are supposed to be fast-tracking and making sure that within two months, as a House, we process these reports.

Mr. Speaker: Let me assist you Hon. Nganga. The report left your committee to HBC on 1st of July, 2025. So who do you blame here? Because HBC handled it on 1st of July, so from April, what were you doing?

Hon. Everton Nganga: Thank you, Honorable Speaker.

We always have a Liaison schedule program and it is my request that Liaison be setting a schedule for these reports, so that they can be coming on this floor within a very short period of time.

Hon. Tony Barasa: *(On a point of Information)* The member speaking needs to be reminded that he was a member of Liaison. He could have given this input when sitting in that Liaison Committee, Honourable Speaker.

Then Honourable Speaker, he must also be aware that in the wisdom of this House, we went for some extension of recess, whereby if the session could be on, we could have dispensed this thing a long time ago and he is a beneficiary of that same recess so he is out of order.

Mr. Speaker: Hon. Nganga, just make your submissions but don't put your chair in a very awkward position. For one simple reason, the report came to your committee in March; it came back to the Clerk's office in July, you are putting her in a very awkward position to respond.

Hon. Everton Nganga: Thank you Honourable Speaker for the guidance but my submission is in line with the recommendation we have given here. A figure of KShs.39Million not being submitted to the County Revenue fund and here in this County Government we are always blamed when CEF projects are not implemented or paid, they always say that there was an under collection.

Honorable Speaker, you will make a ruling, but to my understanding, there is a lot of money that is being swindled. Let them give us a response the way we have recommended within 60 days but somebody must account for that 9Million and a variance between the reporting figure and the balances in the county revenue fund and the receivers of revenue.

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Hon. Benjamin Otsiula: Thank you, Honourable Speaker. I also wish to laud the mover of the report and the seconder.

Honourable Speaker, this report is an eye-opener. How I wish that Honorable Members pay very keen attentions to the recommendations of this report. When they talk about inaccuracy in reporting and about the exchequer release, we have to be very careful.

I just want to point out one issue in question that has made me contribute to this motion. We were introduced to a term called accrual in accounting and members were very happy that when we have budgeted and we have projects running, it means that the funds for that financial year will not be lost, that by accrual the funds will accrue to the next financial year.

The former CECM - Finance convinced us and as we sit here today, as the Chair of Education and Vocational Training, I am wondering; members committed funds, the Department committed funds; KShs.2Million per ward. This money was meant previously for bursaries but we agreed unanimously that it remains in the Department to cater for VTCs and ECDEs.

Now the County Attorney has declined to sign the contracts with an explanation that there are no funds for these particular projects. Where is the definition of accrual accounting now headed? We have to be very careful.

When they will be filing the report for the fourth quarter, we shall be told that there is discrepancy again, meaning these KShs.90 million we are talking about will appear again in that statement to have been released by the COB. I want members to be very careful. If we get to the 4th Quarter, if this report comes here and it appears as if the money that was set aside at that particular time was released, then, Honourable Speaker, it means that it is a deliberate attempt. Therefore, this report is just an eye-opener that the issue of having discrepancies in reporting is not accidental but it is deliberate Honourable Speaker. I therefore support the report, Honourable Speaker.

Hon. Violet Makhanu (Mover): Thank you, Honourable Speaker. I want to take this time to appreciate the members who have done their contributions to this report, Honourable Speaker. Maybe just to respond in a very small way, about the delay in submitting the report to this floor, I believe Hon. Nganga is a member of this committee on Finance and he knows very well that any time we have a report, we normally retreat as per the last planned schedule to write a report on the same. That is the reason the report was delayed and he knows that very well. As Hon. Tony said, we were all in recess, and he is a beneficiary of the same recess, Honorable Speaker. So the issue

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of delaying, Honorable Speaker, according to me, should not come out from a member who is a member of the Committee on Finance.

The other issue of the figure that Hon. Nganga was talking about, the figures that are being swindled, that is why under our recommendation, Paragraph 2, we say that the committee therefore finds the Department to have flouted the provisions of Section 197(n) of the Public Finance Act 2012 as read together with Section 9 of the Proceedings of Crime and Money Laundering Act 2029. Consequently, the County Executive Member and the accounting officer are hereby directed to institute a remedial action including taking disciplinary action to the officers involved in the reporting unit and file a compliance report to the Assembly within 14 days from the adoption of this report.

As a committee, we were aware of that information that Hon. Nganga has just brought up and that is why we came up with that recommendation for guidance. Otherwise I want to appreciate members for listening to this report and I want to request this Honorable House to pass this report.

Thank you, Honourable Speaker.

Mr. Speaker: Thank you, Hon. Violet, for your reply to the motion as moved and seconded by the Honourable Members and their contributions thereafter.

(Question put and agreed to)

The report, plus its observations and recommendations are hereby approved by the House.

ADJOURNMENT

Mr. Speaker: Honourable Members, I am informed that was the last item on our Order Paper. We adjourn our meeting today and resume tomorrow, the 17th of September 2025, in our 9.30 a.m. session.

The House rose at 4.07 p.m.

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