

COUNTY GOVERNMENT OF BUNGOMA

COUNTY ASSEMBLY OF BUNGOMA

COUNTY ASSEMBLY DEBATES

THE DAILY HANSARD

WEDNESDAY, 4TH MARCH, 2026

Morning Sitting

3rd County Assembly

Version 00

5th Session

Revision 00

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COUNTY ASSEMBLY OF

BUNGOMA

THE DAILY HANSARD

WEDNESDAY, 4TH MARCH, 2026

The House met at the County Assembly Chamber at 9:30 a.m.

(Mr. Speaker [Hon. Emmanuel Situma] in the Chair)

PRAYER

PAPER

1. REPORT OF THE LIAISON COMMITTEE ON THE ACTIVITIES OF COUNTY ASSEMBLY COMMITTEES FROM JULY 2025 TO FEBRUARY 2026

Mr. Speaker: Yes, Hon. Wafula Waiti, you proceed

Hon. Wafula Waiti: Thank you, Honourable Speaker, I rise to table a report on the Liaison Committee, a report on the activities of the County Assembly Committees from July 2025 to February 2026. I table

Mr. Speaker: Honourable Members, the report by the Liaison Committee on the activities of the County Assembly committees from July 2025 to February 2026 is hereby tabled and formally becomes the property of the House.

NOTICE OF MOTION

1. NOTICE THAT THIS HOUSE ADOPTS THE REPORT OF THE LIAISON COMMITTEE ON THE ACTIVITIES OF THE COUNTY ASSEMBLY COMMITTEES FROM JULY 2025 TO FEBRUARY 2026.

Mr. Speaker: Yes, Hon. Wafula Waiti, proceed

Hon. Wafula Waiti: Thank you, Honourable Speaker. I rise to issue a notice of motion that this House adopts the report of the Liaison Committee on the activities of the County Assembly committees from July 2025 to February, 2026. Thank you, Speaker.

Mr. Speaker: Honourable Members, a notice has been duly issued by the Liaison Committee on its report about the activities of the Assembly commencing July 2025 to February 2026. I ask the

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Clerks-At-the-Table to share the report with Honourable Members, the same will be come up as a motion on the Order Paper once scheduled by the HBC.

QUESTIONS AND STATEMENTS

1. STATEMENT PURSUANT TO STANDING ORDER NUMBER 47 2 (C) BY A MEMBER FOR KAPTAMA WARD

Mr. Speaker: Hon. Chemion proceed.

Hon. Francis Chemion: Thank you, Honorable Speaker, I rise to seek a response from the Chairman, Sectoral Committee on Health and Sanitation regarding the implementation status of key health infrastructure projects in Kaptama Ward.

In the statement, let the chairperson inquire into and report on the following;

1. Completion status of Kaboywa. State the current fiscal and financial completion status of the staff quarters at Kaboywa Health Center, including the total contract sum and the total amount paid to the contractor to date.
2. Completion status of Kaptama that is the health center. Provide a detailed report on the completion status of the twin ward at Kaptama Health Center and clarify if there are any outstanding works or pending payments.
3. Project road map; Outline the specific measures and timelines the Department of Health and Sanitation has put in place to ensure these projects are fully completed, equipped, and handed over for use by the community. Signed by the MCA of Kaptama Ward, Hon. Francis Chemion.

Mr. Speaker: Hon. George Makari

Hon. George Makari (Chairperson, Health): Honourable Speaker, thank you, I've heard the mover of the question and I request for 14 days to respond to his statement. Thank you, Honourable Speaker.

Mr. Speaker: You will be able to have your feedback on the 19th of March, 2026.

Hon. George Makari: obliged, Honourable Speaker

Mr. Speaker: Next

2. STATEMENT NUMBER TWO FROM MEMBER FOR KAPTAMA WARD

Mr. Speaker: Hon. Francis Chemion, you will proceed again.

Hon. Francis Chemion: Thank you, Honourable Speaker. Pursuant to provisions of Standing Order number 47 (c) of the Bungoma County Assembly Standing Orders.

I hereby seek a statement from the chairperson I seek a response from the Chairperson of the Sector Committee on Roads, Transport, Infrastructure, and Public Works regarding the status of the Kiptiroko No. 1 Road maintenance project.

Let the chairperson inquire into and report on the following;

1. Budgetary allocation; what was the exact budget allocation for the maintenance of the Kiptiroko No. 1 Road in the financial year 2024/2025
2. Procurement integrity; Provide a detailed report on the procurement process including the advertisement, evaluation report, professional opinion, and the award letter issued to the successful bidder.
3. Project status; what is the current physical and financial status of the works on the said road
4. Departmental way forward; what is the specific plan and timeline from the Department of Roads, Transport, Infrastructure, and Public Works regarding the final completion and handover of this road

Signed by the MCA Kaptama Ward, Hon. Francis Chemion. Thank you.

Mr. Speaker: Yes, Hon. Johnston Ipara I see you are on your feet.

Hon. Johnston Ipara: Honourable Speaker, on behalf of the Committee of Roads, we request for 14 days to address the issues raised.

Mr. Speaker: Equally, we will have it on 19th of March, 2026 for your feedback.

MOTION

THAT THIS HOUSE ADOPTS THE REPORT OF THE SECTORAL COMMITTEE ON HEALTH SERVICES ON CONSIDERATION OF CONSOLIDATED FINANCIAL STATEMENTS FOR THE PERIOD ENDED 30TH JUNE, 2025 LAID ON THE TABLE OF THE HOUSE ON WEDNESDAY 11TH FEBRUARY, 2026

Mr. Speaker: Who is moving the report? Yes, Hon. Wafula Waiti.

Hon. Wafula Waiti (Mover): Thank you, Honourable Speaker, on behalf of the committee and chair on health, I stand to present a motion on the consolidated financial statements for the period ended 30th June 2025. Mr. Speaker.

Mr. Speaker: I'm hearing people saying quorum, it's not an issue here. Honourable Members, all women Honourable Members were invited to attend a Women Conference in Embu. This committee has Hon. Jerusa, Hon. Kirong, Hon. Masungo, Hon. Grace, and Hon. Ndasaba women, those are five out of fifteen, remaining with ten, from the ten, I'm having six. What do

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you mean? Now, you keep quiet, Hon. Makari is present, Hon. Vitalis is present, Hon. Kuloba is present, Hon. Jack is present, Hon. Waiti is present, Hon. Orize is present, those are six Honourable Members, the normal quorum is seven plus one, six are out on my permission. So we proceed. If you plan to go somewhere because of adjourning, forget about it. Yes

Hon. Allan Nyongesa: We are guided by whatever you are saying, Honourable Speaker. My only concern is whether it is constitutionally right for us to transact any business minus women in the House, Honourable Speaker, that is according to Article 81.

Mr. Speaker: Honourable, I think you have to be orderly, Hon. Timothy Chikati or I send you out. Hon. Timothy Chikati, you must style up.

Honourable Members, looking at our Standing Orders, it does not say male or female, it says, Honourable Members. If you want to hide in the gender, forget about it for today. We'll proceed. Members. We were once here in a similar situation, and Hon. George Makari campaigned vigorously to escort our female ladies to Rwanda as the security man, but I declined, because it was a female conference. Therefore, Members, side shows aside, these people are invited, and as you know, I couldn't have picked the male Members to go. It was for female Honourable MCAs conference. They all went. So do we kill our business because women are not here Honourable Members? Hon. Timothy Chikati I won't allow you to speak, your previous behavior cannot allow you to speak. You've been shouting around here.

Hon. Timothy Chikati: I apologize Honourable Speaker.

Mr. Speaker: I will not allow you to apologize. Yes Honourable majority. Hon. Allan Nyongesa, if you have a date, hide in something else, not to adjourn

Hon. Joseph Nyongesa: Thank you, Speaker. For us, we are set and ready for the report, but when you are mentioning the membership, the men who are around, you mentioned Hon. Wafula Waiti, but on this list, Mr. Speaker, Hon. Wafula Waiti is appearing nowhere. I don't know if he's going to present the report, is he a member of Health?

Mr. Speaker: Honourable members...

Hon. Joseph Nyongesa: The list we have Mr. Speaker, unless it is a wrong report.

Mr. Speaker: Let me guide you Leader of Majority...

Hon. Joseph Nyongesa: I have it here, Mr. Speaker. I'm not seeing Hon. Wafula Waiti, you can also confirm, Mr. Speaker.

Mr. Speaker: Can I read out the membership?

Hon. Joseph Nyongesa: Yeah

Mr. Speaker: On the list I have here...

Hon. Joseph Nyongesa: Does it mean that we have two reports, Mr. Speaker? Because what I have has Hon. George Makari, Hon. Jerusa Aleu, Hon. Meshack Simiyu, Hon. Jack Wambulwa, Hon. Grace Sundukwa, Hon. Joan Kirong', Hon. Orize Kundu, Hon. Jacob Psero, Hon. Ali Machani, Hon. Tonny Barasa, Hon. Grace Sundukwa, Hon. Milliah Masungo, Hon. Vitalis Wangila, Hon. Jeremiah Kuloba and Hon. Dorcas Ndasaba where is Hon. Wafula Waiti

Mr. Speaker: Let me be able to assist you, Members, the report that is coming up is for the period ending 30th of June, 2025. Are we together? The first person is Hon. George Makari, Jerusa Aleu, Joan Kirong', Meshack Simiyu, Vitalis Wangila, Ali Machani, Milliah Masungo, Tonny Barasa, Jeremiah Kuloba, Jack Wambulwa, Grace Sundukwa, Hon. Wafula Waiti number twelve, Orize Kundu, Jack, Psero, Hon. Dorcas Ndasaba.

Hon. Joseph Nyongesa: Number twelve here is Hon. Milliah Masungo, Mr. Speaker.

Mr. Speaker: Honourable Members...

Hon. Wafula Waiti: The one am having Honourable Speaker, Hon. Grace Sundukwa is appearing twice.

Mr. Speaker: Honourable Members, we will have to find out, because I have always kept warning Honourable Members here, signing reports from this House after retreating is where the problem comes in. If you are all in Kisumu adopting a report, we expect the membership to be basically synchronized. The report I have Hon. Grace is appearing at number eleven.

Let me find out first before we proceed. Hon. Wafula Waiti has signed on this report before me, unless we have different reports. Honourable Members where my concern is not even on the membership in front but the adoption schedule of this report where Hon. Waiti has signed.

Now it goes back to the secretariat, the issue of copy pasting has to come to an end. If we have staff who behave this way, that Committee Clerk will end up having a session with the Board. I can't allow this nonsense to go on, the Committee Clerk has to be aware of this. Because the copy I have, the adoption schedule has Hon. Wafula Waiti as a member and has signed.

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Therefore, Members Honourable ladies are part of your ribs and you know it Biblically, so they have gone for a meeting. I have enough Honourable Members to transact. Hon. Wafula Waiti proceed and move this motion.

Hon. Joseph Nyongesa: Hon. Speaker we need consistency, because on the copy I have Hon. Joan Kirong is number three while in the other list Hon. Joan Kirong's number is not number three. Let us have that systematic way of arranging these names. It is not just a matter of taking action but ensure that action has been taken. It might appear minor issues but it clearly indicates that we are not keen with our reports.

Mr. Speaker: I think from here, Leader of Majority we will have a session with Principal Committee Clerk that the membership list sequence should have same sequence behind, so that we have consistency. Because looking at the committee membership list Hon. Wafula Waiti is not listed but looking at the adoption schedule of the report. The mistake is that Hon. Grace was listed twice in the membership list at the beginning of this report. In essence they are trying to kill Hon. Wafula Waiti not to be a member of this Committee. Hon. Wafula Waiti I think it is mischievous for them to kill you when you are still walking. I will allow you to proceed and move the motion. Honourable Members, I have ruled.

Hon. Wafula Waiti: Thank you, Honourable Speaker, and I want to sincerely thank you for protecting my membership on the Health Committee. Otherwise, you know, if we hear a complaint from the Chairman of the Selection Committee, I become worried.

Honourable Speaker, allow me to present this report on the Consolidated Financial Statements for the period ended 30 June, 2025 on the Health Committee.

Chapter one

Honourable Speaker, it is my duty to present the report by the Health Services Committee on the fourth quarter financial statements for the financial year 2024/2025 for the period ended 30 June, 2025. The fourth quarter financial statement was tabled in this County Assembly of Bungoma on 9 September, 2025 and committed to all Sectoral Committees for their interrogation, input, and recommendation through a report to this Honourable House.

Honourable Speaker, allow me to skip the mandate of the Committee and direct members on Standing Order No. 217 of the County Assembly of Bungoma,

Committee Membership

Honourable Speaker, the Committee on Health Services as currently constituted comprises the following members; and as I read, Honourable Speaker, members must mark that you have directed on this.

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Hon. George Makari Chairperson
Hon. Jerusa Aleu Vice-Chairperson,
Hon. Meshack Simiyu
Hon. Jack Wambulwa
Hon. Grace Sundukwa
Hon. Joan Kirong'
Hon. Orize Kundu
Hon. Jacob Psero
Hon. Ali Machani
Hon. Tonny Barasa
Again, repeated Hon. Grace Sundukwa, that is a typo error,
Hon. Milliah Masungo
Hon. Vitalis Wangila
Hon. Jeremiah Kuloba
Hon. Dorcas Ndasaba

Honourable Speaker, this is a legal framework.

In the execution of this mandate, it is a mandate that the Health Services Committee is given a legal pathway.

Mr. Speaker: Hon. Wafula Waiti you leave that one out.

Hon. Wafula Waiti: Thank you.

Acknowledgement

Honourable Speaker, I take this opportunity to thank all the members of the committee for dedicating their time to examine the fourth quarter financial statements for the financial year 2024/2025 for the period ended 30 June, 2025. The committee is grateful to your office and the office of the Clerk of the County Assembly of Bungoma for logistical support received as it discharged this mandate. It is, therefore, my privilege on behalf of the Health Services Committee to table the report on the fourth quarter financial statements with respect to the Department of Health and Sanitation for financial year 2004/2005. Signed by Hon. George Makari MCA. Musikoma Ward Chairperson, Health Services Committee.

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CHAPTER TWO

DEPARTMENTAL REVENUE AND EXPENDITURE FOR FINANCIAL YEAR 2024/2025

The Revenue Received

From the Equitable share, the department of received a total of Kshs. 3,124,824,134 out of target of Kshs. 3,223,636,713 hence 96.9% absorption.

The exchequer recurrent was Kshs. 3,018,464,121 while the exchequer development was Kshs. 106,360,013.

The Appropriation In Aid (AIA)

Health facilities achieved a revenue target of Kshs. 730.7 million against a revenue target of Kshs. 648.08 million hence exceeding by Kshs 82million. The Health facilities also had balances brought forward of Kshs. 87.3 million appropriated in the 1st Supplementary budget.

Grants Receipts

The department anticipated grant receipts totaling Kshs. 302,520,742, comprising Kshs. 32,746,683 from development partners, Kshs. 147,254,059 from the National Government, and Kshs. 122,520,000 as County counterpart funding. However, the actual amount received was Kshs. 285,727,512, as outlined below:

- DANIDA Kshs. 31,024,973 realized Kshs. 30,922,743 with details of distribution /expenditures provided for the 145 dispensaries.
- COVID-19 Kshs. 150,710. The department indicated that these funds were transferred to the County Revenue Fund (CRF) and the account has since been closed.
- DANIDA Co-funding Kshs. 15,120,000. The amount was not released by the County Treasury despite the Chief Officer requesting for the amount.
- CBA agreement salary arrears Kshs. 39,854,059 was implemented by national government.
- Community Health promoters National Government Grant Kshs.107.4million was fully implemented by National Government.
- Community Health Promoters- County Government counterpart funding of Kshs. 107.4million. The payment made amounted to Kshs. 125,300,000 with a monthly payment of Kshs. 8,950,000 i.e. for 14 months which relates to 6months in the FY 2023/24 and 8 months up to February 2024/25. CHPs were not paid their monthly stipends for a period of four months — March, April, May, and June of FY 2024/2025. The payments were Kshs. 17.9million over and above the budgeted amounts. These extra funds were drawn from the remaining balance in the basic salary vote.
- UNICEF Kshs. 1,571,000 was not realized

Expenditures by Economic Classification

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Personnel Expenditure

The basic salaries Kshs. 2,564,198,663. The expenditures reported amounts to Kshs. 2,450,780,546 leaving unspent balance Kshs. 113,418,116. The unspent balances relates to exits through natural attrition; death, retirement and unpaid leave amounting to Kshs. 42,070,986. Casuals had an allocation of Kshs. 161,793,120 with a total of Kshs. 153,028,682 spent.

Operation and maintenance

The following was budget for operations and maintenance listing the activities done under each and the costing.

- Utilities Kshs. 1,332,400. The office utilized Kshs. 737,264
- Communication supplies Kshs. 625,594 Kshs. was spent on airtime and postage services.

- Domestic travels & subsistence Kshs. 5,982,686. The expensed amount was Kshs. 4,861,120 with the major activities highlighted below:
 - ❖ Scientific conference in Mombasa Kshs 271,200
 - ❖ Facilitation for evaluation of medical equipment Kshs. 852,600
 - ❖ KOTA conference in EMBU Kshs. 53,300
 - ❖ Stakeholders conference on draft career guidelines Kshs. 30,400
 - ❖ Facilitation for contract evaluation Kshs. 1,573,600
 - ❖ Wealth declaration exercise Kshs. 118,080
 - ❖ ICPAK training Kshs. 510,100
 - ❖ Facilitation for inventory report generation Kshs. 512,550
 - ❖ Facilitation to attend lake region conference in Busia Kshs. 219,600

- Hospitality supplies Kshs. 5,180,000. Kshs 3,309,070 was spent on catering services, retreats and facilitation for end year report
- Insurance Costs Kshs. 1,922,800. Paid Kshs. 1,900,000 for Motor vehicles insurance
- Specialized material Kshs. 69,929,236 utilized Kshs. 61,467,245.00 expenditure breakdown is as shown below:
 - Medical drugs allocation of Kshs. 38,816,000 spent 36,153,991
 - Dressing and non-pharms Kshs. 15,647,596 spent Kshs 14,913,650
 - Laboratory materials Kshs. 11.5million spent Kshs. 10.3 million
 - Fungicide Kshs. 1,380,000 and food and ratio Kshs. 2,085,000 was not utilized

- General office supplies Kshs. 404,800 expended Kshs. 46,000
- Fuel and lubricants Kshs. 4,380,000 expenditure worth Kshs. 3 million

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- Contracted professional Kshs. 4,001,273. Facilitation for preparation of community health services policy and Health establishment of policy Kshs. 1,999,900
- Routine maintenance Motor vehicle Kshs. 2,047,000
- Maintenance of building Kshs. 2,253,000. Kshs. 401,427.40 spent on partitioning offices
- Purchase of office furniture and general equipment Kshs. 668,400

Infrastructural Development

Infrastructural development had an allocation of Kshs. 197,475,703 and a release of Kshs. 106,360,013 was done. The planned projects are as broken down below:

Pending Bills ward based	72,683,127
Ward based Projects	56,752,366
Construction of modern Latrines	1,969,191
Construction of modern incinerator at BCRH	6,460,702.85
Equipping of Milembe dispensary	2,299,600.00
Equipping of Kimalewa dispensary	2,700,400.00
Equipping of 300 bed capacity maternal unit at BCRH.	25,137,146.00
Equipping of 100 bed capacity maternal unit at Sirisia Sub County Hospital.	0
Equipping of 100 bed capacity at Bumula Sub-county hospital.	0
Equipping of dispensaries and health centres	16,583,013
Purchase of fully equipped Ambulance - Soysambu	12,890,157
TOTAL	197,475,703

Development Expenditures Highlights

Pending Bills

With a budget of Kshs.72, 683,127 the department settled pending bills worth Kshs. 76,623,757. The extra amount was charged on the ward-based vote. Submissions from the department shows the extra amount was due to saving from the ward-based projects during competitive tendering process. The details of paid up bills are below:

1) Departmental Pending Bill

The department had a pending bill from the Construction of sewer line at Webuye: Kshs. 27,035,650

2) Ward-based Pending Bills Kshs 49,588,106.6:

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- Erection and completion works of outpatient wing at Mateka dispensary - KSh 2,797,108
- Erection and completion of male and female wards at Misanga dispensary - KSh 2,314,982
- Erection and completion of Kituni dispensary in Misikhu ward - KSh 2,052,588
- Erection and completion of maternity wing at Tulienge dispensary - KSh 1,967,390
- Erection and completion works for maternity at Mayenga at Kimaiti Ward - KSh 1,842,208.63
- Erection and completion works of maternity wing at Chebukwabi dispensary - KSh 1,804,805

- Erection and completion works for maternity and completion of staff quarters at Chepkutumi dispensary - KSh 1,804,805
- Completion of Kipsabula dispensary and construction of 2NO door pit latrines - KSh 1,244,974
- Proposed completion works for Kipsabula Dispensary in Bungoma county - KSh 1,244,974
- Proposed completion for maternity ward at Nasyanda and fencing at Mabuusi Dispensary - KSh 1,218,800
- Erection and completion of male and female ward at Misanga dispensary - KSh 1,175,500
- Erection and completion of Male and Female wards Lwandanyi dispensary - KSh 1,107,028
- Completion of maternity wing at Lunakwe dispensary - KSh 985,610
- Proposed completion of maternity wing at Lunakwe - KSh 978,409
- Erection and completion works for extension of maternity wing at Kaborom dispensary - KSh 929,700
- Erection and completion works for female, male and children's ward at Kimalewa Health Centre - KSh 913,878
- Renovation of Lwanda health center - KSh 816,786
- Proposed completion for maternity works at Lwakhakha dispensary - KSh 943,671
- Proposed erection and completion works for male and female ward in Lwandanyi dispensary - KSh 490,000
- Proposed renovation works of Ngoli dispensary - KSh 423,614.23
- Proposed erection and completion of staff house at Lurare dispensary - KSh 289,215

Medical Equipment Procurement

- Supply of medical equipment for Ndalul dispensary - KSh 1,904,200

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- Purchase of medical equipment for Sango-Naitiri, Sango-Kabuyefwe and Pwani dispensaries - KSh 1,904,200
 - Purchase of medical equipment for Savana dispensary - KSh 1,890,125
 - Supply and delivery of medical equipment for Eluuya dispensary in Milima ward - KSh 1,890,125
 - Purchase of medical equipment for Eluya dispensary - KSh 1,485,230
 - Purchase of medical equipment in Naitiri, Kabuyefwe ward (Lungai, Sirakaru and Makhanga dispensaries) - KSh 1,485,230
 - Purchase of medical equipment for Savanna dispensary in Mituu ward - KSh 1,017,100
 - Purchase of medical equipment for Nasaka, Luuya, Khachonge and Lwanda - Kshs 1,017,100
 - Supply of medical equipment in Tabani dispensary in Ndalu ward - Kshs 943,100
-
- Purchase of medical equipment in Chepyuk and Kaimugul dispensaries - Kshs 941,150
 - Purchase of medical equipment for Chepyuk and Kaimagul dispensaries - Kshs 941,150
 - Purchase of medical equipment (laboratory) for Kabula health centre - Kshs 706,880

Pit Latrines and Sanitation Facilities

- Construction of fence, gate and 4NO. doors pit latrines at Cheptais animal sale yard - Kshs 1,423,353
- Construction of 4NO. doors pit latrines at Namatotoa dispensary - Kshs 878,178
- Construction of 4NO. doors pit latrines at Kambini Dispensary - Kshs 780,390
- Proposed construction of 4NO door pit latrine with urinal at Khaoya Recreational centre - Kshs 697,150
- Proposed construction of 4NO door pit latrine with urinal at Misanga dispensary - Kshs 697,150
- Construction of 4NO. door pit latrines at Misanga dispensary - Kshs 697,150

Ward based Projects Kshs. 56,752,366.

The department managed to expend a Kshs. 6,159,058 leaving the rest of implemented Ward Based Projects unpaid for.

i. The paid up projects include:

- Purchase of medical equipment for mukuyuni dispensary Kshs.3,199,600
 - Construction of nameme dispensary Kshs. 2,959,458
- ii. Construction of modern latrines at Kshs. 1,969,191 was implemented

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- iii. Equipping of Milembe and Kimalewa at Kshs. 5million was implemented but not paid for.
- iv. Construction of modern incinerator at BCRH Kshs. 6,460,702. The project was awarded and awaiting delivery. The payment was not done.
- v. Equipping of 300 bed capacity maternal unit at BCRH Kshs. 25,137,146:
 - Supply and delivery of medical equipment- theatre: Kshs. 10,335,600
 - Supply and delivery of medical equipment- theatre: Kshs. 10,335,600
 - Supply and delivery of medical equipment- newborn unit: Kshs. 1,495,800
- i. Equipping of dispensaries and health centers Kshs. 16,583,013. A list of 49 health centers and dispensaries were provided with the following equipment purchased at a total cost of Kshs. 16,506,000 and distributed to the 49 facilities;
 - 26 delivery couch
 - 54 beds

 - 55 mattresses
 - 30 thermometers
 - 36 BP machines
 - 52 Biohazard bins
 - 40 foot steppers
 - 8 drug trolleys Kshs. 39,000
 - 20 stethoscope
 - 27 Fetoscope
 - 23 autoclave Kshs. 1,785,000
 - 30 delivery set Kshs. 735,000
 - 8 stitching set Kshs. 16,000
 - 29 penguin
 - 16 weighing scale
 - 41 sheets
 - 14 counter pan
 - 34 cellular blanket
 - 15 examination couch
- ii. Purchasing of fully equipped ambulance for Kshs. 12,890,157 was not implemented due to financial constraints.

Hospital Facilities' Development

BCRH and Webuye hospitals had development budget of Kshs. 62million to be funded through AIA. The approved projects are as outlined below:

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	Sewer line @ 300 bed	16,000,000
BCRH	Equipping 300 bed	14,000,000
Webuye	Completion of sewer line	32,000,000
Total		62,000,000

At the BCRH the implemented projects are for purchase of x-ray machine Kshs. 12,528,464 and radiology unit construction payment Kshs. 11,601,354.

Regarding Webuye Hospital, no development expenditures were charged out of the Appropriation-in-Aid (AIA). The Medical Superintendent explained that the hospital had accumulated significant pending bills that are currently being settled. The sewer line at Webuye was settled through the department's pending bills allocation.

CHAPTER THREE

FACILITY'S EXPENDITURES

Hon. Speaker, below is a summary of expenditure per facility in the period under review;

Summary of Facility Recurrent expenditures

Facility	Budget	Actual expenditure	over/under
Aids in Appropriation	624,071,616.00	730,702,770.00	
Health - Facilities- BCRH	240,814,874.00	334,712,257.00	93,897,383.00
Webuye County Hospital	191,825,426.00	179,435,770.00	(12,389,656.00)
Kimilili Sub county Hospital	47,231,681.00	49,613,889.00	2,382,208.00
Chwele Sub county Hospital	9,777,075.00	19,613,230.00	9,836,155.00
Mt Elgon Sub county Hospital	20,136,989.00	20,347,156.00	210,167.00
Naitiri Sub county Hospital	10,337,658.00	15,163,221.00	4,825,563.00
Sirisia Sub county Hospital	24,521,762.00	24,157,087.00	(364,675.00)
Cheptais Sub county Hospital	52,062,016.00	51,076,983.00	(985,033.00)
Bokoli Sub county Hospital	10,706,253.00	14,506,955.00	3,800,702.00
Bumula Sub county Hospital	13,199,569.00	18,447,737.00	5,248,168.00

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Sinoko Sub county Hospital	3,458,313.00	3,628,485.00	170,172.00
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Committee Observations on facilities:

1. Most facilities collected funds beyond the targets set
2. It was not proper to downgrade hospital targets in the 1st Supplementary budget
3. Facilities spent monies not appropriated giving an indication of facilities spending off IFMIS systems

PRIMARY HEALTH CARE

PHC was majorly funded by DANIDA grant and SHIF reimbursement. PHC also received support from the Head quarter budget from the specialized materials vote.

DANIDA GRANT

DANIDA grant budget was Kshs. 31,024,973. The department realized Kshs. 30,922,743 out of which 19,788,505 was utilized leaving a total unspent balance of Kshs. 11,134,238 in the 145 dispensary accounts. The distribution and expenditures spreadsheet for the 145 dispensaries showing the distribution of the 30.9million and expenditures of the 19.7million. The summary of the expenditures across the 145 dispensaries is as follows:

- Specialized materials Kshs. 250,500
- Casuals Kshs. 13,054,403
- Domestic travels Kshs. 1,773,150
- Maintenance of Assets Kshs. 71,500
- Telephone Kshs. 112,650
- Motor vehicle maintenance Kshs. 62,000
- Fuel Kshs. 44,500
- GOS Kshs. 251,500
- Hospitality Kshs. 1,791,710
- Purchase of computers Kshs. 525

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- Utilities Kshs. 2,194,246
- Bank charges(other operating expenses) Kshs. 128,721.80
- Advertising, publicity and printing Kshs. 53,100

SHIF Reimbursement target of Kshs. 105.6 million was significantly surpassed, with actual reimbursements totaling Kshs. 221,309,972.00—an excess of Kshs. 115,709,972.00 above the target. A schedule has been provided showing the distribution of Kshs. 221.3million.The expenditures have been provided giving a balance in the accounts of the 148 facilities of Kshs. 44,221,166.The following dispensaries did not receive any re-imbusement with an explanation from the CEC indicating delayed paperwork to support the remittance of funds to the facilities

- 1) Fuchani dispensary
- 2) Napong'o dispensary
- 3) Mang'ana dispensary
- 4) Machaha dispensary
- 5) Namusasi dispensary
- 6) Bitobo dispensary
- 7) Savana dispensary
- 8) Kipsabula dispensary
- 9) Nakhwana dispensary

- 10) Kimama dispensary
- 11) Sichei dispensary
- 12) Namanze dispensary
- 13) Milembe dispensary
- 14) Toboo dispensary
- 15) Chepyuk dispensary
- 16) Namatotoa dispensary
- 17) Malinda dispensary
- 18) Kimobo dispensary
- 19) Mabusi dispensary
- 20) Mukhweya dispensary
- 21) Kaimugul dispensary
- 22) Chebwek dispensary
- 23) Makunga dispensary
- 24) Misanga dispensary
- 25) Soysambu dispensary

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A detailed spreadsheet of the Kshs. 221.3million for the 148 dispensaries and health centers was submitted. Analysis of these allocations reveals the following summary:

- specialized material (medical drugs, non-pharms, lab etc Kshs. 72,019,977
- Casuals Kshs. 75,902,243
- Domestic travels Kshs. 7,448,045
- Maintenance of assets Kshs. 14,891,851
- Telephone/Internet Kshs. 2,945,917
- Motor vehicle maintenance Kshs. 2,251,168
- Fuel Kshs. 5,514,418
- General and office supplies Kshs. 7,200,544
- Hospitality Kshs. 15,874,804
- Purchase of computers Kshs. 1,474,500
- Purchase of furniture Kshs. 252,000
- Utilities Kshs. 9,937,402
- Other expenses Kshs. 954,414.18
- Advertising, Publicity and printing Kshs. 4,637,689

The actual expenditures for each item in each facility was not provided but the total balance in the facilities' accounts stood at Kshs. 44.2million.

CHAPTER FOUR

GENERAL COMMITTEE OBSERVATIONS AND RECOMMENDATIONS

COMMITTEE OBSERVATIONS

Hon. Speaker,

The committee made the following observations;

- 1) Health facilities achieved a revenue target of Kshs. 730.7 million against a revenue target of Kshs. 648.08 million hence exceeding by Kshs 82million. The Health facilities also had balances brought forward of Kshs. 87.3 million appropriated in the 1st Supplementary budget.
- 2) CHPs were not paid their monthly stipends for a period of four months — March, April, May, and June of FY 2024/2025. The payments were Kshs. 17.9million over and above the budgeted amounts. These extra funds were drawn from the remaining balance in the basic salary vote.
- 3) Most facilities collected funds beyond the targets set
- 4) It was not proper to downgrade hospital targets in the 1st Supplementary budget
- 5) Facilities spent monies not appropriated giving an indication of facilities spending off IFMIS systems

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- 6) The construction of sewer-line at Webuye worth Kshs. 27,035,650 is complete but not in use
- 7) A detailed spreadsheet of the Kshs. 221.3million for the 148 dispensaries and health centers was submitted. The actual expenditures for each item in each facility was not provided but the total balance in the facilities' accounts stood at Kshs. 44.2million.
- 8) The department had a pending bill from the Construction of sewer line at Webuye of Kshs. 27,035,650
- 9) Equipping of Milembe and Kimalewa Kshs. 5million implemented but not paid for. The department explained that documentation was done and submitted to the county treasury but were later returned without being paid for.

COMMITTEE RECOMMENDATIONS

The Committee made the following recommendations;

1. **THAT**, the Community Health Promoters should be paid as the money was released by the Controller of Budget for the financial year under review.
2. **THAT**, payment of the pending bills should adhere to the approved budget, the department should provide a comprehensive list of the pending bills for the County Assembly to get a clear understanding of the pending bill situation for proper allocation of funds to address the outstanding debts.
3. **THAT** the department should ensure the sewer line at Webuye is operationalized to serve the purpose it was intended for. This will prevent wastage of public resources and enhance public health and environmental outcomes in the area. A progress report should be shared with the committee 30 days after the adoption of this report.
4. **THAT**, department, together with the county treasury should be consulting with the facilities while setting targets and also ensure strict enforcement of the requirement that all revenues and expenditures be processed through IFMIS. A record of set targets agreed on should be shared with the committee for perusal during the FY 2026/2027 budget cycle.
5. **THAT**, the Department should implement stringent financial management and reporting mechanisms to ensure that all expenditures corresponding to SHIF reimbursements are properly documented and accounted for. It is recommended that a clear framework for the utilization of any surpluses funds are established within 90 days from the adoption of this report.

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There is an adoption schedule where members have appended their signatures and that marks the end of this report. I now call upon Hon. Makari George, the Chair of the committee to second the report.

Mr. Speaker: Hon. George Makari, you do have the honor of seconding the committee report. Kindly proceed!

Hon. George Makari: Thank you Hon. Speaker. I want to first of all appreciate Hon. Waiti for standing in and he is always standing in even you saw the Liaison committee report, he is the one who tabled. We should applaud him and thank him for standing in.

(Applause)

I want to second this report. These are consolidated financial statements for the department of health for the period ending June 2025.

As I second and maybe before I say something Honourable Speaker, among the matters that were found out in that report, we were thinking as a committee that some of them are subject to fact-finding. In many of these facilities, they will say we bought radiology equipment or ten-dollar equipment but when you go to confirm, you find that the reverse is true. You find even whatever they say they took to Kabula a lab equipment which is not even there. As a committee, we will need to do fact finding.

In the 1st Supplementary of 2025, CECM Finance came and downgraded facilities' target. A brief example on BCRH, their target was not KShs.240 million, but then they were downgraded to KShs.240Million. Honourable Speaker, if you check properly, they collected Kshs.334M and they spent way above the appropriated amount by Kshs.93Million. This is the problem of not using IFMIS. If you are given a target of KShs.240Million and you have over collected, the amount that is over and above must come again in supplementary to authorize you to use.

If you look at most of the facilities, you will find that they were only around two that underspent. The rest, whenever they over collected, they just went ahead to utilize that money without even regard to the money coming back to the House through the supplementary for appropriation. Honourable Speaker that was a glaring abnormality which we noticed and I think it's against the PFM Act.

As I said earlier, as I second the report, I think there are matters which, away from the House, the committee will try to check if the listed items were purchased. Honourable Speaker, I beg to second the motion.

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Mr. Speaker: So, I am proposing a motion for debate;

(Question proposed)

Members, before I open for debate, having taken a cue from what Hon. George Makari has spoken about, this House passed a Health Act and there was an issue of regulations which insisted on a percentage where the facility is allowed to spend at the source and the rest is put in the CRF Account.

There is also some resistance coming from the Executive and I think Hon. George, you must be aware why they were resisting, because evening hours money is collected and spend without any procedure. I think Hon. George please insist on bringing those regulations so that you restrict the expenditure at the source or else they will collect that KShs.300Million and spend the same money at the source without caring about the percentage.

If you say 20 per cent spent at the source 80 per cent put in the CRF account manage the expenditure. I have been trying to make a follow up and most places it is spend at the source without any regard to any known law.

I think I will allow the contributions of the Members over the motion proposed by Hon. Wafula Waiti and seconded by Hon. George Makari.

Hon. Johnston Ipara: Thank you, Honourable Speaker. Let me begin by lauding the mover of the motion and the seconder and particularly, I want to pick up from where you've left and where the seconder also stopped.

If you look at page 16 of that report, on the expenditure, Honorable Speaker, this particular expenditure indicates that there's a total contravention of Article 226 of the Constitution, and together with the Public Finance Management Act, which says the County Assembly is the one who appropriates the money that is supposed to be used.

If you look at item number one on page 16, what was budgeted and what was appropriated by this House was KShs.624Million but this particular institution has ended up spending Kshs.730Million, Honorable Speaker. This means they have spent over without the authority of this House.

What makes me wonder is why the committee report is silent on this particular serious issue, where you spend without authority. They have made a friendly observation, but they have made no recommendation, Honourable Speaker. The chairperson who seconded the report has said that they were also worried as to why over-expenditure occurred and I want to believe that according to that report, he's the one who signed. Why was he not able to guide the committee to make a recommendation that will connect and hold someone accountable for this?

Honourable Speaker, if you look at those institutions, only one complied with the law. The rest have contravened the law and if we allow such conduct to continue this House will be rendered with no powers to enforce or approve anything that will be adhered to and followed by any institution in this County. We are not barring them from using that money but the law is simple, they need to make requests through the supplementary budget.

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Honorable Speaker, I also overheard from the dispensaries within the Ward I represent that today those committees that were formed to support the local facilities have no powers. The first power that has been withdrawn from them is the power to sit and budget for what the institution requires to use or purchase during the financial year. That has been withdrawn and brought back to headquarter. Honourable Speaker, who knows the needs and the demands of the local people? It is the committee that was appointed to sit there. The question to ask is when were their powers withdrawn as a committee to sit?

The bank signatory powers have also been withdrawn and it is now the mandate of the appointed or selected officers from the headquarter, together with one officer who is a junior officer from the facility. With these developments, are we ready to deliver services to the people? According to the trends, the way they are going on, it shows that people are laying roadblocks along the way to ensure that our people don't get quality services. I submit.

Hon. Joseph Nyongesa: Thank you, Speaker. I also appreciate the committee under the leadership of the chair and Honorable Waiti who came up with the report. Mr. Speaker, as I stand, I'm at cross roads because I don't know if I should support or not. I have gone through the report and you know the critical thing is that we are checking the issue of pending bills. I like the committee because they have listed the pending projects in dispensaries in our wards. Unfortunately, I have not seen Tuuti/Marakaru. If I support minus seeing them then it means I will be doing disservice to my people. They have left out Butieli maternity wing, which for the last three financial years, since it was constructed and roofed nothing has been done to complete it. In our last financial year, we had a budget whereby I had a proposal in two dispensaries which were put up. One, in fact, was officially opened by His Excellency the Governor, and I know the chairperson was also there and up to now, the contractor has never been paid. When we check the departmental pending bills, they are appearing nowhere. I don't know if I should support the report or not.

I also want to echo what Hon. Ipara said on committees in those dispensaries, because as an Assembly, we are the replica of the National Assembly. What we transact here is also what is transacted in the National Assembly but they are taking powers away from these health centers to their headquarters. I think we should be firm and come up strongly so that those committees within our Wards are given powers the same as the BCRH so that at least they can also transact and make decisions.

Mr. Speaker, if SHA is remitting money to these dispensaries, why should they again relinquish their powers to the headquarters for them to work for them? Through our able chair, I think they should stamp authority and give direction on that.

On this issue of BCRH equipping of the 300-bed capacity facility, there was a budget of Kshs.14 million which was diverted to x-rays and other things. If you can take time and walk through this hospital, Mr. Speaker, you will sympathize with sick people, especially the maternity wing. I don't know what we can do. Is it because of poor management? Mr. Speaker, if we equip that one, I think Bungoma can be somehow safe.

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I want to sit, although I have a lot of passion to talk on this report, through your own guidance, if these projects were left out, and maybe other Wards, what will be our fate on this, Mr. Speaker? Shall it be captured later or what should we do? Kindly guide us.

Mr. Speaker: Thank you, Hon. Leader of Majority. I was trying to look around to see Hon. Kawa. Hon. Wafula Waiti, I want to know from your position that in the list of pending bills which you want to approve and forward to the Executive, suppose 20 of them are left out from your votes, what happens to those facilities? I am aware one of them is from the village I used to come from before I moved, called Machakha among other areas. If it goes this way, it means you have been able to agree these are the only facilities which are pending for payment and if it's out of that bracket, it cannot be paid.

So what happens? I am aware that week the Governor was moving around, he was in Misikhu Ward where he opened one, came to Kituni, then he came to Namikelo. A day before he was in Bokoli Ward at Milani Dispensary and that same day he was to go to Namawanga, but I think he aborted the mission. Hon. Wafula Waiti, I need to have guidance from you because once we confirm, it means anything in Matulo Ward, which is missing here, is locked out. Anything in any other Ward, Sitikho Ward or let's say East Sang'alo, West Sang'alo, they will all be locked out. What happens?

Hon. Wafula Waiti (Mover): Thank you, Honourable Speaker. First of all, I want to thank my chairperson of the committee who took time and eloquently seconded the motion and through his wisdom, he opened up the motion for Members. I want also to thank the Honourable Members who have taken time to contribute towards this report and that means they keenly followed up the report as I was presenting to this House. I have noted a few things in the report from the contributors, especially Hon. Okasida, who contribute on this report but whatever the Hon. Okasida contributed majorly....

Mr. Speaker: Hon. Wafula Waiti, you are missing a point here. Let me cut you short you will have time to reply to the motion but I have given you a simple question: you have a list of the pending bills in that booklet of Kshs2.9 billion. In that list, we have Departments of Health pending bills and some of the projects which have been done, waiting payments, are missing in this list. Leader of Majority has been able to point out some of them like Namikelo, Butieli and in my capacity as a voter, I am aware of Machakha Dispensary and Milani Dispensary. What happens if you approve this list of pending bills and they are not captured? Because once you approve this one, it means those ones are locked out. So what happens? To assist you, I may have to give you a leeway to go and confirm those items because if they are not part of this report, they will be locked out. So don't reply to the motion. You know your chair has wisdom and I think you did not sit there enough.

Hon. Wafula Waiti: Thank you Speaker. I wanted to request that through your wisdom, you give us time as a committee to go and check on those left out on pending bills so that we can include them in this report. Thank you, Speaker.

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Mr. Speaker: That is the best way forward. But some of my honourable Members are away for one, two, three reasons. If given more time, you may be forced to share on the wall the specific health report pending bills as per 30th of June, 2025 to allow Members to confirm in their specific Wards. Equally, you have the liberty of looking at the Ad Hoc Committee report that was done jointly by the Executive and the Assembly to understand which projects are still pending in Health.

I don't want to ask you to move a motion to adjourn, rather I will invoke Standing Order 1, and give you two weeks, and allow Members to confirm their pending projects so that when you bring this report, you have all items covered. I am giving you two weeks but I will ask the chairperson of the committee to speak to other Members on the Members' Wall, either elected or whichever wall, to confirm their pending bills basing on this report so that they are fully listed.

ADJOURNMENT

Based on that, I'm invoking Standing Order No. 1 and refer the report back to the committee for panel beating. The House stands adjourned and we will resume at 2.30 p.m. for the afternoon session.

The House rose at 11:10 a.m.

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