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BUNGOMA COUNTY BILLS, 2023

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**THE BUNGOMA COUNTY CO-OPERATIVE SOCIETIES BILL,
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**THE BUNGOMA COUNTY CO-OPERATIVE SOCIETIES
BILL, 2023**

A Bill for

AN ACT of the County Assembly of Bungoma to give effect to paragraph 7 (e) of Part II of the Fourth Schedule of the Constitution; to make provisions relating to the formation, registration and regulation of co-operative societies and for connected purposes

ENACTED by the County Assembly of Bungoma, as follows—

PART I —PRELIMINARY

Short title

1. This Act may be cited as the Bungoma County Co-operative Societies Act, 2023.

Interpretation

2. In this Act, unless the context otherwise requires—

“agricultural produce” means any produce or article produced or obtained by the work or industry of members of a co-operative society or marketed by a co-operative society, whether the produce be of agriculture, animal husbandry, forestry, fisheries, handicrafts or otherwise;

“apex society” means a national umbrella co-operative society whose membership is open to all co-operative societies and entire co-operative movement, to promote co-operative development and represent the interests of co-operative societies locally and internationally;

“Board of directors” means the governing body of a co-operative society to whom the management of its affairs is entrusted, and includes the committee;

“bonus” in relation to a member of a co-operative society, means that member's share of the surplus of the society which is divided amongst its members, calculated by reference to the proportion which that member's volume of business with the society bears to the total volume of business done by the society;

“by-laws” means the by-laws made by a society and registered under this Act and includes any registered amendment of such by-laws;

“Capital” means the permanent members equity in the form of common stock and includes all disclosed reserves, retained earnings, grants or donations;

“deposit-taking SACCO business” means —

- (a) the accepting from members of money on deposit payable on demand or at the expiry of a fixed period or after notice; and
- (b) the employing of money held on deposit or any part of the money, by lending to members or other authorized persons, investment or in any other manner for the account and at the risk of the Sacco.

“Director” means the County Director for Co-operative Management appointed under section 6 and includes a deputy director or any person discharging the functions of the Director;

“Committee” means the governing body of a co-operative society to whom the management of its affairs is entrusted, and includes a board of directors;

“contributor” means a person liable to contribute to the assets of a co-operative society in the event of its being wound up and for the purposes of any proceedings for determining and before the final determination of the persons who are to be deemed contributors, includes any person alleged to be a contributor;

“Co-operative society” means a society registered under section 7 of this Act and includes a co-operative society registered in another county and licensed to operate within the county;

“Co-operative union” means a co-operative society whose membership is restricted to primary societies;

“Date of dissolution” means the date on which the Director's order cancelling the registration of a co-operative society takes effect;

“deposit” means a sum of money received by a society from a member on terms under which it shall be repaid, with or without interest or premium and either on demand or at a time or in circumstances agreed between the society and the member;

“Dividend” in relation to a member of a co-operative society, means that member's share of the surplus of the society which is divided among its members, calculated by reference to the proportion which that member's share capital bears to the total share capital of the society;

“East African Co-operative Society” is a Co-operative Society registered under the East African Co-operative Societies Act enacted by the East African Legislative Assembly and assented to by all the East African Partner State members;

“Executive Committee Member” means the County Executive Committee Member responsible for the management of co-operative societies;

“Investment co-operative society” means a co-operative society whose core activity is to raise money for investment in any sector not prohibited by law;

“Limited liability” means limited by shares or limited by guarantee, according to the nature of the liability prescribed by the by-laws of the co-operative society;

“Member” includes a person or a co-operative society joining in the application for the registration of a society and a person or co-operative society admitted to membership after registration in accordance with the bylaws;

“NACO” means a national co-operative organization;

“officer” includes a chairperson, vice-chairperson, secretary, treasurer, committee member, employee or any other person empowered under any rules made under this Act or by-laws of a co-operative society, to give directions in regard to the business of the society;

“Personal representative” means any person who, under law or custom, is responsible for the administration of the estate of a deceased person;

“Primary society” means a co-operative society whose membership is restricted to individual persons;

“SACCO society” means a savings and credit co-operative society;

“Share” means the amount represented by a member's portion in the equity of a society as a co-owner;

“special general meeting” means a general meeting, other than an ordinary general meeting of which at least fifteen clear days written notice of the resolution and of the date, time and place of the meeting has been given to each member;

“Special resolution” means a resolution passed by two thirds of the members present and voting at a general meeting of a society;

“Supervisory committee” means an oversight committee elected at a general meeting;

“Tribunal” means the Co-operative Tribunal established under section 77 of the Co-operative Societies Act (Cap 490) Laws of Kenya.

“Winding up” means all proceedings subsequent to the dissolution of a co-operative society.

Object and purpose of the Act

3. The Object and Purpose of the Act is to provide for a Legislative and institutional framework to facilitate the —

- (a) promotion and development of co-operative societies pursuant to section 7 (e) of Part II of the Fourth Schedule to the Constitution;
- (b) formation, registration and licensing of co-operative societies;
- (c) promotion of cooperation between the national and county governments in matters relating to co-operative societies; and
- (d) promotion of corporate governance of co-operative societies.

PART II— ADMINISTRATION AND OFFICES**Role of the county executive committee member**

4. The County Executive Committee member shall be responsible for the growth and development of co-operative societies in the County, and shall in particular—

- (a) develop and oversee the implementation of county co-operative societies policies and strategies;
- (b) promote good governance in co-operative societies;
- (c) provide liaison with the national government on matters relating to co-operative societies;
- (d) advise the County Government on matters relating to the co-operatives;
- (e) authorize the cancellation of licenses or deregistration of co-operative societies, subject to the provisions of this Act;
- (f) collaborate with one or more County Governments and National Government in promotion and development, registration, supervision and regulation of Co-operative Societies within and outside the County;
- (g) issue guidelines and regulations to facilitate growth and regulation of co-operative societies;
- (h) establish and put in place an office specially tasked to promote good ethics and high integrity in management of Co-operatives and devise mechanisms of enforcing the same;
- (i) take affirmative action in promotion, development and registration of co-operative societies in relating to youth, women and persons living with disability;

- (j) act as the sole and central office through which all manner of trade licenses and permits to co-operative societies are issued; and
- (k) perform such other functions as may be assigned to the office under this Act any such other function that may be prescribed by law.

Director, Deputy Director and other officers

5. (1) There shall be a County Director for Co-operatives, whose office shall be an office within the county public service.

(2) There shall be two deputy directors and such number of officers, as may be necessary to assist the Director in the administration of this Act.

(3) The Director shall be responsible to the County Executive Committee Member for the growth, development and regulation of co-operative societies and shall in particular —

- (a) process applications for registration of Co-operatives;
- (b) Register co-operative societies;
- (c) supervise and inspect co-operative societies to ensure compliance with the law;
- (d) maintain the register of co-operative societies within the county;
- (e) supervise dissolution, division or amalgamation of a co-operative societies; and
- (f) perform such other functions as may be assigned to the office under this Act.

(4) The two Deputy Directors shall be responsible to the Director for promotion, development, and administration of co-operative societies.

**PART III—FORMATION, ORGANISATION AND STRUCTURE
OF CO-OPERATIVE SOCIETIES**

Structure of co-operative societies

6. The structure of co-operatives is made up of Structure of co-primary Co-operative societies formed at the County level co-operatives and inter-County level; NACOs and Apex Society.

Formation of primary co-operative societies

7. A primary co-operative society may be formed by —

- (a) ten or more individuals;
- (b) three or more individuals for specialized skills co-operative society and investment co-operative society.

Qualification for membership

8. A person other than a co-operative society shall not be qualified for membership of a co-operative society unless—

- (a) the person has attained the age of eighteen years;
- (b) the person's employment, occupation or profession falls within the category or description of those for which the co-operative society is formed; and
- (c) the person is resident within, or occupies land within, the society's area of operation as described in the relevant by-law.

Affiliation

9. (1) A primary co-operative society may be a member of a co-operative union, affiliated to a NACO or an Apex society.

(2) Co-operative unions and NACOs may be affiliated to an Apex society.

Types of co-operative societies

10. The Director may register the following types of co-operative societies—

- (a) marketing co-operative societies to deal with the processing, packaging and marketing of members agricultural produce;
- (b) consumer co-operative societies to deal with wholesale and retail business to be patronized by members and other members of the public;
- (c) industrial co-operative societies for production, manufacturing and sale of goods;
- (d) housing co-operative societies to deal with purchase of land, building and construction of houses at affordable rates to members;
- (e) livestock co-operative societies to deal with the needs of members in animal husbandry, livestock keeping and dairy farming;
- (f) fisheries co-operatives to deal with fishing, processing, packaging and marketing of fish and sea products;
- (g) SACCOs to deal with offering members services of savings and credit;
- (h) investment co-operative societies formed by not less than three members to deal with investment in specific sectors;

- (i) special skilled co-operative societies formed by specially skilled persons;
- (j) such other co-operative societies as may be established from time to time.

Registration of co-operative societies

11. (1) Subject to the provisions of this Act, a society which has as its objects —

- (a) the promotion of the welfare and economic interests of its members; and
- (b) has incorporated in its by-laws the following co-operative principles—
 - (i) voluntary and open membership;
 - (ii) democratic member control;
 - (iii) economic participation by members;
 - (iv) autonomy and independence;
 - (v) education, training and information;
 - (vi) co-operation among co-operatives; and
 - (vii) concern for community in general,

may be registered by the Director as a co-operative society under this Act with limited liability.

(2) Two or more co-operative societies may apply to amalgamate and form one co-operative society subject to compliance with the regulations on amalgamation prescribed in accordance with this Act.

(3) A co-operative society may apply to divide into two or more co-operative societies subject to compliance with the prescribed regulations under this Act.

Eligibility for registration as a co-operative society

12. For a society to be registered under this Act, it shall—

- (a) consist of at least ten persons all of whom shall be qualified for membership of the co-operative society under section 14 in the case of a primary society; or
- (b) consist of at least the minimum number of individual persons qualified for membership as provided for under section 8 of this Act.

Procedure for registration

13. (1) Where practicable, an application to register shall be processed and endorsed by the ward co-operative officer or sub county co-operative officer, before the same is presented to the Director in the prescribed form and shall be signed—

- (a) in the case of a primary society other than a specialized skills co-operative society and an investment co-operative society, by at least ten persons qualified for membership of the society under section 8;
- (b) in the case of a specialized skills co-operative society and investment co-operative society, by at least 3 persons qualified under section 8;
- (c) in the case of a co-operative union, by a person duly authorized in that behalf by each co-operative society or co-operative union, as the case may be, who are members thereof.

(2) The application shall be accompanied by four copies of the proposed by-laws of the society in English and the persons on whose behalf the application is made shall furnish such information with regard to the society as the Director may require.

(3) The proposed by-laws shall be made in conformity with model by-laws in the schedule. Provided that where the proposed by-law has omitted to provide for an issue, the provisions of the model by-law shall apply as if they were provided for in the proposed by-law.

(4) The Director shall, within thirty days from the date of receipt of an application —

- (a) register the society; or
- (b) reject the application with a written explanation pointing out the provisions of this Act not complied with and in the case where in the opinion of the Director he thinks corrections can be made, require a duly corrected application for registration to be re-submitted within 15 days from the date such rejection is communicated.

(5) An application made under subsection (4) (b) shall be processed within 15 days from the date it is made.

Provisional registration

14. (1) If the Director is not satisfied that a society has complied with this Act, or is of the opinion that further registration steps need to be taken by the persons on whose behalf the application for registration is made in

order to comply with this Act, the Director may in their discretion provisionally register the society for such period, not exceeding one year, and subject to its compliance with such terms and conditions and provisions, as the Director may specify in writing;

(2) A provisional registration shall entitle the society to operate as a co-operative society and to operate as a body corporate.

(3) A society which is provisionally registered shall cause the fact that it is provisionally registered to be stated in legible Roman letters in all billheads, letters, papers, notices, advertisements and other official publications of the society, and on a sign board in a conspicuous position outside any premises in which it operates.

Appeal against refusal to register

15. (1) A co-operative society may appeal to the Executive Committee Member against the decision of the Director refusing to register the society.

(2) Any party aggrieved by the decision of the Executive Committee Member under subsection (1) may appeal against the decision to the Co-operative tribunal within thirty days.

(3) Any party aggrieved by the decision of the Co-operative Tribunal under subsection (2) may appeal against the decision to the high Court within thirty days.

Society not be registered under the name of existing society

16. (1) No society shall be registered under a name identical with that under which any other existing society is registered, or under any name likely, in the opinion of the Director, to mislead the members of the public as to its identity;

(2) The word "co-operative" shall form part of the name of every co-operative society, and the word "limited" shall be the last word in the name of every co-operative society having limited liability.

Evidence of registration

17. (1) A certificate of registration or of a provisional registration signed by the Director shall be conclusive evidence that the society therein mentioned is duly registered or provisionally registered, unless it is proved that such registration of the society has been cancelled or has been terminated.

(2) The certificate of registration bearing the number and date of registration shall be displayed at the head office of every co-operative society.

(3) A copy of the by-laws of a co-operative society or of an amendment of such by-laws certified by the Director shall be prima facie evidence for all purposes of the registration of such by-laws or such amendment.

(4) A document purporting to be signed by the Director shall be presumed to have been signed by him/her until the contrary is proved.

A co-operative society to be a body corporate

18. (1) Upon registration, every society shall be a body corporate and shall be capable in its corporate name of—

- (a) suing and being sued;
- (b) purchasing, acquiring, or otherwise holding, and or disposing of movable and immovable property;
- (c) entering into contract;
- (d) borrowing money; and

(2) There shall be a county register of Co-operative Societies into which shall be entered particulars of all registered co-operative societies including —

- (a) the name of co-operative society;
- (b) physical address of its offices;
- (c) nature of business;
- (d) number of members; and
- (e) such other particulars as the director may determine.

(3) A co-operative society registered under this Act may establish a branch or other offices other than its registered headquarters and file a notification of such establishment with the Director subject to payment of requisite fees.

Membership to apex society and annual subscriptions

19. A co-operative society registered under this Act may by virtue of that registration become a member of the apex society and may participate in the affairs of the apex society by way of annual subscriptions.

By-laws to bind society and members

20. The by-laws of a co-operative society bind the co-operative society and the members.

Amendment of by-laws

21. (1) A co-operative society may, subject to this Act, amend its by-laws.

(2) No amendment of the by-laws of a co-operative society shall be valid until the amendment has been registered under this Act by forwarding to the Director a copy thereof in the prescribed manner;

(3) The Director may cancel the amendment if he discovers that an amendment was effected and registered through misrepresentation or concealment of a material fact;

(4) An amendment which changes the name of a co-operative society shall not affect any right or obligation of that society or its members;

(5) When the Director registers an amendment of the by-laws of a co-operative society, he/she shall issue to the society a copy of the amendment certified by them /her, which shall be conclusive evidence that the amendment has been duly registered;

(6) In this section, "amendment" includes the making of a new by-law and the variation or revocation of a bylaw, but excludes the variation of the registered address of a co-operative society where they forms part of the by-laws of such a society.

PART IV—RIGHTS AND LIABILITIES OF MEMBERS

Limitation of holding share capital

22. No member, other than a co-operative society, shall hold more than one-fourth of the issued and paid-up share capital of any co-operative society.

Membership subject to authorization by annual general meeting.

23. No company incorporated or registered under the Companies Act (Cap. 486), and no unincorporated body of persons shall be entitled to become members of a co-operative society, except with a written authorization through a resolution by a general meeting of that co-operative society.

Membership of co-operative society

24. No member of a co-operative society shall exercise any of the rights of a member unless he has made such payment to the society in respect of membership, or has acquired such interest in the society as may be prescribed under this Act or under the by-laws of the society.

Limitation of membership to one society

25. No person shall be a member of more than one co-operative society having the same or similar object:

Provided that a person who —

- (a) is a member of a co-operative society; and
- (b) carries on business on land or at premises outside the area of operation of that co-operative society, may be a member of a co-operative society in whose area of operation that land or those premises are situated, notwithstanding that its objects are the same as or similar to those of the first-mentioned society.

Voting rights of members

26. (1) Each member of a co-operative society shall have one vote only in the affairs of the society, irrespective of the number of shares the member holds.

Transfer of shares

27. (1) The transfer or charge of the share or interest of a member in the capital of a co-operative society shall be subject to such conditions as to maximum holding as are laid down in section 23.

(2) In the case of a co-operative society registered with unlimited liability, a member shall not transfer or charge any share held by them or their interest in the capital of the society or any part thereof, unless —

- (a) he has held such share or interest for at least one year; and
- (b) the transfer or charge is in favour of the society or a member of the society.

Rights of members

28. A member of a co-operative society shall have the right to —

- (a) attend and participate in decisions taken at all general meetings of the society and vote;
- (b) be elected to organs of the society, subject to its by-laws;
- (c) enjoy the use of all the facilities and services of the society subject to the society's by-laws;
- (d) all legitimate information relating to the society, including: internal regulations, registers, Minutes of general meetings, supervisory committees, reports, annual accounts and inventories and investigation reports, at the society's head office.

Member's obligations

29. A member of a co-operative society shall have the obligation to—

- (a) observe and comply with all the society by-laws and decisions taken by the relevant organs of the co-operative society in accordance with the bylaws of that society;
- (b) buy and pay up for shares or make any other payments provided for in the by-laws of the society; and
- (c) meet the debts of the society in case of bankruptcy in accordance with this Act and the by-laws of the society.

PART XI—DUTIES OF CO-OPERATIVE SOCIETIES

Registered office and address of co-operative society

30. Every co-operative society shall have a registered office and address to which notices and communications may be sent and shall send to the Director notice of every change of address and office within one month of the change.

Society to keep certain documents at registered office

31. Every co-operative society shall keep a copy of this Act and of the Regulations made thereunder including its own by-laws and a list of its members (excluding details of nominees and shareholdings) at its registered office and shall keep them open for inspection by any person, free of charge, at all reasonable times during business hours.

Estimates of income and expenditure

32. For each financial year, the Committee of a co-operative society shall cause to be prepared estimates of the society's income and expenditure including recurrent and capital estimates for approval by the general meeting at least three months before the end of the preceding financial year

Accounts and audit

33. (1) Every co-operative society shall keep proper Account and audit accounts which shall —

- (a) be prepared in accordance with International Accounting Standards;
- (b) reflect the true and fair state of the co-operative society's affairs; and
- (c) explain the co-operative society's transactions including —
 - (i) all sums of money received and paid by the co-operative society and the reasons thereto;

(ii) all sales and purchases of goods and services by the co-operative society; and

(iii) all assets and liabilities of the co-operative society.

(2) The books of accounts shall be kept at the registered office of the co-operative society or at such other place as may be determined by the co-operative society and shall at all times be available for inspection by members of its supervisory Committee and the Auditor.

(3) It shall be the duty of every co-operative society to cause its accounts to be audited at least once in every financial year by an auditor appointed under subsection (4).

(4) The auditor shall be appointed at the annual general meeting from a list of auditors approved by the Director, in consultation with the Institute of Certified Public Accountants of Kenya.

(5) Where at an annual general meeting no auditor is appointed, the Director may appoint a person to fill the vacancy and the remuneration of the person so appointed shall be borne by the co-operative society.

(6) The accounts referred to in subsection (3) shall —

(a) conform with International Financial Reporting Standards;

(b) include the following records—

(i) a balance sheet;

(ii) a statement of comprehensive income and expenditure account; and

(iii) a cash flow statement;

(c) be approved by the Committee; and

(d) be authenticated by at least three Committee members including the chairperson of the co-operative society.

(7) No Auditor shall present the audited accounts of a co-operative society to the members at a general meeting unless the accounts have previously been submitted to the Director in such form as may be prescribed.

(8) The Auditor shall present the audited accounts to a general meeting within four months after the end of the accounting period and shall include their opinion as to whether or not the co-operative society's business has been conducted—

(a) in accordance with the provisions of this Act and, whether the books of accounts kept by the co-operative society are

agreement therewith and give a true and fair view of the state of the affairs of the society; and

- (b) in accordance with the co-operative society's objectives, by-laws and any other resolutions made by the society at a general meeting.

(9) The Auditor shall have the right to —

- (a) attend any general meeting of the co-operative society and be heard on any matter which concerns them as an auditor;
- (b) receive all notices and other communications relating to any general meeting which a member of the co-operative society is entitled to receive;
- (c) access, at all times, any accounting records, books or documents of the co-operative society as may be necessary for the purpose of carrying out their duties as an auditor and may at the time of their audit —
 - (i) summon any officer, agent or member of the co-operative society for the purpose of obtaining information on the transactions of the co-operative society or management of its affairs;
 - (ii) require the production of any book, document, cash or securities relating or belonging to the co-operative society by any officer, agent, trustee or member having custody of such book, document, cash or securities;
 - (iii) demand such other information or explanation from any officer of the co-operative society as may be necessary for the performance of their duties as an Auditor.

(10) Every co-operative society shall, at such time and in such form as may be prescribed, file with the Director an annual return together with a certified true copy of the audited accounts and balance sheet of the society for each period of twelve months.

(11) Where a co-operative society fails to cause its accounts to be audited within the prescribed period in respect of its business for the previous financial year, members of the Committee shall automatically lose their positions at the next general meeting and shall not be eligible for re-election for three years.

(12) For the purposes of this section, "International Accounting Standards" and "International Financial Reporting Standards" means the

standards established by the Institute of Certified Public Accountants of Kenya must be complied with.

Production of books and other documents

34. Any officer, agent, servant or member of a co-operative society who is required by the Director, or by a person authorized in writing by them to do so shall, at such place and time as the Director may direct, produce all moneys, securities, books, accounts and documents belonging to or relating to the affairs of such society which are in the custody of such officer, agent, servant or member.

General meetings

35. (1) The supreme authority of a co-operative society shall vest in the general meeting in which members shall have the right to attend and vote on all matters.

(2) Subject to subsection (3) a co-operative society shall hold an annual general meeting within four months after the end of each financial year.

(3) In the first year after registration of a co-operative society, the first general meeting shall be held not later than one month after receipt of the certificate of registration of the co-operative society and during such meeting, the members shall —

- (a) elect the co-operative society's office bearers for the ensuing year;
- (b) determine the maximum borrowing powers of the co-operative society;
- (c) consider and approve estimates of income and expenditure for the ensuing financial year or part thereof;
- (d) appoint the co-operative society's bankers and auditors; and
- (e) receive reports and decide upon such other matters as may be necessary for the conduct of the co-operative society's business.

(4) A general meeting of a co-operative society shall be convened by giving at least fifteen days written notice to the members.

(5) At the annual general meeting of a co-operative society, the members shall —

- (a) consider and confirm the minutes of the last general meeting;
- (b) consider any reports of the Committee or the Director;
- (c) consider and adopt audited accounts;

- (d) determine the manner in which any available surplus is to be distributed or invested;
- (e) elect the co-operative society's office bearers for the ensuing year;
- (f) determine, where necessary, the maximum borrowing power of the society;
- (g) appoint an auditor for the ensuing year; and
- (h) transact any other general business of the co-operative society of which notice has been given to members in the manner prescribed in the by-laws of the co-operative society.

(6) A special general meeting of a co-operative society may be convened—

- (a) by the Committee for the purpose of approving annual estimates or discussing any urgent matter which in the Committee's opinion is in the interest of the co-operative society; or
- (b) on receipt of a written notice for such meeting signed by such number of the members of the co-operative society as may be prescribed in the rules and stating the objects and reasons for calling the meeting.

(7) If the Committee fails to convene a meeting within fifteen days of receiving the notice under subsection (6) (b), the members demanding the meeting may themselves convene the meeting by giving notice to the other members of the co-operative society, stating the objects and reasons for the meeting and the fact that the Committee has failed to convene the meeting.

(8) The Director may convene a special general meeting of a society at which he may direct the matters to be discussed at the meeting.

(9) The chairperson or in their absence the vice-chairperson or such other person as may be prescribed in the by-laws of the co-operative society shall preside at a general meeting of a co-operative society.

(10) The Director may preside at any meeting convened under subsection 8.

Membership and powers of the Committee

36. (1) A co-operative society may establish Membership and Committees consisting of not less than five, and not more than nine members.

(2) The members of the Committee shall elect a chairperson, vice-chairperson, secretary and the treasurer from among themselves.

(3) The Committee shall be the governing body of the society and shall, subject to any direction from a general meeting or the by-laws of the co-operative society, direct the affairs of the co-operative society with powers to —

- (a) enter into contracts;
 - (b) institute and defend suits and other legal proceedings brought in the name of or against the co-operative society; and
 - (c) do all other things necessary to achieve the objects of the co-operative society in accordance with its by-laws.
- (4) No person shall be a member of a Committee if the person—
- (a) is not a member of the co-operative society;
 - (b) is under eighteen years of age; (except in co-operatives formed under affirmative action for children under 18 years)
 - (c) is unable to read and write
 - (d) receives any remuneration, salary or other payment from the co-operative society save in accordance with this Act;
 - (e) is a committee member in not more than two other co-operative societies;
 - (f) has been adversely named by the Director in an inquiry report adopted by a general meeting for mismanagement or corrupt practices while a member of the Committee;
 - (g) has been convicted of any offence involving dishonesty or is sentenced to imprisonment for a term exceeding three months;
 - (h) has been unable to pay a debt owing to a co-operative society as required other than in respect of a loan under the provision of any rules made under this Act;
 - (i) is a person against whom any amount of money is due under a decree, decision or order or is pending recovery under this Act;

(5) The Committee may delegate any of its duties under this Act to an officer or officers of the co-operative society but, nothing in this subsection shall absolve the Committee from its responsibility to run the affairs of the co-operative society in a proper and business-like manner.

(6) In the conduct of the affairs of a co-operative society the Committee shall exercise the prudence and diligence of ordinary men of business and the members shall be held, jointly and severally liable for any losses sustained through any of their acts which are contrary to the Act,

rules, by-laws or the directions of any general meeting of the co-operative society:

Provided that a member of the management committee shall not be liable for actions or omissions committed in good faith and in the course of duty to the Co-operative society.

(7) The Director may suspend from duty any Committee member charged in a court of law with an offence involving fraud or dishonesty in respect to the co-operative society the committee member is serving pending the determination of the matter.

Term of the committee

37. (1) The term of a committee shall be three years with one third of the members of the committee retiring at the end of each year on a rotational basis:

Provided that a member of the committee retiring on a rotational basis may offer oneself for re- election once;

(2) A member who has served as chairperson of a Co-operative Society for two consecutive terms shall only be eligible for re-election after the lapse of the immediate subsequent term.

(3) A serving member of the Management Committee or Board of Directors wishing to compete in any elective office either at the County or National level during the general elections shall need to resign from the committee six months prior to the general elections.

PART VII —AMALGAMATION AND DIVISION OF CO- OPERATIVE SOCIETIES

Amalgamation of co-operative societies

38. (1) Any two or more co-operative societies may, by special resolution (in this section referred to as the preliminary resolution), resolve to amalgamate as a single society (*hereinafter referred to as the amalgamated society*).

(2) A copy of the preliminary resolution shall be sent to all the members and creditors of each of the amalgamating societies, and to all other persons whose interests in any of the amalgamating societies will be affected by the amalgamation.

(3) Any member of any of the amalgamating societies may, notwithstanding any by-law to the contrary, by notice in writing given to their society at least one month before the date specified as the date of amalgamation, intimate their intention not to become a member of the amalgamated society.

(4) Any creditor of any of the amalgamating societies may, notwithstanding any agreement to the contrary, by notice in writing given to such society at least one month before the date specified as the date of amalgamation, intimate their intention to demand the payment of any money due to them.

(5) Any other person whose interest will be affected by the amalgamation may, by notice in writing given to the concerned amalgamating society, not less than one month before the date specified as the date of amalgamation, object to the amalgamation unless their claim is satisfied.

(6) Not less than three months after the date of the meeting at which the preliminary resolution is passed, a further special general meeting of each of the amalgamating societies shall be held to consider the preliminary resolution and any notices received under this section.

(7) At the special general meeting held under subsection (6) provision shall be made by a further resolution of the society (*in this section referred to as the secondary resolution*) for —

- (a) the repayment of the share capital of any member who has given notice under subsection (3);
- (b) the satisfaction of any claims by creditors who have given notice under subsection (4); and
- (c) the satisfaction of the claims of such other persons who have given notice under subsection (5) securing of their claims in such manner as determined or directed by the Director:

Provided that no member or creditor or other person shall be entitled to such repayment or satisfaction until the preliminary resolution is confirmed as provided in subsection (8).

(8) Each amalgamating society may, by further resolution passed by a two-thirds majority of the members present and voting, confirm the preliminary resolution.

(9) If, within such time as the Director considers reasonable, the Director is satisfied that the secondary resolutions of each of the societies amalgamating comply with the provision of this section, he may register the amalgamated society and its by-laws and thereupon—

- (a) each of the amalgamating societies shall stand dissolved and its registration cancelled;
- (b) the registration of the amalgamated society shall be a sufficient conveyance to vest the assets and liabilities of the amalgamating societies in the amalgamated society;

- (c) the remaining members of the amalgamating societies shall become members of the amalgamated society and will be subjected to its bylaws;
- (d) any shareholders of the amalgamating societies or any other persons who have claims against the amalgamating societies and whose claims were not satisfied in accordance with the secondary resolution, may pursue such claims against the amalgamated society.

(10) Where the Director refuses the amalgamation of the amalgamating societies under subsection (9) such societies may appeal against such refusal to the Executive Committee Member.

Division of co-operative societies

39. (1) A co-operative society (hereinafter referred to as the existing society) may, by special resolution (in this section referred to as the preliminary resolution), resolve to divide itself into two or more co-operative societies (*hereinafter referred to as the new societies*).

(2) The preliminary resolution shall contain proposals for the division of assets and liabilities of the existing society among the new societies in which it is proposed to be divided and may prescribe the area of operation of, and specify the members who will constitute each of the new societies.

(3) A copy of the preliminary resolution shall be sent to all the members and creditors of the existing society, and to all other persons whose interests will be affected by the division of the existing society.

(4) Any member of the existing society may, notwithstanding any by-law to the contrary, by notice in writing given to the society within two months of the receipt of the copy of the preliminary resolution, intimate their/her intention not to become a member of any of the new societies.

(5) Any creditor of the existing society may, notwithstanding any agreement to the contrary, by notice in writing given to the existing society within two months after their receipt of the copy of the preliminary resolution, intimate their intention to demand the payment of any money due to them.

(6) Any other person whose interest will be affected by the division may, by notice in writing given to the existing society within two months of the receipt of the preliminary resolution, object to the division.

(7) After the expiry of three months after the date of the preliminary resolution, a further special general meeting of the existing society shall be held to consider the preliminary resolution and any notices received under this section.

(8) At the special general meeting held under subsection (7), provision shall be made by a further resolution of the society for —

- (a) the repayment of the share capital of any member who has given notice under subsection (2);
- (b) the satisfaction of any claims by creditors who have given notice under subsection (5);
- (c) the satisfaction of the claims of such other persons who have given notice under subsection (6) or the securing of their claims as the Director may determine, or direct: Provided that no member or creditor or other person shall be entitled to such repayment or satisfaction until the preliminary resolution is confirmed as provided in subsection (9).

(9) The society may, by further resolution passed by a two-thirds majority of the members present and voting, confirm the preliminary resolution, with or without changes as in the opinion of the Director are not substantial, and the decision of the Director as to whether any changes are or are not substantial shall be final.

(10) If, the Director is satisfied within such time as he considers reasonable that the provisions of the secondary resolution and the provisions of this section have been complied with, he/her may, register the societies into which the existing society has been divided and the by-laws of such societies and thereupon —

- (a) the registration of the existing society shall stand dissolved;
- (b) the registration of the new societies shall be sufficient to vest the assets and liabilities of the existing society in the new societies in the manner specified in the preliminary resolution, as confirmed;
- (c) the remaining members of the existing society shall become members of one or other of the new societies, as is provided by the preliminary resolution, as confirmed; and
- (d) any shareholders or creditors of the existing society and any other persons who have claims against the existing society and whose claims were not satisfied in accordance with the secondary resolution, may pursue such claims against one or other of the new societies, as is provided by the preliminary resolution, as confirmed.

(11) Where the Director refuses to approve the division of an existing society under subsection (10), the society may appeal to the Executive Committee Member within thirty days of the communication to it of the refusal.

**PART VIII—RIGHTS AND OBLIGATIONS OF CO-
OPERATIVE SOCIETIES**

Society to have charge over members' produce

40. (1) A co-operative society which has as one of its objects the disposal of any agricultural produce, may enter into a contract with its members, either in its by-laws or by a separate document binding the members to dispose of all their agricultural produce, or such amounts or descriptions of the same as may be stated therein, to or through the society, and the contract may bind the members to produce the quantities of agricultural produce therein specified, and the contract may also provide for payment of a specific sum per unit of weight or other measure as liquidated damages for any breach of the contract, and any such sum on becoming payable shall be a debt due to the society and shall be a charge upon the immovable property of the member (subject to registration of the charge under the law under which the property is registered) and all stock then being thereon.

(2) Any such contract as is mentioned in subsection (1) shall have the effect of creating in favour of the co-operative society a charge upon the proceeds of sale of all produce mentioned therein, whether existing or future.

(3) A co-operative society may, on the authority of a resolution passed in general meeting, pledge the produce deliverable by members under any such contract as is mentioned in subsection (1) as security for loans made to the society, in all respects as if it were the owner of the produce.

(4) No contract entered into under this section shall be contested in any court on the ground that it constitutes a contract in restraint of trade.

Fines for violation of by-laws

41. (1) The by-laws of a co-operative society may, subject to this Act, provide for the imposition of fines, not exceeding twenty thousand shillings, on its members for any infringement of its by-laws, but no such fine shall be imposed upon any member until written notice of intention to impose the fine and the reason thereof has been served on them /her and he/she has had an opportunity of showing cause why the fine should not be imposed and, if he/she so desires, of being heard with or without witnesses.

(2) Any such fine shall be a civil debt due to the co-operative society, and shall, without prejudice to any other means of recovery, be recoverable summarily.

(3) The whole or any part of such fine may be set off against any moneys due to such member in respect of produce delivered by them to the co-operative society.

(4) A member shall not be taken to have infringed the by-laws of a co-operative society by reason of their having failed to deliver produce to such society, if the failure was due to the fact that, before becoming a member of the society, he had contracted to deliver such produce to some other person, and the contribution act had been disclosed in accordance with subsection (5).

(5) It shall be the duty of every person applying for membership of a registered society to disclose to the society particulars of all such contracts as are mentioned in subsection (4).

Society to have first charge over debts, assets in certain cases

42. (1) Subject to any other written law as to priority of debts where a co-operative society has—

- (a) supplied to any member or past member any seeds or manure, or any animals, feeding stuff, agricultural or industrial implements or machinery or materials for manufacture or building; or
- (b) rendered any services to any member or past member; or
- (c) lend money to any member or past member to enable them to buy any such things as aforesaid or to obtain any such services, the society shall have a first charge upon such things or, as the case may be, upon any agricultural produce, animals or articles produced therewith or therefrom or with the aid of such money.

(2) The charge shall subsist for such period as the loan or value of the services rendered by a co-operative society to a member shall remain unpaid.

Society to have first charge over members' share

43. A co-operative society shall have a first charge upon the share or interest in the capital and on the deposits of a member or past member, and upon any dividend, bonus or accumulated funds payable to a member or past member, in respect of any debt due from such member or past member to the society, and may set off any sum credited or payable to such member, or past member in or towards the payment of any such debt.

Failure to remit sum deducted

44. (1) Where an employer of a person who is member of co-operative societies has, under the instruction of an employee, made a deduction from the employee's emoluments for remittance to the co-operative society concerned but fails to remit the deductions within seven days after the date upon which the deduction was made, the employer shall be liable to pay the

sum deducted together with compound interest thereon at a rate of not less than five per cent per month.

(2) The Director may, on behalf of the society, institute legal proceedings in court for recovery of the sum owing under subsection (1) without prejudice to any other mode of recovery and such sum shall be a civil debt recoverable summarily.

(3) The Director may, by written notice, appoint any person, bank or institution to be an agent of the society for the purposes of collection and recovery of a debt owed to the society.

(4) The agent shall pay the amount specified in the notice issued under subsection (3) out of any moneys which may, at any time during the twelve months following the date of the notice, be held by them for the employer or are due from them to the employer.

(5) Where an agent claims to be or to have become unable to comply with subsection (3) by reason of lack of moneys held by or due from them, he shall give a written notification to the Director stating the reasons for their inability and the Director may —

- (a) accept the notification and cancel or amend the notice accordingly; or
- (b) if he is not satisfied with the reasons, reject the notification in writing.

(6) Where an agent fails to notify the Director or the notification is rejected, it shall be presumed that the agent has sufficient moneys for the payment of the amount specified in the notice.

(7) Where an agent fails to pay the amount specified in the notice within thirty days from the date of service or the date on which any moneys come into their hands for or become due to them from the employer, the agent shall be liable for the amount specified in the notification as if he/she were the employer.

(8) In any proceedings for the collection or recovery of the amount specified in the notice, it shall not be a defence for the agent to claim lack of the moneys.

(9) This section shall apply notwithstanding that the failure under subsection (1), to remit the sum deducted may constitute an offence under some other law for which the employer has been prosecuted, or is being, or is likely to be prosecuted.

(10) In this section "employer" includes any person, firm or organization holding remuneration or payment for produce of a member of a co-operative society and the term "employee" includes any person who

receives remuneration or payment for produce from such persons or firm or organization.

Member's share not subject to attachment

45. Subject to section 39, the share or interest of a member in the capital of a co-operative society shall not be liable to attachment or sale under any decree or order of a court in respect of any debt or liability incurred by such member, and a trustee in bankruptcy under the law relating to bankruptcy shall not have any claim on such share or interest: Provided that, where a co-operative society is dissolved, the share or interest of any member who is adjudged a bankrupt under such law shall vest in the trustee in bankruptcy in accordance with such law.

Liabilities of the past members

46. The liability of a past member of a co-operative society shall be in respect of the debts of the society as they existed at the date when the member ceased to be a member and proceedings in respect thereof may be commenced within a period of two years from such date:

Provided that, in the case of a co-operative society with limited liability, if the first audit of the accounts of such society after their ceasing to be a member discloses that the society is solvent, the financial liability of such past member shall cease forthwith.

Liability of the deceased member

47. The estate of a deceased member shall be liable for Liability of the debts of the co-operative society as they existed at a time of member's death, and proceedings in respect thereof may be commenced within one year of the death:

Provided that —

- (a) in the case of a co-operative society with limited liability, if the first audit of the accounts of the society after the death discloses a credit balance in favour of the society, the financial liability of the estate shall cease forthwith; and
- (b) a personal representative shall not be liable except in respect of assets of the deceased estate in their possession or under their/her control.

Transfer of share or interest of deceased members

48. (1) On the death of a member, a co-operative society may transfer the share or interest of the deceased member to —

- (a) the person nominated in accordance with this Act and any rules made thereunder; or

- (b) if there is no person so nominated, such person as may appear to the Committee of the society to be the personal representative of the deceased member; or
 - (c) if either of such persons is not qualified under this Act and any rules made thereunder or the by-laws of such society for membership, such person, specified by the nominee or personal representative, as the case may be, who is so qualified, or may pay to such nominee or personal representative, as the case may be, a sum representing the value of such member's share or interest ascertained in accordance with any rules made under this Act or by-laws of the society:
 - (d) Provided that—
 - (i) in the case of a co-operative society with unlimited liability, such nominee or personal representative, as the case may be, may require the society to pay them the value of the share or interest of the deceased member ascertained in the manner mentioned in this subsection; or
 - (ii) in the case of a co-operative society with limited liability, the society shall transfer the share or interest of the deceased member to such nominee or personal representative, as the case may be, being qualified in accordance with this Act or any rules made thereunder or the by-laws of such society for membership of the society, or on their application within one month of the death, to any person specified in the application, who is so qualified.
- (2) A co-operative society shall pay all other moneys due to the deceased member from the society to such nominee or personal representative, as the case may be.
- (3) All transfers and payments made by a co-operative society in accordance with this section shall be valid and effectual against any demand made upon the society by any other person.

Evidence of member's interests in the society

49. (1) Any register or list of members or of shares of which is kept by a co-operative society shall be prima facie interest in evidence of any of the following particulars entered therein —

- (a) the date on which the name of any person was entered in such register or list, as a member;
- (b) the date on which any such person ceased to be a member; and
- (c) the number of shares held by any member.

(2) A copy of any entry in a book of a co-operative society regularly kept in the course of its business, shall, if certified in accordance with the rules made under this Act, be prima facie evidence in any proceedings of the existence of such entry, and of the matters, transactions, and accounts, therein recorded.

Restriction on production of society's book

50. No officer of a co-operative society shall, in any legal proceedings where the society or liquidator is not a party, be compelled to produce any of the society's books where the contents can be proved under section 50 or to appear as a witness to prove the matters, transactions, and accounts therein recorded, unless the court, for special cause, otherwise orders.

PART IX—PROPERTY AND FUNDS OF CO-OPERATIVE SOCIETIES

Application of society's property and funds

51. The property and funds of a co-operative society shall only be applied for the benefit of the society and its members, in accordance with the provisions of this Act, the rules made hereunder and the by-laws of the society.

Restriction on giving loans

52. A co-operative society shall not give a loan nor allow any credit, to any person other than a member, unless the by-laws of the society provide for giving a loan subject to a resolution passed at the general meeting of the society to that effect.

Restriction on borrowing

53. A co-operative society may receive loans from persons who are not members only to such extent and under such conditions as may be prescribed by its by-laws or by rules under this Act, and for the purposes of this section a deposit of money under a hire-purchase agreement shall be deemed to be a loan.

Investment of society's funds

54. A co-operative society may invest or deposit its funds only—

- (a) in and upon such investments and securities as are for the time being authorized for the investment of trust funds;
- (b) in the shares of any other co-operative society;
- (c) with any bank licensed under the Banking Act (Cap. 488);
- (d) in the stock of any statutory body established in Kenya or in any limited liability company incorporated in Kenya or in any other manner approved by a resolution at a general meeting of the said society.

Declaration and payment of bonus

55. (1) Subject to this section, every co-operative society shall declare each year all bonuses due to members; but, where the bonuses are required for re-investment by the society for capital development, or for the redemption of bonus certificates, the society shall issue bonus certificates to its members in lieu of cash payments, redeemable from a revolving fund established by the society for that purpose.

(2) No co-operative society shall pay a dividend, bonus; or distribute any part of its accumulated funds without a balance sheet and audited account and report disclosing the surplus funds out of which the dividend, bonus or distribution is to be made.

(3) A co-operative society shall pay a dividend at such rate as may be recommended by the management committee and approved by the annual general meeting of the society.

Maintenance of Reserve Fund

56. (1) Every co-operative society which does or can derive surplus from its transactions shall maintain a reserve fund

(2) A co-operative society may carry to the reserve fund such portion of the net surplus in each year as may be prescribed by rules made under this Act or by the by-laws of the society.

(3) The reserve Fund shall be invested in the manner provided for under this section.

(4) The reserve Fund set up under this section shall be indivisible and no member shall be entitled to claim a specific share of it.

(5) Upon the dissolution of a co-operative society, the assets under the reserve fund shall be applied in the discharge of the liabilities of the society.

Distribution of Net Balance

57. Subject to sections 55 and 56, the net balance of each year with, any sum available for distribution from the balance of the previous years, may be distributed in the manner prescribed by rules made under this Act or by the by-laws of the society.

PART X—CHARGES BY CO-OPERATIVE SOCIETIES

Creating charge over society's property

58. A co-operative society may from time to time, charge the whole or any part of its property, if its by-laws expressly empower it to do so, subject to a special resolution by the general meeting.

Charge to comply with applicable law

59. A charge created by a co-operative society in accordance with section 58 of this Act shall comply with the provisions of the law applicable to the particular type of charge.

Charges to be registered with the Director

60. (1) It shall be the duty of every co-operative society to register with the Director, every charge created by it and the particulars thereof: Provided that registration of a charge may be effected on the application of any person interested therein: Provided further that where registration is effected on the application of a person other than the co-operative society, such person shall be entitled to recover from the co-operative society the amount of any fees properly paid by them to the Director for such registration.

(2) If any co-operative society fails to send to the Director for registration the particulars of any charge created by it within a period of thirty days, then unless the registration has been effected by some other person within that period, every officer of the society shall be guilty of an offence and shall be liable to a fine not exceeding two thousand shillings for every day during which the default continues.

Register of charges

61. (1) The Director shall, with respect to each co-operative society, register in such form as may be prescribed by or under this Act, all charges requiring registration and shall enter in the register, with respect to every charge, the following particulars—

- (a) if the charge is a charge created by the society, the date of its creation, and if the charge was a charge existing on property acquired by the society, the date of the acquisition of the property;
- (b) the amount secured by the charge;
- (c) short particulars of the property charged; and
- (d) the persons entitled to the charge.

(2) The Director shall issue a certificate under their hand of the registration of any charge registered under this Act stating the amount secured and the certificates shall be conclusive evidence that the requirements of this Act as to registration of charges have been complied with.

(3) The register kept in pursuance of this section shall be open for inspection by any interested person on payment of the prescribed fee.

(4) The Director shall keep a chronological index in the prescribed form and containing the prescribed particulars, of the charges entered in the register.

Certificate of satisfaction of charges

62. The Director may, on evidence being given to their satisfaction that the debt for which any registered charge was given has been paid or satisfied, order that a memorandum of satisfaction be entered on the register, and shall if required, furnish the co-operative society concerned with a copy thereof.

Receiver to give notice appointment

63. (1) If any person obtains an order for the appointment of receiver or manager of the property of a co-operative society, or if the Director appoints such a receiver or manager under any powers contained in any instruments, he shall, within seven days from the date of the order of the appointment under the said powers, give written notice of the fact to the Director and the Director shall enter the notice in the register of charges.

(2) Where any person appointed as a receiver or manager of the property of a co-operative society under the powers contained in any instrument ceases to act as such receiver or manager, he shall, on so ceasing, give written notice of the fact to the Director and the Director shall enter the notice in the register of charges

(3) If any person makes default in complying with the requirements of this section, he/she shall be guilty of an offence and shall be liable, upon conviction to a fine not exceeding two thousand shillings for every day during which the default continues.

Society to keep copy of instruments of charge at registered office

64. Every co-operative society shall cause a copy of every instrument of a charge which is required by this Act to be registered, to be kept at the registered address of the society.

Society to keep register of particulars of charges

65. (1) Every co-operative society shall keep, at the registered address of the society, a register of charges in which shall be entered all charges specifically affecting the property of the society and all floating charges on the property or assets of the society, giving in each case a short description of the property charged, the amount of the charge, and the name of the person entitled thereto.

(2) If any officer of a co-operative society knowingly omits, or permits the omission of, any entry required to be made in any register in pursuance

of this section, shall be guilty of an offence and shall upon conviction, be liable to a fine not exceeding ten thousand shillings.

Register of particulars of charges open for inspection

66. (1) The copies of the instruments creating charges which are required by this Act to be registered and the register of charges kept by the co-operative society under section 62 shall be open, during business hours, to inspection by any creditor or member of the society, without fee, subject to such reasonable restrictions as the society, in general meeting, may impose. Provided that not more than two hours in each day shall be allowed for inspection, and the register of charges shall also be open to inspection by any other person on payment of the prescribed fee.

(2) Any officer of a co-operative society who refuses to allow inspection of the register of charges or copies of the instruments creating charges in accordance with subsection (1) of this section, or who permits such refusal, shall be guilty of an offence and shall upon conviction, be liable to a fine not exceeding two thousand shillings for every day during which the refusal of permission continues, and the court may order an immediate inspection of such register or copies.

PART XI—INQUIRY, INSPECTION AND SURCHARGE

Inquiry by Director

67. (1) The Director may hold an inquiry or by writing, direct any person to hold an inquiry —

- (a) on the direction of the Executive Committee Member; or
- (b) on the application of not less than one-third of the members present and voting at a properly convened General meeting of the society; or

(c) on the application of the liquidator or of any creditor.

(2) The inquiry under subsection (1) may inquire into—

- (a) the by-laws, working and financial conditions of any co-operative society; or
- (b) the conduct of any person who has taken part in the organization or management of a co-operative society, or any past or present officer or member of the society.

(3) All officers and members of the co-operative society shall produce such cash, accounts, books, documents and securities of the society, and furnish such information in regard to the affairs of the society, as the person holding the inquiry may require.

(4) The Director shall report the findings of the inquiry at a general meeting of the society and shall give directions for the implementation of the recommendations of the inquiry report.

(5) Where the Director is satisfied, after due inquiry, that the Committee of a co-operative society is not performing its duties properly, he may dissolve and cause to be appointed an interim Committee consisting of not more than five members from among the members of the society for a period not exceeding ninety days.

(6) Any person found to have misapplied or retained or become liable or accountable for any money or property of the society or has been guilty of misfeasance or breach of trust in relation to the society, he may, if the Director so directs, be required to repay or restore the money or property or any part thereof to the co-operative society together with interest at such rate as the Director thinks fit.

(7) This section shall apply notwithstanding that the act or default by reason of which the order is made may constitute an offence under another law for which the person has been prosecuted, or is being or is likely to be prosecuted.

(8) Any person aggrieved by an order of the Director under sub-section 5 & 6 of this section may, within thirty days appeal to the Tribunal.

(9) Any party aggrieved by the decision of the Tribunal may within thirty days appeal to the High court on matters of law.

(11) Subject to sub-section (8) an order made pursuant to Sub-section (6) for any monies to be repaid or contributed to a co-operative society shall be filed with the Tribunal and shall be recoverable as a civil debt.

Inspection of books of indebted society

68. (1) The Director may, if he thinks fit, on the Application of a creditor of a co-operative society, inspect, or direct some persons authorized by them in writing to inspect, the books of the society, if—

- (a) the creditor satisfies the Director that the debt is a sum then due, and that he has demanded payment thereof and has not received satisfaction within a reasonable time; and
- (b) the applicant deposits with the Director such sum as security for the expenses of the inspection as the Director may require.

(2) The Director shall inform the creditor of the results of the inspection.

Expenses of inquiry

69. (1) Where an inquiry is held under section 68 or an inspection is made under section 69 of this Act, the Director may, by a certificate under their hand, make an order apportioning the expenses, or such part of the expenses as he considers proper, between the society, the members or creditor demanding the inquiry or inspection, and the officers or former officers of the society; and the decision of the Director thereon shall be final.

(2) Any sum awarded by way of expenses under subsection (1) shall be a civil debt recoverable summarily on production of the certificate referred to in that subsection.

Routine inspection

70. Notwithstanding the provisions of sections 70 and 71, the Director may from time to time carry out routine inspection into the affairs of a co-operative society.

PART XII — DISSOLUTION**Procedure for dissolution**

71. (1) If the Director, after holding an inquiry under section 68 or making an inspection under section 69 of this Act, or receiving an application made by at least three fourths of the members of a co-operative society, is of the opinion that the society ought to be dissolved, he may, in consultation with the County Executive Committee Member, order the dissolution of the society and subsequent cancellation of registration.

(2) Any member of a co-operative society who feels aggrieved by an order under subsection (1) may, within two months after the making of such order, appeal against the order to the County Executive Committee Member with a recourse to the Tribunal.

(3) Where no appeal is filed within the prescribed time, the order shall take effect on the expiry of that period, but where an appeal is filed within the prescribed time the order shall not take effect unless it is confirmed by the Executive Committee Member or tribunal, as the case may be.

(4) Where the Director makes an order under subsection (1) he shall make such further order as he thinks fit for the custody of the books and documents and the protection of the assets of the society.

(5) No co-operative society shall be dissolved or wound up save by an order of the Director.

Cancellation of registration

72. (1) Where a co-operative society has —

- (a) less than the prescribed number of members; or
- (b) failed to file returns with the Director for a period of three years; or
- (c) failed to achieve its objects, the Director may, in writing, order the cancellation of its registration and dissolution of the society and the order shall take effect immediately.

(2) A person aggrieved by an order of the Director under subsection (1) may appeal against such order to the Executive Committee Member within thirty days of the order.

Effects of cancellation

73. Where the registration of a co-operative society is cancelled, the society shall cease to exist as a corporate body from the date the order takes effect.

Winding up of co-operative societies

74. (1) The provisions of the Companies Act, 2015 relating to winding up, shall apply in respect to winding up of co-operative societies.

(2) The Executive Committee Member may, by order, amend the schedules to this Act.

Appointment of liquidator

75. (1) Where the registration of a co-operative society is cancelled under section 72 or 73, the Director may appoint one or more persons to be liquidator or liquidators of that society (hereinafter referred to as the liquidator) and all the property of such society shall vest in the liquidator from the date upon which the order of cancellation takes effect.

(2) The provisions of the Insolvency Act, 2015 shall, apply to the liquidation of a co-operative society.

Powers of a liquidator

76. (1) The liquidator shall, subject to this Act, have the following powers—

- (a) to appoint a day, in the prescribed manner, before which the creditors whose claims are not already recorded in the books of the co-operative society shall state their claims for admission, or be excluded from any distribution made before they have proved them;
- (b) to institute and defend suits and other legal proceedings by, and on behalf of, the society in their own name or office, and to appear before the Tribunal as litigant in person on behalf of the society;

- (c) to appoint an advocate to assist them in the performance of their duties;
- (d) to refer disputes to the Tribunal in the prescribed manner;
- (e) to determine from time to time the contributions to be made by the members and past members, and by the estates of deceased members of the society, to the funds of the society;
- (f) to investigate all claims against the society, and subject to this Act, to decide questions of priority arising between claimants;
- (g) to call such meeting of members and creditors as may be necessary for the proper conduct of the liquidation;
- (h) to sell the movable and immovable property and rights of action of the society, by public auction or private power to transfer the whole thereof to any person or company or to transfer the same in parcels;
- (i) to carry on the business of the society as far as may be necessary for the proper liquidation of the affairs of the society;
- (j) to determine, from time to time, by what persons and in what proportion the expenses of the liquidation are to be borne;
- (k) to take possession of the books, documents and assets of the society;
- (l) to arrange for the distribution of the assets of the society in a convenient manner when a scheme of distribution has been approved by the Director;
- (m) to give such directions in regard to the disposal of the books and documents of the society as may appear to them to be necessary for winding up the affairs of the society;
- (n) to compromise, with the approval of the Director, any claim by, or against, the society;
- (o) to apply to the Director for their discharge from the duties of liquidator after completion of the liquidation proceedings.

Liquidation account of societies

77. The Director shall open and maintain a co- operative societies liquidation account, which shall be administered in a prescribed manner.

Powers of the director during liquidation

78. The liquidator shall exercise their powers subject to the guidance and control of the Director and to any limitations imposed by the Director, and the Director may —

- (a) rescind or vary any order made by the liquidator and make any new order he thinks proper;
- (b) remove the liquidator from office and appoint a new liquidator in their place;
- (c) call for all books, documents and assets of the society;
- (d) by order in writing, in any particular case, limit the powers of the liquidator conferred by section 77;
- (e) at their discretion, require accounts to be rendered to the Director by the liquidator;
- (f) procure the auditing of the liquidator's accounts and authorize the distribution of the assets of the society;
- (g) make an order for the remuneration of the liquidator;
- (h) grant a discharge to the liquidator on application by them after completion of the liquidation proceedings;
- (i) require any member or past member of the society and any trustee, banker, receiver, agent or officer of the society to pay, deliver, convey, surrender or transfer forthwith, or within such time as he shall direct, to the liquidator, any money, property, books or papers in their hands to which the society appears to be entitled;
- (j) appoint a special manager for the management of the business of the society and determine their remuneration and what, if any, security he shall give for the proper performance of their duties;
- (k) refer any dispute between a liquidator and any third party to the Tribunal if that party consents in writing to be bound by the decision of the Tribunal; or require the indemnification of the liquidator.

Appeal against order of Liquidator or Director

79. (1) A person aggrieved by any order or decision of the Director or the liquidator under section 77 or section 79, as the case may be, may appeal against the order or decision to the Tribunal within thirty days of the order or decision.

(2) A person aggrieved by a decision of the Tribunal under subsection (1) may appeal to the High Court within thirty days of the decision.

Institution of winding up proceedings

80. If the liquidator of a society whose registration has been cancelled alleges that any of the offences relating to winding up of a company have been mentioned in the Companies Act, 2015 have been committed, he shall report the facts to the Director, who shall, if he thinks fit, institute such proceedings as may be necessary.

Power to restrain convicted persons from being officers of the society

81. Any person who is convicted of an offence under sections of the Companies Act, 2015 specified in section 81 shall cease to be an officer of a co-operative society, and shall cease to be concerned in or take part in, whether directly or indirectly, the management of a co-operative society, for a period of five years from the date of their conviction, and any person acting as, or purporting to be acting as such an officer, or being so concerned in, or taking part in the management of a co-operative society during that period, shall be guilty of an offence and shall upon conviction, be liable to imprisonment for a term not exceeding two years.

PART XIII—SETTLEMENT OF DISPUTES

Disputes

82. (1) If any dispute concerning the business of a co-operative society arises —

- (a) among members, past members and persons claiming through members, past members and deceased members; or
- (b) between members, past members or deceased members, and the society, its Committee or any officer of the society; or
- (c) between the society and any other co-operative society, it shall be referred to the Tribunal.

(2) A dispute for the purpose of this section shall include—

- (a) a claim by a co-operative society for any debt or demand due to it from a member or past member, or from the nominee or personal representative of a deceased member, whether such debt or demand is admitted or not; or
- (b) a claim by a member, past member or the nominee or personal representative of a deceased member for any debt or demand due from a co-operative society, whether such debt or demand is admitted or not; a claim by a Sacco society against a refusal to

grant or a revocation of licence or the establishment, functions, proceedings and operation of Tribunal shall be governed by sections 77, 78, 79, 80, 81, 82, 83, 84, 85, 86, 87 and 88 of the Co-operative Societies Act (Cap. 490).

PART XIV —GENERAL PROVISIONS

Remuneration of officers and members of the society

83. (1) No officer or member of a co-operative society shall receive any remuneration, salary, commission or any other payment from the society for services rendered to the society unless the society has, by a resolution passed at a general meeting, approved the payment of such remuneration, salary, commission or other payment.

(2) No officer or member of a co-operative society shall receive any remuneration, salary, commission or other payment from any person or body or association other than the society in respect of any business or transaction entered into by the society, Provided that in special circumstances the society may, by resolution passed at a general meeting, authorize such remuneration, salary, commission or other payment to be made.

(3) Any officer or member of a co-operative society who receives any remuneration, salary, commission or other payment in contravention of this section shall be guilty of an offence and upon conviction, be liable to a fine not exceeding one hundred thousand shillings or to imprisonment for a term not exceeding two years, or to both such fine and such imprisonment; and shall, if the offence is the contravention of subsection (1) of this section, be ordered to repay the amount of the remuneration, salary, commission or other payment received from the society in addition to or in lieu of any other punishment, and default in such payment shall be dealt with in the same manner as default in paying a fine imposed by a court.

Restriction on use of word "Co-operative"

84. (1) No person, other than a co-operative society, shall trade or carry on business under any name or title of which the word "Co-operative" or its equivalent in any other language is part, without the written approval of the Director.

(2) Any person who contravenes subsection (1) of this section shall be guilty of an offence and upon conviction shall be liable to a fine not exceeding fifty thousand shillings, and in the case of a continuing offence, to a further fine not exceeding two thousand shillings for each day on which the offence is continued after conviction thereof.

County Co-operative Development Fund

85. (1) There is established a fund to be known as the Bungoma County Co-operative Development Fund (hereinafter referred to as “the Fund”).

(2) The object and purpose for which the Fund is established is the promotion of education, training, research, consultancy and other related activities in the co-operative sector in Bungoma County.

(3) The Fund shall consist of money appropriate by the county assembly for purposes of co-operative societies, contributions by co-operative societies and any other lawful source.

Regulations

86. (1) The Executive Committee Member may with consultation with the apex society make regulations for the better carrying out of the provisions and purposes of this Act.

(2) In particular, and without prejudice to the generality of the foregoing power, such regulations may—

- (a) prescribe the forms to be used and conditions to be complied with in making application for the registration of a society and the procedure to be followed;
- (b) prescribe the matter in respect of which a co-operative society may or shall make by-laws, and the procedure to be followed in making, varying and revoking by-laws, and the conditions to be satisfied before making, varying or revoking bylaws;
- (c) prescribe the conditions to be complied with by persons applying for admission or admitted as members, and the payments to be made and the interest to be acquired before the exercise of the right of membership;
- (d) regulate the manner in which funds may be raised whether by means of shares or debentures or otherwise;
- (e) provide for general meetings of the members and for the procedure at such meetings and the powers to be exercised by such meetings;
- (f) provide for the appointment, suspension and removal of the members of the Committee and other officers, and for the procedure at meetings of the Committee, and for the powers to be exercised and the duties to be performed by the Committee and other officers;
- (g) prescribe the accounts and books to be kept by a co-operative society;

- (h) provide for the form of the final accounts and the balance sheet to be prepared annually and any other statements and schedules relating thereto;
- (i) provide for the resignation and expulsion of members and for the payments, if any, to be made to members who resign or are expelled, and for the liabilities of past members;
- (j) provide for the persons by whom and the form in which copies of entries in books of co-operative societies may be certified;
- (k) provide for the inspection of documents and registers at the Director's office and prescribe the fees to be paid thereof and for the issue of copies of such documents or registers;
- (l) provide for the formation and maintenance of a register for members and where the liability of members is limited by shares or limited by guarantee, of the register of shares;
- (m) provide for the order in which the value of a deceased member's interest shall be ascertained and subject to section 49 of this Act for the nomination of a person to whom such interest may be paid or transferred;
- (n) provide for the mode in which the value of the interest of a member who has become of unsound mind or incapable of managing their affairs shall be ascertained and for the nomination of any person to whom such interest may be paid or transferred;
- (o) provide for the manner of formation and maintenance of reserve funds and the objects to which such funds may be applied and for the investments of any funds under the control of a co-operative society;
- (p) prescribe the procedure to be followed in appeals made to the Executive Committee Member under this Act;
- (q) prescribe the returns to be submitted by a co-operative society to the Director and the person by whom and the form in which such returns shall be submitted;
- (r) prescribe the fees to be paid on applications, registrations and other acts done by the Director under this Act;
- (s) prescribe the procedures to be followed in the liquidation of societies; and
- (t) prescribe anything which under this Act may be prescribed.

(3) In any case where the Director is satisfied that a substantial number of members of any co-operative society are unacquainted with the English

language, he may cause any rules made under this section to be translated into a language with which such members are acquainted, and to be made known in a manner customary for the community to which such members belong, provided that on any matter of interpretation the English version of the rules shall prevail.

Exemption

87. (1) Notwithstanding anything contained in this, the Executive Committee Member may, by notice in the *Gazette* —

- (a) exempt any co-operative society from any of the provisions of this Act, subject to such conditions, exceptions or qualifications as he may deem fit to impose;
- (b) apply to any co-operative society any of the provisions of this Act;

(2) The Executive Committee Member shall cause to be published in the *Gazette* thirty days' notice of the intention to grant an exemption under subsection (1).

(3) Any person with an objection regarding an intended exemption under this section may make representations to the Executive Committee Member within the period of the notice.

(4) The Executive Committee Member may upon considering representations and objections made under this section, either —

- (a) abstain from granting the intended exemption; or
- (b) grant such exemption subject to such terms and conditions as stipulated in this Act.

Offences

88. (1) It shall be an offence under this Act if—

- (a) a co-operative society, or an officer or a member thereof, fails to do or to cause to be done any act or thing which is required by or under this Act or any rules made thereunder to be done;
- (b) a co-operative society, or an officer or a member thereof, does anything which is prohibited by or under this Act or any rules made thereunder; or
- (c) a co-operative society, or an officer or a member thereof, wilfully neglects or refuses to do any act or to furnish any information required for the purposes of this Act by the Director or the Registrar, or any person duly authorized in that behalf, by the Director or the Registrar;

- (d) a co-operative society or an officer or member thereof wilfully makes a false return or furnishes false information with respect to any return or information in or which is required by or under this Act or any rules made thereunder;
- (e) any person wilfully and without reasonable excuse disobeys any summons, requirement or lawful order issued under this Act, or fails to furnish any return or information lawfully required from them by a person authorized to do so, or which he is required to furnish, by or under this Act or any rules made thereunder;
- (f) any person acts or purports to act as an officer of a co-operative society when not entitled to do so.

(2) Every co-operative society, officer or member of a co-operative society or other person who commits an offence under this section shall be liable, upon conviction, to a fine not exceeding fifty thousand shillings or to imprisonment for a term not exceeding two years, or to both.

(3) The Director of Public Prosecution may appoint public prosecutors for cases arising under of this Act.

Savings

89. (1) Every society, and all by-laws of a society, registered under the Co-operative Societies Act (Cap 490) shall be deemed to have been registered under this Act.

(2) Any register kept in pursuance of the Co-operative Societies Act (Cap. 490) shall be deemed to be part of the register to be kept in pursuance of this Act.

(3) Any document referring to a provision of the Co-operative Societies Act (Cap. 490) shall be construed as referring to the corresponding provision of this Act; and

(4) Any orders, directions, appointments and other acts lawfully made or done under any of the provisions of the Co-operative Societies Act (Cap 490) and in force immediately before the commencement of this Act shall be deemed to have been made or done under the corresponding provision of this Act and shall continue to have effect accordingly.

(5) Save as provided under this Act, the Co-operative Societies Act (Cap. 490) shall cease to apply to co-operative societies to which this Act applies.

SCHEDULE

SCHEDULE: CO-OPERATIVE DEVELOPMENT				
Item	Description of fee or Charge on Service	Unit of Measure	Approved Charges 2021/23	Proposed Charges 2023/23
1-2441	Co-operative audit fees (Large Saccos over 300 members)	Per Audit	New	20,000
1-2442	Co-operative Audit fee (Medium Saccos between 100-299 members)	Per Audit	New	15,000
1-2443	Co-operative Audit fee (Small Saccos below 100 members)	Per Audit	New	10,000

MEMORANDUM OF OBJECTS AND REASONS

The principle object of this Bill is to give effect to section 7 (e) of part two of the fourth schedule of the Constitution of Kenya, 2010, and to make provisions relating to registration and regulation of co-operative societies.

It also seeks to implement the standards and norms established under the Co-operative Societies Act, Cap 490 in order to promote co-operative movement and regulate co-operative societies in Bungoma County.

PART I of the Bill provides for preliminary matters. It contains the short title and interpretation of terms used in the Bill.

PART II of the Bill: of the Bill provides for officers; the Executive Committee Member, Director and other officers who will be instrumental in the administration of the Bill.

PART III of the Bill provides for registration of co-operative societies. It contains provision on essentials for registration of a co-operative society, procedure for registration and provisional registration. It also provides for amendments of by-laws by co-operative societies and appeal against refusal to register. This part also provide for protection of the name "co-operative" and what constitutes evidence of registration. Further It gives a co-operative society the status of a body corporate and provide that the by-laws to bind members of a co-operative society.

PART IV of the Bill provides for rights and liabilities of members of a co-operative society. It provides for qualification for membership, limitation of holding share capital, voting rights of members and transfer of shares. This part also provides for rights of members and member's rights vis-à-vis the rights of the co-operative society.

PART V of the Bill deals with duties of a co-operative society. It requires a co-operative society to have a registered address, to keep a copy of the Bill and by-laws in the registered office and to produce certain books and documents if needed.

PART VI of the Bill provides for Amalgamation and division of co-operative societies

PART VII of the Bill provides for the rights and obligations of co-operative societies which includes the right of a co-operative society to have charge over a member's produce and debts as well as the relationship between a co-operative society and past members.

PART VIII of the Bill provides for management of co-operative societies specifically the general meetings and management committee.

PART IX of the Bill provides for property and funds of co-operative societies. It provides for restrictions and limitation on borrowing, investment of funds and declaration of bonus and dividend.

PART X of the Bill provides for charging of property by co-operative societies.

PART XI of the Bill provides for inquiry and inspection of co-operative societies by the Director. It provides for the expense of inquiry and the routine inspection. This part also provides for surcharge of officers of co-operative societies, appeal against the order of surcharge and recovery of surcharge.

PART XII of the Bill provides for dissolution of a co-operative society and consequential matters. It contains provisions on the procedure for dissolution, cancellation of registration and effects of cancellation. This part provides the extent of application of the Companies Act Cap 486 and appointment and powers of liquidators.

It goes further to spell out powers of the Directors during liquidation and enforcement of orders. It also provides for the institution of winding up proceedings and power to restrain convicted persons from being officers of co-operative societies

PART XIII of the Bill provide for settlement of disputes. It provides that the establishment, functions, proceedings and operation of tribunals will be governed by the Co-operative Societies Act Cap 490, Laws of Kenya.

PART XIV provides for general provisions. It contains provisions on remuneration of officers and members of the society and restriction on the use of the word "co-operative" This part establishes the County Co-operative Development Fund.

It empowers the Executive Member to make Rules for the better carrying into effect of this Bill. This part also makes provision on exemptions on the provisions of this Bill and also additional powers of the executive committee member and the director.

The enactment of this Bill shall occasion additional expenditure of public funds which shall be provided through the estimates.

Dated the 14th January, 2023

WAFULA WAITI,
*Chairperson Agriculture, Livestock,
Fisheries and Co-operative Development.*